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with thanks to L. Puckett, J. Galbiati, J. Bowers and others at the Center for Sustainable Energy (CSE)

Outline: Incentive Influence Through 2021

- **Context:** Program Design, Market Dynamics & Data
- Rebate Influence: Over Time, by Vehicle & Consumer Type, by MSRP
- Counterfactual Behavior: What might have happened?
- Designing for Cost-Effectiveness: Free-Rider Abatement Curve
- Federal Tax Credit Influence: Purchases vs. Leases, Over Time, by Rebate Type, by MSRP
- Wrap Up: Summary & Select Findings

Appendix: Additional Details and Resources



Objectives: Inform Cost-Effective Program Design and Attribution of Emission Reductions



Context



Base Rebate Amount for Most Individuals At or Near Lowest Levels

		i		i		i	
	as of	as of	as of	as of	as of	as of	as of
	Mar. 2010	Jun. 2011	Jul. 2013	Jun. 2014	Mar. 2016	Nov. 2016	Dec. 2019
Fuel-Cell EVs	\$3,000— \$5,000 [‡]	\$1,500- \$2,500 [‡]	\$2,500	\$5,000	\$5,000 *	\$5,000**	\$4,500***
Battery EVs [†]	\$3,000— \$5,000 [‡]	\$1,500- \$2,500 [‡]	\$2,500	\$2,500	\$2,500 *	\$2,500**	\$2,000***
Plug-in Hybrid EVs	\$3,000	\$1,500	\$1,500	\$1,500	\$1,500 *	\$1,500**	\$1,000***
Zero-Emission Motorcycles	\$1,500	\$900	\$900	\$900	\$900	\$900	\$750
Neighborhood EVs	\$1,500	\$900	\$900	\$900	\$900	None eligible	None eligib
Commercial Zero- Emission Vehicles	\$20,000			‡ Amou	<i>† Includes range</i> nts varied bv ZEV tv	e-extended battery e	electric vehicles. see CCR 1962.1.



+ Includes range-extended battery electric vehicles.
‡ Amounts varied by ZEV type. For definitions, see CCR 1962.1.
* Income-qualified consumers eligible for an additional \$1,500.
** Income-qualified consumers eligible for an additional \$2,000.
*** Income-qualified consumers eligible for an additional \$2,500.





Program Design Shapes Outcomes

as of Mar. 2010	as of Dec. 2013	as of Dec. 2014 / Jan. 2015	as of Mar. 2016	as of Nov. 2016
 Incentive stacking permitted 	 Rebates per year limit = 2 	30-month ownership requirement	 \$250k-\$500k income cap (PEVs) 	 \$150k-\$300k incor cap (PEVs)
 36-month ownership requirement 	as of May 2014	 (retroactive) Total rebate limit = 2 	 +\$1,500 for income- qualified households 	 ≥ 20 UDDS electric miles
 Rebates per year limit = 20 	 18-month application window 		(≤ 300% FPL), excluding ZEMs	 +\$2,000 for income qualified househol 300% FPL), excl. ZE
as of Jan. 2018	as of Jan. 2019	as of Dec. 2019	as of Apr. 2020	as of Apr. 2021
 \$150k-\$300k income cap on stacking HOV 	 Stacking with CVAP grant not permitted 	 Total rebates limit = 1 [§] Base MSRP ≤ \$60k (PEVs) 	 Stacking with CVAP grant permitted 	 ≥ 30 U.S. EPA electr miles (45 UDDS)
decal (only binding on FCEVs)	(retroactive)	 3-month application window [‡] 	as of Jan. 2021	 Rebate Now preapproval option
 Rebate Now San Diego County preapproval pilot with point-of-sale option 		 ≥ 35 UDDS electric miles +\$2,500⁺ for income- 	 +\$2,500 for income- qualified households, 	limited to income- qualified household expanded to includ
		qualified households (≤ 300% FPL), excl. ZEMs	≤ 400% FPL, excl. ZEMs	Valley

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	-			
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		qualified households (≤ 300% FPL), excl. ZEMs	≤ 400% FPL, excl. ZEMs	Valley

PEVs = plug-in EVs. FPL = Federal Poverty Level. ZEMs = zero-emission motorcycles. UDDS = Urban Dynamometer Driving Schedule. HOV = high-occupancyvehicle. FCEVs = fuel-cell EVs. CVAP = Clean Vehicle Assistance Program. MSRP = manufacturer suggested retail price. § A second rebate can be approved for a FCEV if the first rebate was for a PEV. ‡ COVID exemptions on application window effectively delayed implementation until 4/15/2021. + Change due to \$500 decrease in standard rebate amounts (previous slide).







2020–21 Results/Trends Should be Interpreted with Caution (COVID) Applications Saw Dramatic Decline But Some Recovery



* Special waivers permitted ~20 applications beyond the 3-month application window. 1/5/23 image from https://cleanvehiclerebate.org/eng/rebate-statistics



Rebate applications for calendar year 2021 purchases/leases for individuals spanned 1/1/2021 – 7/1/2022*.

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9% applied in 2022.
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CVRP Consumer Survey Editions

(shows rebates to individuals for plug-in EVs* only)

	2013–2015 Edition	2015–2016 Edition	2016–2017 Edition	2017–2020 Edition	2020–2022 Interim Dataset	Total
Vehicle Purchase/ Lease Dates	Sep. 2012 – May 2015	April 2015 – May 2016	May 2016 – May 2017	June 2017 – Nov. 2020	Dec. 2020 – Sep. 2022	Sep. 2012 - Sep. 2022
Survey Responses (total n)**	19,460	11,611	8,957	32,524	13,997	86,549
Program Population (N)***	91,081	45,685	46,839	193,167	79,780	456,552

*Plug-in EVs (PEVs) include PHEVs and BEVs.

** Subsequently weighted to represent the program population, see "CVRP Consumer Survey: Weighting Detail" slide for further detail. *** Small numbers of rebated vehicles are not represented in the time frames due to application lags. Numbers may not be exactly comparable due to evolving weighting practices..







CVRP Consumer Survey Data Used

(shows rebates to individuals for plug-in EVs only)

	2013–2015 Edition	2015–2016 Edition	2016–2017 Edition	2017–2020 Edition	2018 purchases/ leases subset	2019 purchases/ leases subset	"2020" purchases/ leases subset	2020–2022 Interim Dataset	2021 purchases/ leases subset	Tota
Vehicle Purchase/ Lease Dates	Sep. 2012 – May 2015	April 2015 – May 2016	May 2016 – May 2017	June 2017 – Nov. 2020	Jan. 2018 – Dec. 2018	Jan. 2019 – Dec. 2019	Jan. 2020 – Nov.* 2020	Dec. 2020 – Sep. 2022	Jan. 2021– Dec. 2021	Sep. 20 Sep. 2
Survey Responses (total n)	19,460**	11,611**	8,957**	32,524**	14,757	8,991	4,331**	13,997**	7,694**	86,54
Program Population (N)***	91,081	45,685	46,839	193,167	78,591 (filtered subset of weighted Edition)	61,277 (filtered subset of weighted Edition)	26,463	79,780	45,261	456,5

* ~8k 2020 purchases/leases were invited to respond to the successive survey edition and are not represented in these data. ** Subsequently weighted to represent the program population, see "CVRP Consumer Survey: Weighting Detail" slide for further detail. *** Small numbers of vehicles are not represented in the time frames due to application lags. Numbers may not be exactly comparable due to evolving weighting practices.







