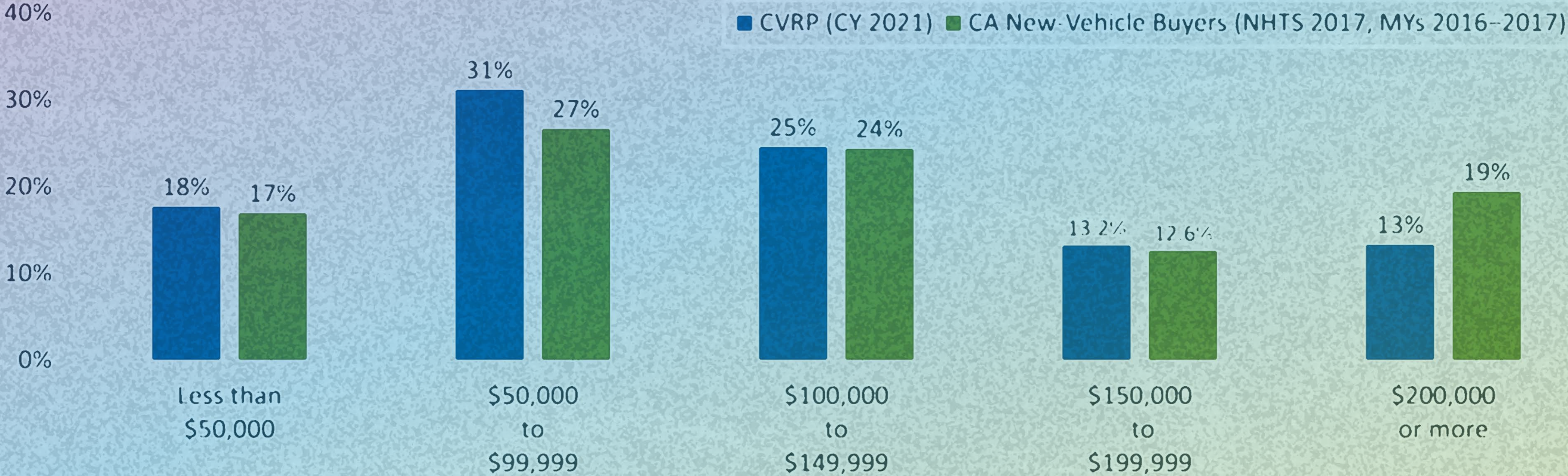


# CVRP 2021 Data Brief: Consumer Characteristics



December 2023

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*with thanks to L. Puckett, J. Bowers, and others at the Center for Sustainable Energy (CSE)*



# Outline: Consumer Characteristics

- I. Context: Consumer Eligibility Criteria
- II. Where is the funding going?: Consumers Rebated
- III. What is the path forward?: Strategic Segments
- IV. Summary & Select Findings

## Appendix: Additional Details & Resources

*EVs = light-duty plug-in hybrid, battery, and fuel-cell electric vehicles (PHEVs, BEVx vehicles, BEVs, and FCEVs)*

*PEVs = PHEVs, BEVx vehicles, and BEVs*

# Context

Consumer Eligibility Criteria & Other Program Features

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# Base Rebate Amount for Most Individuals At or Near Lowest Levels



	as of Mar. 2010	as of Jun. 2011	as of Jul. 2013	as of Jun. 2014	as of Mar. 2016	as of Nov. 2016	as of Dec. 2019
Fuel-Cell EVs 	\$3,000– \$5,000 ‡	\$1,500– \$2,500 ‡	\$2,500	\$5,000	\$5,000 *	\$5,000**	\$4,500***
Battery EVs † 	\$3,000– \$5,000 ‡	\$1,500– \$2,500 ‡	\$2,500	\$2,500	\$2,500 *	\$2,500**	\$2,000***
Plug-in Hybrid EVs 	\$3,000	\$1,500	\$1,500	\$1,500	\$1,500 *	\$1,500**	\$1,000***
Zero-Emission Motorcycles 	\$1,500	\$900	\$900	\$900	\$900	\$900	\$750
Neighborhood EVs	\$1,500	\$900	\$900	\$900	\$900	None eligible	None eligible
Commercial Zero-Emission Vehicles	\$20,000						

† Includes range-extended battery electric vehicles.

‡ Amounts varied by ZEV type. For definitions, see CCR 1962.1.

\* Income-qualified consumers eligible for an additional \$1,500.

\*\* Income-qualified consumers eligible for an additional \$2,000.

\*\*\* Income-qualified consumers eligible for an additional \$2,500.

