CVRP: Market Projections and Funding Needs

Public Workshop: Update to the 3-Year Plan for LDV & Transportation Equity Investments (4 Dec. 2018, El Monte CA) Brett Williams, PhD – Senior Principal Advisor, EV Programs, CSE

With thanks to: CARB staff John Anderson and others at CSE



Outline "...all models are wrong; some are useful" –George Box

- I. <u>Three-Year Funding-Need Forecast</u> (SB 1275)
 - Overview
 - Approach: Data and Methods
 - Results & Sensitivity
- II. Trajectory Relative to State Goals
- III. Funding Need for 5M-by-2030 Goal ('18-'19 Budget Act)
- IV. Discussion Questions











Three-Year Funding Need

Updates FY 2018–19 Funding Plan Appendix C





Overview



Overview

Total CVRP Demand Over the Next Three Cycles

Funding	\$620–841 million
Rebates	237,000–314,000 vehicles

Projections Process







Approach: Data



Data

- Date ranges:
 - March 2010 September 2018
- Sources (monthly):
 - New-vehicle registrations (IHS)
 - CVRP rebates (public dashboard)
- Vehicle Categories:
 - Plug-in hybrid electric vehicle (PHEV)
 - Range-extended battery electric vehicle (BEVx)*
 - Battery electric vehicle (BEV)
 - Fuel-cell electric vehicle (FCEV)
 - ZEM**







Approach: Methods



Extrapolate trends in EV sales volumes

For each vehicle category (technology type):

• Linear extrapolations

(chosen over curve-fitting and ARIMA)

• Data range: "Life" of each vehicle category

(chosen over most recent 12 months)

• Sensitivity tested (see below)

Extrapolate trends in EV sales volume



Make adjustments for Tesla Model 3

Additional BEVs assumed to be rebated due to Tesla Model 3 expansion

	Low	Middle	High
Added monthly in cycle 1	0	600	1,500
Added monthly in cycle 2	0	1,500	2,000
Added monthly in cycle 3	0	1,500	2,500





Percent of Market Rebated Before and After the Income Cap (illustrative eras)



"Before" era excludes anomalous run-up to income cap

"After" = after the most recent change in income cap

Includes all PHEV, BEVx, BEV, and FCEV rebates from CVRP and PFPP



Calculate CVRP demand as a percentage of the market

Percentage of the EV market rebated: November 2016 – June 2017

PHEV	48%
BEVx	44%
BEV	58%
FCEV	92%
ZEM	n.a.*



* Data not available to calculate a percentage for the ZEM category; the BEV percentage is assumed for the ZEM category in the projections



Increased Rebates

Participants that received an Increased Rebate: Nov. 2016 – Jun. 2017

	Increased Rebate Percentage			
PHEV	8.8%			
BEVx	6.1%			
BEV	9.3%			
Additional (Model 3) BEV	7.2%			
FCEV	3.6%			
ZEM	Not eligible for increased rebates			
Extrapolate trends in EV sales volume \rightarrow Make adjustments for Model 3	Calculate CVRP demand as a percentage of the market			

Make adjustments for Increased Rebates

Assumed growth rate in Increased Rebates

	Low	Middle	High
Year 1	0%	5%	15%
Year 2	3%	8%	20%
Year 3	5%	10%	25%





Increased Rebate for Public Fleets in DACs

Public Fleet Pilot Project monthly average: January 2017 – October 2017

PHEV	~10
BEVx	0
BEV	~21
FCEV	~1
ZEM	not eligible



Factors Not Addressed

- Rebate Now
 - Consumer preapproval, time-of-sale discount, dealer reimbursement
 - Pilot in San Diego County
- Federal Tax Credit Threshold (200,000 vehicles)
 - Tesla
 - General Motors
- Additional public-fleet-friendly program features
- California Department of General Services (DGS)
- Choice: HOV or rebate [AB 544 (Bloom, Stats. 2017, Ch 630)]
- Other incentives and supportive policies





Results & Sensitivity



	Funding Need			Vehicles Rebated		
	Low	Middle	High	Low	Middle	High
FY 2018-19 (Sep 2018–Aug 2019) + FY 2017-18 bal. Total	\$179 M	\$201 M	\$235 M	70,261	77,830	89,444
Lower-income Increased Rebate Portion	\$13 M	\$17 M	\$25 M	6,160	7,046	8,636
FY 2019-20 (Sep 2019–Aug 2020) Total	\$209 M	\$258 M	\$281 M	79,035	96,815	104,331
Lower-income Increased Rebate Portion	\$32 M	\$40 M	\$47 M	6,919	8,827	10,402
FY 2020-21 (Sep 2020–Aug 2021) Total	\$233 M	\$285 M	\$324 M	87,808	106,705	119,757
Lower-income Increased Rebate Portion	\$36 M	\$45 M	\$56 M	7,677	9,867	12,245
Average Middle Scenario		\$248 M			93,800	