CVRP Consumer Survey: Weighting Detail

- Weighting for the 2017–20 Edition & 2020–22 Interim Dataset also included year of purchase/lease.
- The 2020 & 2021 purchase/lease subsets were also independently weighted
 - 2019 subsets.
- Summary of weights, 2021 purchases/leases:

Min	Median	Mean	
0.29	0.999	1	





• Each survey edition is individually weighted to represent the program population along the dimensions of vehicle category, vehicle model, buy vs. lease, and county.

– This produced only minor differences compared to the filtered approach used for the 2018 &

– Weighting for the 2021 subset also includes rebate type (Standard Rebate vs. Increased Rebate).





Rebate Influence



Prior Incentive Influence Analysis: Select Publications

- * B.D.H. Williams and N. Pallonetti (2023, Mar.), Rebate Influence on Electric Vehicle Adoption in California, 36th International Electric Vehicle Symposium (EVS36), EDTA, Sacramento CA, USA. Paper. <u>CSE posting</u>. <u>Precursor slides</u>. Conference <u>slides with updates</u>.
- N. Pallonetti and B.D.H. Williams (2023, Mar.), Vehicle Replacement: Findings from California's Clean Vehicle Rebate Project, 36th International *Electric Vehicle Symposium* (EVS36), EDTA, Sacramento CA, USA. <u>Paper</u>. <u>CSE posting</u>. <u>Precursor slides</u>.
- * B.D.H. Williams and N. Pallonetti (2023, Mar.), New York State's Drive Clean Rebate for Electric Vehicles: Measures of Impact, 36th International *Electric Vehicle Symposium (EVS36),* EDTA, Sacramento CA, USA. <u>Paper. CSE posting.</u> <u>Slides</u>.
- N. Pallonetti and B.D.H. Williams (2023, Feb.), CVRP Greenhouse Gas Emission Reductions and Cost-Effectiveness: 2020 Purchases/Leases, Clean Vehicle Rebate Project. DOI: 10.13140/RG.2.2.21731.12324.
- B.D.H Williams and J.B. Anderson (2022, Sep.), From Low Initial Interest to Electric Vehicle Adoption: "EV Converts" in New York State's Rebate Program. Transportation Research Record: Journal of the Transport. Research Board, 2677, 866–882. DOI: 10.1177/03611981221118537. Datasummary appendix.
- * B.D.H. Williams (2022, Jun.), <u>Targeting Incentives Cost Effectively: "Rebate Essential" Consumers in the New York State Electric Vehicle Rebate</u> Program, 35th International Electric Vehicle Symposium (EVS35), AVERE, Oslo, Norway. Paper. Slides.
- * B.D.H. Williams, J.B. Anderson (2022, Jun.), Lessons Learned About Electric Vehicle Consumers Who Found the U.S. Federal Tax Credit Extremely Important in Enabling Their Purchase, 35th International Electric Vehicle Symposium (EVS35), Oslo, Norway. Paper. Slides.
- * B.D.H. Williams (2021, Oct.), An Electric-Vehicle Consumer Segmentation Roadmap: Strategically Amplifying Participation in the New York Drive Clean *Rebate Program*, Report 21-30, *Clean Transportation Reports*, NYSERDA.
- B.D. Williams, J. Orose, M. Jones, J.B. Anderson (2018, Oct.), Summary of Disadvantaged Community Responses to the Electric Vehicle Consumer Survey, 2013–2015 Edition, Clean Vehicle Rebate Project Report, San Diego CA. DOI: 10.13140/RG.2.2.36500.58243.
- C. Johnson, B.D. Williams, J.B. Anderson, N. Appenzeller (2017, Jun.), Evaluating the Connecticut Dealer Incentive for Electric Vehicle Sales, Center for Sustainable Energy.
- C. Johnson, B.D. Williams (2017, Jan.), Characterizing Plug-In Hybrid Electric Vehicle Consumers Most Influenced by California's Electric Vehicle Rebate, Transportation Research Record: Journal of the Transport. Research Board, 2628, 23–31.



Reverse chronological as of 6/2023; key sources marked with a diamond bullet. Additional related items.



Prior Incentive Influence Analysis: Select Presentations & Video

- ✤ <u>NY Drive Clean Rebates: Select Impacts Through 2021</u>, (2023, June 12).
- Lessons Learned About Electric Vehicle Consumers Who Rated the U.S. Federal Tax Credit 'Extremely Important,' (2022, Jun. 15). Paper.
- Targeting Incentives Cost Effectively: 'Rebate Essential' Consumers in the New York State Electric Vehicle Rebate Program, (2022, Jun. 13). Paper.
- Conference video: "HEC 2022 Panel Electrification and Transportation," opening pres. minutes 2–10; 40-min. panel total, (2022, May). Slides.
- <u>CVRP 2020 Data Brief: MSRP Considerations</u>, (2022, Jul.).
- CVRP 2020 Data Brief: Incentive Influence (2022, May).
- 2020)," time 2:01-2:31, (2022, Feb.). Slides.
- Data from Statewide Electric Vehicle Rebate Programs: Vehicles, Consumers, Impacts, and Effectiveness, (2021, Jul.).
- EV Purchase Incentives: Program Design, Outputs, and Outcomes of Four Statewide Programs with a Focus on Massachusetts, (2020, Dec.). What Vehicles Are Electric Vehicles Replacing and Why?, (2019, Nov.).
- Electric Vehicle Incentives and Policies, (2019, Nov.).
- Proposed FY 2019–20 Funding Plan: Final CVRP Supporting Analysis (2019, Oct).
- <u>Cost-Effectively Targeting EV Outreach and Incentives to "Rebate-Essential" Consumers</u> (2018, Oct).
- Targeting EV Consumer Segments & Incentivizing Dealers, (2017, Jun.).
- Yale Webinar: "Supporting EV Commercialization with Rebates: Statewide Programs, Vehicle & Consumer Data, and Findings," 58 minutes, (2017, \bullet Apr.). <u>Slides</u>.
- Electric Vehicle Rebates in Disadvantaged Communities: Evaluating Progress with Appropriate Comparisons, (2016, Oct.)
- Characterizing California Electric Vehicle Consumer Segments, (2016).