# Program Design Shapes Outcomes

  = in effect during 2021, **highlights**



<p><b>as of Mar. 2010</b></p> <ul style="list-style-type: none"> <li>Incentive stacking permitted</li> <li>36-month ownership requirement</li> <li>Rebates per year limit = 20</li> </ul>	<p><b>as of Dec. 2013</b></p> <ul style="list-style-type: none"> <li>Rebates per year limit = 2</li> </ul> <p><b>as of May 2014</b></p> <ul style="list-style-type: none"> <li>18-month application window</li> </ul>	<p><b>as of Dec. 2014 / Jan. 2015</b></p> <ul style="list-style-type: none"> <li>30-month ownership requirement (retroactive)</li> <li>Total rebate limit = 2</li> </ul>	<p><b>as of Mar. 2016</b></p> <ul style="list-style-type: none"> <li>\$250k–\$500k income cap (PEVs)</li> <li>+\$1,500 for income-qualified households (<math>\leq 300\%</math> FPL), excluding ZEMs</li> </ul>	<p><b>as of Nov. 2016</b></p> <ul style="list-style-type: none"> <li>\$150k–\$300k income cap (PEVs)</li> <li><math>\geq 20</math> UDDS electric miles</li> <li>+\$2,000 for income-qualified households (<math>\leq 300\%</math> FPL), excl. ZEMs</li> </ul>
<p><b>as of Jan. 2018</b></p> <ul style="list-style-type: none"> <li>\$150k–\$300k income cap on stacking HOV decal (only binding on FCEVs)</li> <li>Rebate Now San Diego County preapproval pilot with point-of-sale option</li> </ul>	<p><b>as of Jan. 2019</b></p> <ul style="list-style-type: none"> <li>Stacking with CVAP grant not permitted (retroactive)</li> </ul>	<p><b>as of Dec. 2019</b></p> <ul style="list-style-type: none"> <li>Total rebates limit = 1<sup>§</sup></li> <li>Base MSRP <math>\leq</math> \$60k (PEVs)</li> <li>3-month application window<sup>‡</sup></li> <li><math>\geq 35</math> UDDS electric miles</li> <li>+\$2,500<sup>†</sup> for income-qualified households (<math>\leq 300\%</math> FPL), excl. ZEMs</li> </ul>	<p><b>as of Apr. 2020</b></p> <ul style="list-style-type: none"> <li>Stacking with CVAP grant permitted</li> </ul> <p><b>as of Jan. 2021</b></p> <ul style="list-style-type: none"> <li>+\$2,500 for income-qualified households, <math>\leq 400\%</math> FPL, excl. ZEMs</li> </ul>	<p><b>as of Apr. 2021</b></p> <ul style="list-style-type: none"> <li><math>\geq 30</math> U.S. EPA electric miles (45 UDDS)</li> <li>Rebate Now preapproval option limited to income-qualified households, expanded to include SJ Valley</li> </ul>

PEVs = plug-in EVs. FPL = Federal Poverty Level. ZEMs = zero-emission motorcycles. UDDS = Urban Dynamometer Driving Schedule. HOV = high-occupancy-vehicle. FCEVs = fuel-cell EVs. CVAP = Clean Vehicle Assistance Program. MSRP = manufacturer suggested retail price.

§ A second rebate can be approved for a FCEV if the first rebate was for a PEV. ‡ COVID exemptions on application window effectively delayed implementation until 4/15/2021. † Change due to \$500 decrease in standard rebate amounts (previous slide).