Results: Funding and Rebated Vehicle Projections

	Funding Need			Vehicles Rebated		
	Low	Middle	High	Low	Middle	High
FY 2018-19 (Sep 2018–Aug 2019) + FY 2017-18 bal. Total	\$179 M	\$201 M	\$235 M	70,261	77,830	89,444
Standard Rebates: Individual and Fleet	\$175 M	\$217 M	\$232 M	71,739	87,611	93,552
Lower-income Increased Rebates	\$13 M	\$17 M	\$25 M	6,160	7,046	8,636
DAC Increased Public Fleet Rebates	\$2 M	\$2 M	\$2 M	377	377	377
FY 2019-20 (Sep 2019–Aug 2020) Total	\$209 M	\$258 M	\$281 M	79,035	96,815	104,331
Standard Rebates: Individual and Fleet	\$195 M	\$239 M	\$267 M	79,754	96,461	107,136
Lower-income Increased Rebates	\$32 M	\$40 M	\$47 M	6,919	8,827	10,402
DAC Increased Public Fleet Rebates	\$2 M	\$2 M	\$2 M	377	377	377
FY 2020-21 (Sep 2020–Aug 2021) Total	\$233 M	\$285 M	\$324 M	87,808	106,705	119,757
Standard Rebates: Individual and Fleet	\$217 M	\$261 M	\$290 M	88,425	105,132	116,271
Lower-income Increased Rebates	\$36 M	\$45 M	\$56 M	7,677	9,867	12,245
DAC Increased Public Fleet Rebates	\$2 M	\$2 M	\$2 M	377	377	377
Average Middle Scenario		\$248 M			93,800	



Results: Funding and Rebated Vehicle Projections

	Low	Middle	High	Low	Middle	High
FY 2018-19 (Sep 2018–Aug 2019) + FY 2017-18 bal. Total	\$179 M	\$201 M	\$235 M	70,261	77,830	89,444
Standard Individual & Non-Public Fleet Rebate	5 \$163 M	\$181 M	\$208 M	63,486	70,146	80,153
Lower-income Increased Rebate	s \$13 M	\$17 M	\$25 M	6,160	7,046	8,636
Standard Public Fleet Rebate	5 \$0.6 M	\$0.6 M	\$0.7 M	238	262	279
DAC Increased Public Fleet Rebate	5 \$2 M	\$2 M	\$2 M	377	377	377
FY 2019-20 (Sep 2019–Aug 2020) Total	\$209 M	\$258 M	\$281 M	79,035	96,815	104,331
Standard Individual & Non-Public Fleet Rebate	5 \$174 M	\$216 M	\$231 M	71,471	87,317	93,238
Lower-income Increased Rebate	s \$32 M	\$40 M	\$47 M	6,919	8,827	10,402
Standard Public Fleet Rebate	5 \$1 M	\$1 M	\$1 M	268	294	314
DAC Increased Public Fleet Rebate	5 \$2 M	\$2 M	\$2 M	377	377	377
FY 2020-21 (Sep 2020–Aug 2021) Total	\$233 M	\$285 M	\$324 M	87,808	106,705	119,757
Standard Individual & Non-Public Fleet Rebate	5 \$194 M	\$238 M	\$266 M	79,456	96,134	106,787
Lower-income Increased Rebate	s \$36 M	\$45 M	\$56 M	7,677	9,867	12,245
Standard Public Fleet Rebate	5 \$1 M	\$1 M	\$1 M	297	327	349
DAC Increased Public Fleet Rebate	5 \$2 M	\$2 M	\$2 M	377	377	377
Average Middle Scenario		\$248 M			93,800	



Standard Individual and All Fleet Rebates



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Increased Rebates for Lower-Income Consumers





Results: 3-Year Funding Projections





% of Middle Scenario	Name	Scenario	Three-cycle total need
202%	New normal??	PHEV and BEV: linear growth based on latest 12 months	\$1,504 M
133%	No сар	Percent of market rebated: reverts to 2015 level (pre-income-cap)	\$992 M
125%	Recent trends	PHEV and BEV: linear growth based up latest <u>36 months</u>	\$930 M
116%	Curve fit	PHEV and BEV: <u>polynomial</u> growth, 2 nd order	\$865 M
114%	Main-streaming	Percent of market rebated <u>+10 points</u>	\$852 M
113%	Increased access	LMI Increased Rebates = 25% of total for each eligible vehicle type	\$844 M
100%	LMI priority	Increased rebate qualification: Nov. 2016–Oct. 2017	\$747 M
100%		Middle (baseline)	\$745 M
90%	Disruptions	Percent of market rebated: Nov. 2016–Oct. 2017 (incl. waitlist)	\$671 M
85%	Left behind	Percent of market rebated: -10 points	\$636 M



Trajectory Relative to State Goals



Cumulative EV Sales Relative to State Goals: Actual, 3-Year Projected, and Trajectory



Includes content supplied by R.L. Polk & Co, © 2018; Projections may underestimate PHEVs.





Funding Need for 5M-by-2030 Goal



Cumulative EV Sales Relative to State Goals: Actual, 3-Year Projected, and Trajectory



Includes content supplied by R.L. Polk & Co, © 2018; Projections may underestimate PHEVs.