Reverse chronological as of 6/2023; key sources marked with a diamond bullet. Additional related items.



CARB Video: "Cost-Effectiveness of Greenhouse Gas Emission Reductions Associated with California's Clean Vehicle Rebate Project in 2019 (and



Previous Work on *Rebate Essentials*: Summary

Characterizing Californi Consumer Segments	a Electric	Vehicle	BECC Confe	rence pr
BECC Conference, 20 October 2016, B Brett Transportation Rese Clair Journal Home Browse Journal V Thanks	altimore arch Reco esearch B Journal Info ~	ord: Journa Soard Stay Connected	of The National Academies of SCIENCES • ENGINEERING • MED TRANSPORTATION RESEARCH BOARD	TRR jou
California's Ele Clair Johnson, Brett V First Published Janua https://doi.org/10.314 Article information Abstract California's Clea clootric ucbiolo	Contraction California Electron M.Phil. (cantab), Ph.D. Prettw Ph.D. Introduction Introductint	tric Vehicle Consumer S Illiams@energycente.org Www.dl Highly Influenced "Rebate Vold you have purchased or leased your EV without Consumer And	Segments envehiclerebate.org Essentials' tirebate tirebate to compare the second of the second o	Natio
Cut mutal Te Te	September 2018 upda ABSTRACT: P strategic, cost- regression to e and transactio California plug to capture theii expectations. F supportive pol KEY WORDS: electr	Targeting Electri An Exploration of Among Participant April 2021 Prepared under contract New York State Ener	ic Vehicle Rebates Cost Effect 35 th International Electric Vehicle Oslo, Norway, Targeting Incentives Cost I Consumers in the New Yorl Pre- Brett D. ¹ Center for Sustainable Energy; 3980 Sherman Street, Suite 1 Summary To increase the cost-effectiveness of electric vehic consumers who would not have purchased/leased th "Rebate Essentials." Using survey responses from 5,1 consumers of plug-in hybrid EVs (PHEVs), Tesla batt descriptive statistics and logistic regressions identifie Essential, and dominance analysis rank-ordered fac category summarize characteristics and describe to through incentive design and outreach. Recommend	tively: 2 Symposium and E June 11-15, 2022 Effectively: "Rel k State Electric" Dgram H. Williams ¹ 70, San Diego CA 92110, R le (EV) incentives an eir EV without New Y 91 participants rebated tery EVs (BEVs), and r d factors that increase tors for prioritization. p opportunities for rei dations are provided. 4 Cali



resentation (Williams & Johnson 2016)

urnal article (Johnson and Williams 2017)

onal Academies TRB poster (Williams and Johnson 2017)

EVS 31 paper (Williams & Anderson 2018) Report for NYSERDA (Williams & Anderson 2021) Exhibition (EVS35) EVS 35 paper (NY data) (Williams 2022) bate Essential" Vehicle Rebate 36th International Electric Vehicle Symposium and Exhibition (EVS36) EVS 36 paper Sacramento, California, USA, June 11–14, 2023 (Williams and Pallonetti 2023) Rebate Influence on Electric Vehicle Adoption in California Brett D.H. Williams¹, Nicholas Pallonetti

Center for Sustainable Energy, 3980 Sherman St. Suite 170, San Diego CA 92110, USA ¹(corresponding author) brett.williams@energycenter.org

ecutive Summary

lifornia offers cash rebates for the purchase or lease of new electric vehicles (EVs). Important questions interest in EVs at the beginning of the car search, 2) rebate awareness be include: "How influential have state rebates been at encouraging EV adoption?" and "How has rebate







Rebate Importance 2021 plug-in EV purchases/leases

How important was the state rebate in making it possible for you to acquire your clean vehicle?



CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,612.

Results based on n-values < 30 are omitted or highlighted in red throughout.





Rebate Importance Bounced Back in 2021 2019–2021 plug-in EV purchases/leases



Plug-in EV purchases/leases. CVRP Consumer Survey, 2017–2020 Edition: 2019 n = 8,875; 2020 n = 4,269. 2020–2022 Interim Dataset: 2021 n = 7,612. n-values are filtered and question-specific.





How important was the state rebate in making it possible for you to acquire your clean vehicle?



Rebate Importance Is High for Increased Rebates 2021 plug-in EV purchases/leases by Rebate Type



* Increased Rebate eligibility increased from 300% to 400% of the FPL in 2021. Plug-in EV purchases/leases. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,612.



How important was the state rebate in making it possible for you to acquire your clean vehicle?



Rebate Essentiality Over Time: COVID Effect?



2017-2020: 2013-2015 2015-2016 2016-2017 2017-2020: 2017-2020: 2020-2022: CY 2018 CY 2020 CY 2021 CY 2019



Would **not** have purchased/leased their plug-in EV **without the state rebate**

CVRP Consumer Survey Edition or Purchase/Lease Year

CVRP Consumer Survey, 2013–2015 Edition: n = 19,205. 2015–2016 Edition: n = 11,462. 2016–2017 Edition: n = 8,857. 2017–2020 Edition: CY (calendar year) 2018 n = 14,655; CY 2019 n = 8,929; CY 2020 n = 4,304. 2020–2022 Interim Dataset: CY 2021 n = 7,660. *n*-values are filtered and question-specific.



Rebate Essentiality Over Time: Tesla's Effect



2013-2015 2015-2016 2016-2017







- 2017-2020: 2017-2020: 2017-2020: 2020-2022: CY 2019 CY 2018 CY 2020 CY 2021
- CVRP Consumer Survey Edition or Purchase/Lease Year

CVRP Consumer Survey, 2013–2015 Edition: n = 19,205. 2015–2016 Edition: n = 11,462. 2016–2017 Edition: n = 8,857. 2017–2020 Edition: CY (calendar year) 2018 n = 14,655; CY 2019 n = 8,929; CY 2020 n = 4,304. 2020–2022 Interim Dataset: CY 2021 n = 7,660. *n*-values are filtered and question-specific.



Rebate Essentiality by Rebate and Vehicle Type 2021 purchases/leases



Rebate Essentiality percentages are calculated using the CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660. Percentages in white inside columns indicate the **portion of total rebates** given to individual consumers.

Rebate Essentiality Overall and by Vehicle and Rebate Type 2021 purchases/leases

Rebate Essentiality percentages are calculated using the CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660. Percentages in white inside columns indicate the portion of a given rebate type (Increased or Standard) given to individual consumers.

Would not have purchased/leased their plug-in EV without the state rebate All Rebates Increased Rebates 57% 51% 49% 39% 43% 35% 32% 30% 27% 19% 65% 68% 88% 50% 23% 5% 14% 18% **BEV**: **BEV**: BEV Tesla Non-Tesla -

Rebate Essentiality by Vehicle and Rebate Type 2021 purchases/leases

Rebate Essentiality percentages are calculated using the CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660. Percentages in white inside columns indicate the portion of a given rebate type (Increased or Standard) given to individual consumers.