# 2021 Included CVRP's Longest Funding Disruption

**Table 4: CVRP Waitlists**

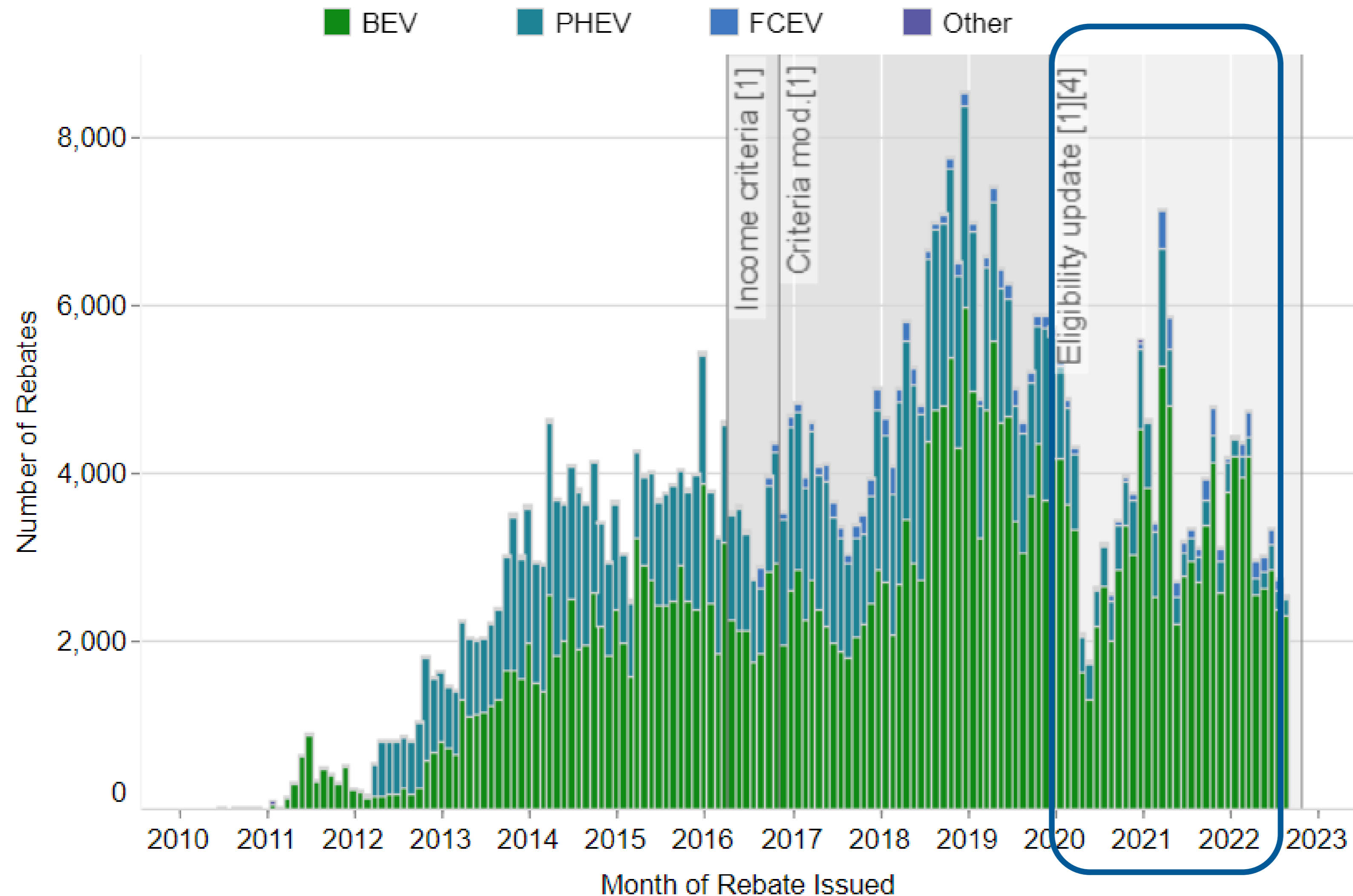
Waitlist Year	Start Date	End Date	Length in Days
<b>2011*</b>	Jun. 20	Sept. 30	102
<b>2013*</b>	May 1	Jun. 30	60
<b>2014</b>	Mar. 28	Jul. 22	116
<b>2016</b>	Jun. 11	Sept. 28	109
<b>2017**</b>	Jun. 30	Nov. 20	143
<b>2019**</b>	Jun. 5	Sept. 23	110
<b>2021</b>	Apr. 23	Sept. 15	145

\* *Dates approximate.*

\*\* *For standard applications only; no waitlist for income-qualified increased rebates.*

# 2020–21 Results/Trends Should be Interpreted with Caution (COVID)

## Applications Saw Dramatic Decline But Some Recovery



Rebate applications for calendar year 2021 purchases/leases for individuals spanned 1/1/2021 – 7/1/2022\*.

9% applied in 2022.

\* Special waivers permitted ~20 applications beyond the 3-month application window. 1/5/23 image from <https://cleanvehiclerebate.org/eng/rebate-statistics>

# Program Outputs

Consumers Rebated

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# CVRP Program Application Data Used

(Shows Rebates to Individuals for Plug-in EVs Only)

	<b>2018 purchases/leases</b>	<b>2019 purchases/leases</b>	<b>2020 purchases/leases</b>	<b>2021 purchases/leases</b>
<b>Vehicle Purchase/ Lease Dates</b>	Jan. 2018 – Dec. 2018	Jan. 2019 – Dec. 2019	Jan. 2020 – Dec. 2020	Jan. 2021 – Dec. 2021
<b>Program Population (N)</b>	78,611	61,422	36,481	45,288

# Application Data: Rebate Statistics Dashboard Equity Tab

### Priority Communities (AB 1550) [2]

This is a Venn diagram describing the priority communities of California Assembly Bill (AB) 1550. The small circle on the left represents CalEnviroScreen 3.0 Disadvantaged Communities and the larger circle on the right represents AB 1500 Low-Income Communities. The larger overlapping area represents Disadvantaged Communities within Low-Income Communities. The smaller overlapping area represents Low-income Communities within one half mile of Disadvantaged Communities.