Projected Funding Requirements

	Funding Need			Ve	hicles Rebat	ted
	Low	Middle	High	Low	Middle	High
3-year Total	\$620 M	\$745 M	\$841 M	237,104	281,350	313,532
5-year Total*	\$1.2 B	\$1.4 B	\$1.6 B	448,179	532,037	592,835
Thru 2025 Total	\$2.2 B	\$2.6 B	\$2.9 B	818,992	960,469	1.1 M
By 2030 Total	\$3.5 B	\$4.1 B	\$4.5 B	1.3 M	1.5 M	1.7 M
5M ZEVs by 2030	\$6.0 B – \$7.6 B			2	.3 M – 2.8 N	Л

*Through September 2023, roughly corresponding

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to the SB 1275 goal to support 1 M EVs by 2023

EV Market Share Extrapolation



Includes content supplied by R.L. Polk & Co, © 2018; Projections may underestimate PHEVs.





Discussion Questions



Discussion Questions

- How best to treat:
 - Tesla specifically?
 - Lower-price long-range BEVs generally?
 - New releases?
 - Additions (evolutionary) vs. cannibalization ?
 - Market saturation?
 - Phase-out of federal tax credit?
- What implications do you see for program design?
 - Rebate amounts?
 - Rebate structure?





Additional Online Resources & Extra Slides



Public dashboards and data facilitate informed action

- >250,000 EVs and consumers have received >\$570 M in rebates
- >19,000 survey responses online, statistically represent >91,000 consumers
- Reports, presentations, and analysis growing







ct.gov/deep



nyserda.ny.gov/All-Programs/Programs/Drive-**Clean-Rebate**



Electric Vehicle Choices: Major 2018 Models

Plug-in hybrid EVs

All-battery EVs















Fuel-cell EVs







EV Incentive Programs: Rebate Design

	CLEAN VEHICLE REBATE PROJECT [™]	MOR-EV Massachusetts Offers Rebates for Electric Vehicles	Connecticut Hydrogen and Electric Automobile Purchase Rebate	NEW YORK STATE
Fuel-Cell EVs	\$5,000	\$2,500	\$5,000	<u>e-miles</u>
All-Battery EVs	\$2,500	\$2,500	e-miles ≥ 175 \$3,000 ≥ 100 \$2,000	≥ 120 \$2,000 ≥ 40 \$1,700 > 20 \$1.100
Plug-in Hybrid EVs	\$2,500 (i3 REx) \$1,500	≥10 kWh \$2,500 <10 kWh \$1,500	< 100 \$300 ≥ 40 \$2,000 < 40 \$500	< 20\$1,100< 20\$500
Zero-Emission Motorcycles	\$900	\$750		
	e-miles ≥ 20 only; Consumer income cap and increased rebates for lower- income	MSRP ≥ \$60k = \$1,000 max., no fleet rebates	MSRP ≤ \$60k only; dealer assignment; \$150 dealer incentive (\$300 previous)	MSRP > \$60k = \$500 max.; point-of-sale via dealer
36	households		(1000 p.c.1003)	Center for Sustainable Energy™

Appendix C: Percent of Market Rebated (individuals only): Before and After the Income Cap (illustrative eras)



"Before" era excludes anomalous run-up to income cap

³⁷ "After" era spans establishment of current income cap to the beginning of a waitlist

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Appendix C: Results: Projected funding requirements and rebated vehicle totals by rebate subtype and fiscal year

FY 2018-19 (Sep 2018–Aug 2019) + FY 2017-18 bal.	Total	\$174 M	\$196 M	\$230 M	68,251	75,808	87,400
Standard Individual & Non-Public Fleet	Rebates	\$159 M	\$177 M	\$204 M	61,690	68,350	78,358
Lower-income Increased	Rebates	\$12 M	\$16 M	\$24 M	5,952	6,827	8,394
Standard Public Fleet	Rebates	\$0.6 M	\$0.6 M	\$0.7 M	231	255	271
DAC Increased Public Fleet	Rebates	\$2 M	\$2 M	\$2 M	377	377	377
FY 2019-20 (Sep 2019–Aug 2020)	Total	\$203 M	\$253 M	\$276 M	76,843	94,603	102,089
Standard Individual & Non-Public Fleet	Rebates	\$170 M	\$212 M	\$227 M	69,522	85,368	91,290
Lower-income Increased	Rebates	\$31 M	\$39 M	\$46 M	6,683	8,572	10,118
Standard Public Fleet	Rebates	\$1 M	\$1 M	\$1 M	261	287	305
DAC Increased Public Fleet	Rebates	\$2 M	\$2 M	\$2 M	377	377	377
FY 2020-21 (Sep 2020–Aug 2021)	Total	\$227 M	\$280 M	\$319 M	85,435	104,306	117,318
Standard Individual & Non-Public Fleet	Rebates	\$190 M	\$234 M	\$262 M	77,354	94,032	104,686
Lower-income Increased	Rebates	\$35 M	\$43 M	\$54 M	7,414	<i>9,</i> 578	11,916
Standard Public Fleet	Rebates	\$1 M	\$1 M	\$1 M	290	319	340
DAC Increased Public Fleet	Rebates	\$2 M	\$2 M	\$2 M	377	377	377



How can we help?

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