Rebate Essentiality by Vehicle and Rebate Type 2019–2021 purchases/leases

* Increased Rebate eligibility increased from 300% to 400% of the FPL in 2021. Percentages inside columns are the portion of total rebates given to individual consumers. CVRP Consumer Survey, 2017–2020 Edition: 2019 n = 8,929; 2020 n = 4,304. 2020–2022 Interim Dataset: 2021 n = 7,660. n-values are filtered and question-specific.

Rebate Essentiality: Tesla's Effect by Rebate Type 2021 purchases/leases

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660.

Rebate Essentiality Decreases as Income Increases, Lower for Tesla 2021 purchases/leases

Household Income

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,848.

Rebate Essentiality Decreases as Income Increases, Lower for Tesla 2020 purchases/leases

CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 3,805. *Results based on n-values < 30 are omitted or highlighted in red throughout.*

Household Income

Rebate Essentiality Higher for Cars, Non-Tesla Vehicles 2021 purchases/leases

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660.

2019 Plug-In EV SUVs and Vans

- Audi e-tron
- Chrysler Pacifica
- Hyundai Kona Electric
- Jaguar I-PACE
- Mitsubishi Outlander PHEV
- Subaru Crosstrek Hybrid
- Tesla Model X
- Volvo XC60
- Volvo XC90

CVRP Consumer Survey: 2017–2019 interim dataset. Filtered n = 6,278.

2020 Plug-In EV SUVs and Vans

- Chrysler Pacifica
- Hyundai Kona Electric
- Tesla Model Y
- Toyota RAV4 Prime

CVRP Consumer Survey, 2017–2020 Edition. Filtered n = 4,331.

2021 Plug-In EV SUVs and Vans

- Chrysler Pacifica
- Ford Escape Plug-In Hybrid
- Ford Mustang Mach-E
- Hyundai Kona Electric
- Hyundai Santa Fe PHEV
- Hyundai Tucson PHEV
- Kia Sorento PHEV
- Tesla Model Y
- Toyota RAV4 Prime
- Volkswagen ID.4
- Volvo XC40 Recharge

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered n = 7,694.

Rebate Essentiality by Vehicle Class, Tesla vs. Non-Tesla, and Over Time 2020 and 2021 purchases/leases

n-values are filtered and question-specific.

Rebate Distribution by MSRP Through 2021

		CLEAN VEHICLE REBATE PROJECT	MOR-EV Massachusetts Offers Rebates for Electric Vehicles	Connecticut Hydrogen and Electric Automobile Purchase Rebate		OREGON CLEAN VEHICLE REBATE PROGRAM	Chargeu New Jersey
Rebate Amounts	Fuel-Cell EVs	\$4,500 (+2,500*)	\$2,500	\$7,500 (+\$2,000*)	≥ 200 e-miles: \$2,000	≥ 10 kWh: \$2,500 (+\$2,500*)	
	All-Battery EVs	\$2,000 (+2,500*)	\$2,500	\$2,250 (+\$2,000*)	≥ 40 e-miles: \$1,000		\$25/e-mile: \$2,000 max fo
	Plug-in Hybrid EVs	BEVx = \$2,000 Others = \$1,000 (+\$2,500*)	2,000BEVx = $$2,500$ $$500$ 1,000Others = $$750 (+$1,500*)$ Base MSRP0*)\$1,500>\$42k: \$50	< 40 e-mies. \$500 Base MSRP > \$42k: \$500	< 10 kWh: \$1,500 (+\$2,500*)	MSRP < \$55k; \$5,000 max fo MSRP < \$45k	
	Zero-Emission Motorcycles	\$750				\$750 (and NEVs)	
ts	Rebate Adder	*Income-qualified		*Qualified by proxy		*Income-qualified	
men	Point-of-Sale			Point-of-sale option	Point-of-sale	Point-of-sale option	Point-of-sale
ign Eler	Price Cap	Base MSRP: - PEVs ≤ \$60k	Purchase price ≤ \$50k	Base MSRP: - FCEVs ≤ \$60k - PEVs ≤ \$42k	Base MSRP > \$42k = \$500	Base MSRP < \$50k	Trim-specific MSRP < \$55k
De	E-range Min.	≥ 30 e-miles	≥ 25 e-miles				
Program	Misc.	Income cap		Used EV program (\$7.5k/\$3k/\$1.125k) \$125/\$75 dealer sales incentive		Used EVs also qualify	

Electric miles (e-miles) are U.S.-EPA-rated all-electric miles. BEVx = range-extended battery electric vehicle (BMW i3 REx). NEV = Neighborhood EV.

Select State EV Rebate Programs Administered by CSE (in order of launch, as of 7/6/2021)

MSRP Methodology 2021 Plug-in EV purchases/leases

Model minimum MSRP:

- \bigcirc model/model-year (MY) on fueleconomy.gov and does not reflect sale price.
- Ο

Tesla MSRPs do change mid-MY:

- Tesla Model 3 was assigned as follows.
 - MY 2018: \$40,000-\$49,999
 - MY 2019, 2020, 2021: \$30,000-\$39,999
 - The price increased to over \$40k in October 2021.
 - MY 2022: \$40,000-\$49,999
- Tesla Model Y was assigned as follows.
 - MY 2020: \$40,000-\$49,999
 - MY 2021, 2022: \$50,000+
 - They were available for less than \$50k until at least early April 2021.
 - The price increased over the \$60k cap in March 2022.

Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that

Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used.

Including as low as \$39,990, as used for MY 2021 when characterizing calendar-year 2020.

Note: MSRP cap of \$60,000 introduced Dec. 2019, though waivers were granted into 2020.

Moderately-Priced Vehicles Receive Most Rebates (especially non-Tesla) **MY 2018**

*Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model on fueleconomy.gov and does not reflect sale price. Where MY 2018 MSRPs were unavailable, MY'17 MSRPs (Chevrolet Volt & Bolt EV) or MY'19 MSRP (Kia Soul EV) were used. All Tesla Model 3's were assigned an MSRP of \$49k (that of the predominantly available model variant at the time, the Long Range).

Model Minimum MSRP*

35

Moderately-Priced Vehicles Receive Most Rebates MY 2019

Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov. Tesla Model 3's were assigned an MSRP of \$35k. Where MY 2019 MSRPs were unavailable, MY '18 MSRPs were used.

*Does not reflect sales price:

2.6%

36
Moderately-Priced Vehicles Receive Most Rebates MY 2020



*Does not reflect sales price: Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov. Where MY 2020 MSRPs were unavailable, MY 2019 MSRPs were used. Tesla MSRPs do change mid-MY: Model 3's were assigned an MSRP of \$35k and Model Y's were assigned an MSRP of \$48k.





Moderately-Priced Vehicles Received Most Rebates but the Tesla Model Y became popular at higher prices



Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov. Where MY 2021 MSRPs were unavailable, MY 2020 MSRPs were used. Tesla MSRPs do change mid-MY, see "MSRP Methodology" slide for further detail.



*Does not reflect sales price:



Model-Minimum MSRP by Model Year Increasing



*Does not reflect sales price: Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov. Where MSRPs were unavailable for a given MY, the value for the previous MY was used. Tesla MSRPs do change mid-MY, see "MSRP Methodology" slide for further detail.

MSRP Cap of \$60,000 introduced Dec. 2019. MY 2019 N = 55,105; MY 2020 N = 38,122; MY 2021 N = 44,826.



Rebated MY 2019 thru MY 2021 Plug-in Electric Vehicles



Decreasing Manufacturing Costs Don't Always Mean Decreasing Retail Prices



Average Purchase Price of Rebated non-Tesla Vehicles (as of 3/2022)

Slide 12 from B.D.H. Williams and N. Pallonetti (2022, Jul.), <u>Presentation: "CVRP 2020 Data Brief: MSRP Considerations."</u> Program Reports, Clean Vehicle Rebate Project. DOI: 10.13140/RG.2.2.10685.54241



Application Month



Rebate Influence by MSRP Through 2021





Rebate Essentiality Decreases Above \$60k MSRP 2019 purchases/leases



CVRP Consumer Survey: 2017–2020 Edition. Filtered question-specific n = 8,929. Starting 12/2019, PEVs with base MSRP > \$60k became ineligible. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020.







Rebate Essentiality by MSRP Decreases for Tesla 2020 purchases/leases



Model Minimum MSRP*

CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 4,304.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla MSRPs do change mid-MY; Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020, and \$39,990 for MY 2021. Model Y's were assigned an MSRP of \$48k for MY 2020 and \$39,990 for MY 2021.





Rebate Essentiality Decreases with MSRP, Often Lower for Tesla 2021 purchases/leases



CVRP Consumer Survey, 2020–2022 Interim Dataset: Filtered, question-specific n = 7,660. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.





Rebate Essentiality by MSRP Decreased in 2020, Particularly for Tesla and Decreased for Non-Tesla Vehicles in 2021



CVRP Consumer Survey, 2017–2020 Edition: 2019 n = 8,929; 2020 n = 4,304. 2020–2022 Interim Dataset: n = 7,660. n-values are filtered and question-specific. Starting 12/2019, PEVs with base MSRP > \$60k became ineligible.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP *Methodology" slide for further detail.*





Rebate Influence by MSRP Standard vs. Increased Rebates



Rebate Essentiality by MSRP 2021 purchases/leases



CVRP Consumer Survey, 2020–2022 Interim Dataset: Filtered, question-specific n = 7,660. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.





Rebate Essentiality by MSRP for Non-Tesla EVs 2021 purchases/leases



CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 3,089

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.

Results based on n-values < 30 are omitted or highlighted in red throughout.







Rebate Essentiality by MSRP & Rebate Type 2021 purchases/leases



CVRP Consumer Survey, 2020–2022 Interim Dataset: Filtered, question-specific n = 7,660. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.





Rebate Influence by MSRP Cars vs. SUVs/Vans









Model Minimum MSRP*

CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 13,233.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla MSRPs do change mid-MY; Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020, and \$39,990 for MY 2021. Model Y's were assigned an MSRP of \$48k for MY 2020 and \$39,990 for MY 2021.





Rebate Essentiality by Vehicle Type & MSRP 2020 Plug-in EV Purchases/Leases



CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 4,304.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla MSRPs do change mid-MY; Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020, and \$39,990 for MY 2021. Model Y's were assigned an MSRP of \$48k for MY 2020 and \$39,990 for MY 2021.







Rebate Essentiality by Vehicle Type & MSRP 2021 Plug-in EV Purchases/Leases



CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 7,660. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.







Rebate Essentiality by Vehicle Type & MSRP for Non-Tesla EVs 🛷 CLEAN VEHICLE 2021 Plug-in EV Purchases/Leases



CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 3,104. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.









Rebate Influence by Income & MSRP



Rebate Essentiality by Income and MSRP 2020 Plug-in EV purchases/leases

Model Minimum MSRP*

Income

	Less than \$30,000	\$30,000 to \$39,999	\$40,000 to \$49,999	\$50,000 or more
Less than \$100,000	55%	49%	36%	Insufficient Data
\$100,000 to \$199,999	43%	36%	26%	Insufficient Data
\$200,000 to \$299,999	44%	35%	19%	Insufficient Data
\$300,000 or more	Insufficient Data	16%	Insufficient Data	Insufficient Data

CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 3,805.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla MSRPs do change mid-MY; Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020, and \$39,990 for MY 2021. Model Y's were assigned an MSRP of \$48k for MY 2020 and \$39,990 for MY 2021.







Rebate Essentiality by Income and MSRP 2021 Plug-in EV Purchases/Leases

Model Minimum MSRP*

	Less than \$30,000	\$30,000 to \$39,999	\$40,000 to \$49,999	\$50,000 to \$60,000
Less than \$100,000	48%	46%	39%	37%
\$100,000 to \$199,999	47%	34%	24%	29%
\$200,000 to \$299,999	Insufficient Data	31%	32%	20%
Over \$300,000	Insufficient Data	24%	18%	24%

Income

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,848. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.





Rebate Essentiality High for Increased Rebates, Low-MSRP Vehicles 2021 Plug-in EV Purchases/Leases

Model Minimum MSRP*

(D			Less than \$30,000	\$30,000 to \$39,999	\$40,000 to \$49,999	\$50,000 to \$60,000
me Standard Rebat	ebat	Less than \$100,000	40%	36%	33%	25%
	N N N	\$100,000 to \$199,999	47%	33%	22%	27%
	anda	\$200,000 to \$299,999	Insufficient Data (I.D.)	30%	32%	21%
	2 L	Over \$300,000	I.D.	23%	19%	21%
0						
L	ð		Less than \$30,000	\$30,000 to \$39,999	\$40,000 to \$49,999	\$50,000 to \$60,000
	epar	Less than \$100,000	55%	55%	45%	49%
		\$100,000 to \$199,999	Insufficient Data (I.D.)	51%	50%	45%
	creas	\$200,000 to \$299,999	I.D.	I.D.	I.D.	I.D.
2		Over \$300,000	I.D.	I.D.	I.D.	I.D.

CVRP Consumer Survey, 2020–2022 Interim Dataset. Standard Rebate: n = 5,077. Increased Rebate: n = 1,771. n-values are filtered and question-specific. * Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.





Counterfactual Behavior: What might have happened without the rebate?

What might have happened without the rebate? 2021 purchases/leases

- Not made any purchase/lease at all
- Purchased/leased a conventional hybrid
- Purchased/leased a gasoline/diesel vehicle
 - Purchased/leased a different new EV
- Purchased/leased a less expensive version of the same model
 - Purchased/leased a used EV
 - Purchased/leased another alternative-fuel vehicle (e.g., hydrogen, natural gas)

This follow-up question shown only to those that responded they would not have acquired their EV without the rebate. Plug-in EVs purchased/leased in 2021. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,718.



If CVRP were not available, what do you think you would have done?





Tesla consumers more likely to have still acquired a **new EV** Non-Tesla consumers more likely to have gone with a hybrid or used EV

- Not made any purchase/lease at all
- Purchased/leased a conventional hybrid
- Purchased/leased a gasoline/diesel vehicle
 - Purchased/leased a different new EV
- Purchased/leased a less expensive version of the same model
 - Purchased/leased a used EV
 - Purchased/leased another alternative-fuel vehicle (e.g., hydrogen, natural gas)

This follow-up question shown only to those that responded they would not have acquired their EV without the rebate. Plug-in EVs purchased/leased in 2021. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,718.









Increased Rebate recipients: More likely to have not purchased/leased Less likely to have gone for a different new EV

- Not made any purchase/lease at all
- Purchased/leased a conventional hybrid
- Purchased/leased a gasoline/diesel vehicle
 - Purchased/leased a different new EV
- Purchased/leased a less expensive version of the same model
 - Purchased/leased a used EV
 - Purchased/leased another alternative-fuel vehicle (e.g., hydrogen, natural gas)

This follow-up question shown only to those that responded they would not have acquired their EV without the rebate. Plug-in EVs purchased/leased in 2021. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,718.









Designing for Cost-Effectiveness with the Free-Rider Abatement Curve

McKinsey GHG Abatement Cost Curve

Exhibit 6



Note: The curve presents an estimate of the maximum potential of all technical GHG abatement measures below €80 per tCO₂e if each lever was pursued aggressively. It is not a forecast of what role different abatement measures and technologies will play. Source: Global GHG Abatement Cost Curve v2.1

https://www.mckinsey.com/capabilities/sustainability/our-insights/impact-of-the-financial-crisis-on-carbon-economics-version-21#





Free-Rider Hunting: PEV Rebate Essentiality % (2020 Purchases/Leases)

IR, PHEV <\$50k HH Income, non-Tesla PEVs IR, BEV Increased Rebate (IR) IR, Tesla MSRP \$40k–50k, non-Tesla PEVs <\$50k HH Income, Tesla \$50k–100k HH income, non-Tesla PEVs non-Tesla, BEV non-Tesla PEVs, cars non-Tesla PEVs MSRP <\$30k, non-Tesla PEVs MSRP <\$30k MSRP \$30k–40k, non-Tesla PEVs SR, non-Tesla BEV PHEV \$150k–200k HH income, non-Tesla PEVs \$200k–250k HH income, non-Tesla PEVs \$100k–150k HH income, non-Tesla PEVs SR, PHEV MSRP \$30k–40k \$250k–300k HH income, non-Tesla PEVs non-Tesla PEVs, SUVs/vans All Program BEV \$50k-100k HH income, Tesla Cars, Tesla Standard Rebate (SR) MSRP \$30k–40k, Tesla SR, BEV >\$300k HH income, non-Tesla PEVs Tesla SR, Tesla \$150k–200k HH Income, Tesla \$100k–150k HH income, Tesla SUVs, Tesla \$200k–250k HH income, Tesla MSRP \$40k–50k, Tesla \$250k–300k HH income, Tesla >\$300k HH income, Tesla

IR, non-Tesla, BEV

Compiles analysis summarized <u>here</u> (May 2022)







Below Program Average Rebate Essentiality PEVs



All Program

BEV

\$50k–100k HH income, Tesla

Cars, Tesla

Standard Rebate (SR)

MSRP \$30k–40k, Tesla

SR, BEV

>\$300k HH income, non-Tesla PEVs

Tesla

SR, Tesla

\$150k–200k HH Income, Tesla

\$100k–150k HH income, Tesla

SUVs, Tesla

\$200k–250k HH income, Tesla

MSRP \$40k–50k, Tesla

\$250k–300k HH income, Tesla

>\$300k HH income, Tesla





Below Program Average *Rebate Essentiality* PEVs

10









Double Check... Tesla Dilemma

IR, non-Tesla, BEV IR, PHEV <\$50k HH Income, non-Tesla PEVs IR, BEV Increased Rebate (IR) IR, Tesla MSRP \$40k–50k, non-Tesla PEVs <\$50k HH Income, Tesla \$50k–100k HH income, non-Tesla PEVs non-Tesla, BEV non-Tesla PEVs, cars non-Tesla PEVs MSRP <\$30k, non-Tesla PEVs MSRP <\$30k MSRP \$30k–40k, non-Tesla PEVs SR, non-Tesla BEV PHEV \$150k–200k HH income, non-Tesla PEVs \$200k–250k HH income, non-Tesla PEVs \$100k–150k HH income, non-Tesla PEVs SR, PHEV MSRP \$30k-40k \$250k–300k HH income, non-Tesla PEVs non-Tesla PEVs, SUVs/vans All Program BEV \$50k–100k HH income, Tesla Cars, Tesla Standard Rebate (SR) MSRP \$30k–40k, Tesla SR, BEV >\$300k HH income, non-Tesla PEVs Tesla SR, Tesla \$150k–200k HH Income, Tesla \$100k–150k HH income, Tesla SUVs, Tesla \$200k–250k HH income, Tesla MSRP \$40k–50k, Tesla \$250k–300k HH income, Tesla >\$300k HH income, Tesla

Compiles analysis summarized <u>here</u> (May 2022)

0







Below Program Average Redux... PEVs









Below Program Average Slam Dunk: Household Income >\$300,000 PEVs









Below Program Average Next Step: Household Income >\$250,000? PEVs

\$150k–200k HH income, non-Tesla PEVs \$200k–250k HH income, non-Tesla PEVs \$100k–150k HH income, non-Tesla PEVs SR, PHEV \$250k–300k HH income, non-Tesla PEVs non-Tesla PEVs, SUVs/vans All Program BEV \$50k–100k HH income, Tesla Cars, Tesla Standard Rebate (SR) MSRP \$30k–40k, Tesla SR, BEV >\$300k HH income, non-Tesla PEVs Tesla SR, Tesla \$150k–200k HH Income, Tesla \$100k–150k HH income, Tesla SUVs, Tesla \$200k–250k HH income, Tesla MSRP \$40k–50k, Tesla \$250k–300k HH income, Tesla >\$300k HH income, Tesla






Rebate Essentiality by U.S. EPA all-electric range for BEVs 2021 purchases/leases



BEV Range*

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,702. * Where range was unavailable for a given MY, ranges from the previous or following MY were used. Nissan LEAF was assumed to be the 40kW-hr battery variant (short range), and LEAF Plus was assumed to be 62 kW-hr battery variant (long range).



Long Range



Next Steps

- assess impact of program-change recommendations
- Examine 2022 data (in progress)



• Examine rebate influence by additional factors (like electric range) Utilize Free-Rider Abatement Curve approach to rank-order and



Federal Tax Credit (FTC) Influence

Importance of Federal Tax Credit (FTC) eligible* 2021 plug-in EV purchases/leases



* Note: Tesla and GM ineligible. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,520





Importance of Federal Tax Credit: Purchases vs. Leases eligible* 2021 plug-in EVs



* Note: Tesla and GM ineligible. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,520





Importance of Federal Tax Credit: Rebate Type & Purchase/Lease 🛷 CLEAN VEHICLE eligible* 2021 plug-in EVs



* Note: Tesla and GM ineligible. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,520





Extreme Importance of Federal Tax Credit Over Time eligible* purchases vs. leases

Percent rating tax credit Extremely Important in making it possible to acquire their plug-in vehicle



* Note: federal tax credit phase-out for Tesla began 1/1/2019 and concluded 12/31/2019. Phase out for GM began 4/1/2019 and concluded 3/31/2020. *CVRP Consumer Survey, 2013–2015 Edition: n* = 18,997. 2015–2016 Edition: *n* = 10,791. 2016–2017 Edition: *n* = 8,267. 2017–2020 Edition: 2018 n = 14,225; 2019 n = 8,665; 2020 n = 1,550. 2020–2022 Interim Dataset: 2021 n = 2,520. *n*-values are filtered and question-specific.



2017-2020: 2017-2020: 2017-2020: 2020-2022: CY 2018 CY 2019 CY 2020 CY 2021

CVRP Consumer Survey Edition or Purchase/Lease Year



Extreme Importance of Federal Tax Credit: Phase-Out Years eligible* purchases/leases



* Note: federal tax credit phase-out for Tesla began 1/1/2019 and concluded 12/31/2019. Phase out for GM began 4/1/2019 and concluded 3/31/2020. During Q1 2020, GM plug-in EVs were eligible for a reduced tax credit of \$1,875. CVRP Consumer Survey, 2017–2020 Edition: 2018 n = 14,225. 2019 n = 8,665. 2020 n = 1,550. 2020–2022 Interim Dataset: 2021 n = 2,520. *n*-values are filtered and question-specific.



Purchase/Lease Year



Extreme Importance of Federal Tax Credit by MSRP eligible* 2021 purchases/leases



* Note: Tesla and GM ineligible. ** Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail.

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 2,520.







Essentiality of Federal Tax Credit High at all MSRPs in Data eligible* 2021 purchases/leases



* Note: Tesla and GM ineligible.

** Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. See "MSRP Methodology" slide for further detail. "Not sure" and "Not applicable" responses are excluded.

CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 1,708.





Federal Tax Credit Essentiality: Purchases vs. Leases eligible* 2021 plug-in EVs



n = 1,3150%

20%

* Note: Tesla and GM ineligible. "Not sure" and "Not applicable" responses are excluded. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 1,708



Would not have purchased/leased their plug-in EV if the federal electric vehicle tax credit did not exist







Federal Tax Credit Essentiality: Lower for Increased Rebate Recipients, Leases eligible* 2021 plug-in EVs





* Note: Tesla and GM ineligible. "Not sure" and "Not applicable" responses are excluded. CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 1,708





Wrap Up



Summary & Select Findings: Rebate Influence

Context:

- Eligibility for the Increased Rebate broadened to 400% FPL; Standard Rebate typically at/near historic lows.
- \$60k MSRP cap, e-range minimum, decreased standard rebate, and income caps create guardrails.
- COVID-19 and fallout.

Rebate Influence (2021):

- *Rebate Importance*: enabler of EV acquisition for 87% (up from 2020); 93% for Increased Rebate recipients.
- *Rebate Essentiality*: decreased in 2020, primarily for Tesla consumers, followed by decreases for non-Tesla in 2021. – 32% for Teslas, but 38% for PHEVs, 43% for non-Tesla BEVs, 51% for Increased Rebate recipients.
- Influence decreases as income increases, lower for Tesla.
 - Substantial influence up to \$300k for non-Tesla households.
- Attractive offerings (SUVs, long-range BEVs, Teslas) had lower *Rebate Essentiality*.
 - Difference between Tesla and non-Tesla was bigger than difference between cars and SUVs/vans —
- Trend toward lower-MSRP cars through 2019 reversed in 2020 and 2021 with growth of Tesla Model Y
- Rebate influence decreases as MSRP increases for Standard Rebates ${\color{black}\bullet}$
 - Evidence weak for MSRP caps below \$60k for Increased Rebates
- to have not made any purchase/lease

Designing for Cost-Effective Emission Reduction and EV Market Growth

Process for converting results into a "Free Rider Abatement Curve" to rank-order program-design recommendations



In absence of the rebate, Tesla consumers more likely to still have acquired a new EV, Increased Rebate recipients more likely



Summary & Select Findings: Federal Tax Credit (FTC) Influence

- Frequency of reporting FTC "extremely important" in making purchase/lease possible:
 - Relatively steady over time
 - While Increased Rebate Recipients have higher *Rebate Essentiality* than Standard Rebate Recipients, the two rate the FTC similarly important
 - Higher for purchases than leases, except for vehicles >\$40k model-minimum MSRP Counterintuitively* similar for Standard and Increased Rebate Recipients
- *Essentiality* of FTC:
 - Similar patterns to Extreme Importance, except counterintuitively* higher for Standard **Rebate Recipients**
- * Counterintuitive findings likely due to Increased Rebate recipients not having enough tax liability to benefit from FTC.





Appendix: Additional Details & Resources

Funding Availability Has Been Regularly Disrupted (as of Sept. 2021)

Table 4: CVRP Waitlists

Waitlist Year Start Date		End Date	Length in Days	
2011*	Jun. 20	Sept. 30	102	
2013*	May 1	Jun. 30	60	
2014	Mar. 28	Jul. 22	116	
2016	Jun. 11	Sept. 28	109	
2017**	Jun. 30	Nov. 20	143	
2019**	Jun. 5	Sept. 23	110	
2021	Apr. 23	Sept. 15	145	

* Dates approximate.

** For standard applications only; no waitlist for income-qualified increased rebates.

Table adapted from https://cleanvehiclerebate.org/sites/default/files/attachments/Disruptions Fact Sheet 9 2021.pdf





Rebate Essentiality by Vehicle and Rebate Type Over Time





CVRP Consumer Survey, 2017–2020 Edition: 2018 n = 14,655; 2019 n = 8,929; 2020 n = 4,304. 2020–2022 Interim Dataset: 2021 n = 7,660. *n-values are filtered and question-specific.* 2020 & 2021 weights specific to 2020 & 2021 purchases/leases, respectively.



Rebate Essentiality by Vehicle and Rebate Type Over Time: Tesla's Effect



CVRP Consumer Survey, 2017–2020 Edition: 2018 n = 14,655; 2019 n = 8,929; 2020 n = 4,304. 2020–2022 Interim Dataset: 2021 n = 7,660. *n*-values are filtered and question-specific. 2020 & 2021 weights specific to 2020 & 2021 purchases/leases, respectively.





Rebate Essentiality by Vehicle and Rebate Type Over Time: Tesla's Effect





CVRP Consumer Survey, 2017–2020 Edition: 2018 n = 14,655; 2019 n = 8,929; 2020 n = 4,304. 2020–2022 Interim Dataset: 2021 n = 7,660. *n*-values are filtered and question-specific. 2020 & 2021 weights specific to 2020 & 2021 purchases/leases, respectively.



Rebate Essentiality by Vehicle Type & MSRP for Non-Tesla EVs 🛷 REBATE PROJ 2020 Plug-in EV Purchases/Leases



CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 1,983.

* Each vehicle was assigned the minimum Manufacturer's Suggested Retail Price (MSRP) for that model/MY on fueleconomy.gov and does not reflect sale price. Where MSRPs were unavailable for a given MY, MSRPs from the previous or following MY were used. Tesla MSRPs do change mid-MY; Model 3's were assigned an MSRP of \$49k for MY 2018, \$35k for MY 2019 and 2020, and \$39,990 for MY 2021. Model Y's were assigned an MSRP of \$48k for MY 2020 and \$39,990 for MY 2021.





Model Minimum MSRP*



Rebate Influence: Essentiality

Would not have purchased/leased their clean vehicle without rebate



Includes fuel-cell EVs (CVRP only). Weighted n values are question-specific. Overall datasets: 80,557 total survey respondents weighted to represent 380,700 rebate recipients.





Percent Rating the Federal Tax Credit "Extremely Important" ("...in <u>making it possible</u>" to acquire plug-in EVs)



Includes fuel-cell EVs (CVRP only). Weighted n values are question-specific. Overall datasets: 80,557 total survey respondents weighted to represent 380,700 rebate recipients.





Importance of Federal Tax Credit (CY 2020 Plug-in EVs)*



* Note: federal tax credit began phasing out for Tesla and GM in 2019 CVRP Consumer Survey, 2017–2020 Edition. Filtered, question-specific n = 3,536







Extreme Importance of Federal Tax Credit Over Time eligible* purchases/leases



* Note: federal tax credit phase-out for Tesla began 1/1/2019 and concluded 12/31/2019. Phase out for GM began 4/1/2019 and concluded 3/31/2020. Overall datasets: 72,552 total survey respondents weighted to represent 376,800 rebate recipients. CY 2020 weights specific to 2020 purchases/leases. *n*-values are filtered and question-specific.



CVRP Consumer Survey Edition or Purchase/Lease Year



Strong demand in the U.S. is relative



Electric car sales (million)



U.S. is falling way behind Europe and China. Even though U.S. car market is 15 million and Europe's is 11 million:

Image from IEA's "Global EV Outlook 2022"



		CALIFORNIA CLEAN VEHICLE REBATE PROJECT ^{**}	MOR-EV Massachusetts Offers Rebates for Electric Vehicles	Connecticut Hydrogen and Electric Automobile Purchase Rebate		OREGON CLEAN VEHICLE REBATE PROGRAM	nt chargeu
Rebate Amounts	Fuel-Cell EVs	\$4,500 (+3,000*)	\$3,500	\$7,500 (+\$2,000*)	≥ 200 e-miles: \$2,000 ≥ 40 e-miles: \$1,000 < 40 e-miles: \$500 Base MSRP > \$42k: \$500	≥ 10 kWh: \$2,500 (+\$5,000*) < 10 kWh: \$1,500 (+\$5,000*)	
	All-Battery EVs	\$2,000 (+5,500*)	\$3,500	\$2,250 (+\$2,000*)			\$25/e-mile: \$2k m for MSRP < \$55k; \$ max for MSRP < \$2
	Plug-in Hybrid EVs	BEVx = \$2,000 Others = \$1,000 (+\$5,500*)	BEVx = \$3,500 Others = \$1,500	\$750 (+\$1,500*)			
	Zero-Emission Motorcycles	\$750				\$750 (and NEVs)	
Program Design Elements	Rebate Adder	*Income-qualified		*Qualified by proxy, income, or location		*Income-qualified	
	Point-of-Sale			Point-of-sale	Point-of-sale	Point-of-sale option	Point-of-sale
	Price Cap	Base MSRP: - Large PEVs ≤ \$60k - Car PEVs ≤ \$45k	Purchase price: - PHEVs ≤ \$50k - BEVs/FCEVs ≤ \$55k	Base MSRP ≤ \$50k	Base MSRP > \$42k = \$500	Base MSRP ≤ \$50k	Trim-specific MSRP < \$55k
	E-range Min.	≥ 30 e-miles	≥ 25 e-miles				
	Misc.	Income cap Preapproval option for income- qualified in San Diego County or SJ Valley		Used EV program (\$7.5k/\$3k/\$1.125k with point-of-sale option) \$125/\$75 dealer sales incentive		Used EVs also qualify Program suspended as of 5/1/2023	Program suspended a of 4/17/2023

Electric miles (e-miles) are U.S.-EPA-rated all-electric miles. BEVx = range-extended battery electric vehicle (BMW i3 REx). NEV = Neighborhood EV.

Select State EV Rebate Programs Administered by CSE (in order of launch, as of June 2023)







About CSE

Mission-driven national nonprofit

Center for Sustainable Energy[®] (CSE) is a national nonprofit that accelerates adoption of clean transportation and distributed energy through effective and equitable program design, administration, and evaluation.

- Administer cutting-edge programs valued at over \$4 billion for governments, utilities and the private sector across the U.S.
- Leader in data-driven incentive program design and administration for:
 - Electric vehicle and EV charging incentive programs
 - Renewable energy incentive programs (solar and storage) _
- Headquartered in San Diego with more than 250 employees across the nation

Objective and trusted

- Governments, utilities and the private sector trust CSE for its data-driven and software-enabled approach, deep domain expertise and customer-focused team.
- CSE's fee-for-service business model frees it from the influence of shareholders, members and donors, and ensures its independence.
- CSE's data and insights have informed policy at the local, state and federal level.

One mission — DECARBONIZE.®

Our vision is a future with sustainable, equitable and resilient transportation, buildings and communities.





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Cap and Trade Dollars at Work

CleanVehicleRebate.org