### Rebates by Equity Group [2]

Timeframe: [1] Since Income Criteria (3/29/2016 – Present)

	Rebates	Funding	Percent of Funding
<b>All Equity Groups</b>	<b>119,048</b>	<b>\$351,794,104</b>	<b>39.6%</b>
<b>Disadvantaged Communities</b>	<b>37,917</b>	<b>\$98,939,884</b>	<b>11.1%</b>
<b>Low-Income Communities</b>	<b>80,747</b>	<b>\$206,391,693</b>	<b>23.2%</b>
<i>Disadvantaged Communities within Low-Income Communities</i>	<i>26,435</i>	<i>\$70,375,234</i>	<i>7.9%</i>
<i>Low-Income Communities within 1/2 mile of a Disadvantaged Community [2]</i>	<i>16,213</i>	<i>\$41,889,057</i>	<i>4.7%</i>
<b>Increased Rebates for Low-/Moderate-Income Consumers [1]</b>	<b>44,568</b>	<b>\$192,934,883</b>	<b>21.7%</b>

This chart summarizes the number of rebates, amount of funding, and the percent of funding by all equity groups, by geography, and by rebate type. Geography is broken down into two main categories: Disadvantaged Communities (DACs) and Low-Income Communities (LIC). LICs are further split into two subcategories based on distance to DACs.

### Filter by:

- Consumer Type: (Low-/Moderate-Income Inceas...)
- Purchase or Lease: (All)
- Rebate Type [1]: (None)**
- Equity Communities [2]: (All)**
- County: (None)
- Electric Utility: (None)
- Air District: (None)
- CA Senate District [3]: (None)
- CA Assembly District [3]: (None)
- Vehicle Category [4]: (None)
- Make: (All)
- Model: (None)
- Funding Source [5]: (None)
- Grant Number [6]: (None)

### Rebates by Month (Filtered)

Filter by Application Date: [7] January 1, 2021 – February 28, 2023

This figure displays the total number of rebates by month from 2010 to 2021 as a stacked bar chart with each bar containing number of rebates per vehicle technology type. Plug-in Hybrid Electric Vehicles are represented in blue, Battery Electric Vehicles are represented in green, Fuel-cell Electric Vehicles are represented in light purple, Other vehicle categories are represented in dark purple. Additionally, it contains three date markers that represent program changes – the income criteria on 3/29/2016, the modified income criteria on 11/1/2016, and eligibility update on 12/3/2019.

### Rebates Issued or Approved to Date [9] (Filtered)

BEV	85.4%
PHEV	10.0%
FCEV	4.5%

This figure shows four horizontal bars each representing the percent of rebates issued or approved per vehicle technology type.

**Last updated: 5/3/2023**

[1-7] Please select the [Notes](#) tab of this dashboard for additional details and links to related information.

# CVRP Consumer Survey Editions

(shows rebates to individuals for plug-in EVs\* only)

	<b>2013–2015 Edition</b>	<b>2015–2016 Edition</b>	<b>2016–2017 Edition</b>	<b>2017–2020 Edition</b>	<b>2020–2022 Interim Dataset</b>	<b>Total</b>
<b>Vehicle Purchase/ Lease Dates</b>	Sep. 2012 – May 2015	April 2015 – May 2016	May 2016 – May 2017	June 2017 – Nov. 2020	Dec. 2020 – Sep. 2022	Sep. 2012 – Sep. 2022
<b>Survey Responses (total <i>n</i>)**</b>	19,460	11,611	8,957	32,524	13,997	86,549
<b>Program Population (<i>N</i>)***</b>	91,081	45,685	46,839	193,167	79,780	456,552

\*Plug-in EVs (PEVs) include PHEVs and BEVs.

\*\* Subsequently weighted to represent the program population, see “CVRP Consumer Survey: Weighting Detail” slide for further detail.

\*\*\* Small numbers of rebated vehicles are not represented in the time frames due to application lags. Numbers may not be exactly comparable due to evolving weighting practices..

# CVRP Consumer Survey Data Used

(shows rebates to individuals for plug-in EVs only)

	2013–2015 Edition	2015–2016 Edition	2016–2017 Edition	2017–2020 Edition	2018 purchases/ leases subset	2019 purchases/ leases subset	“2020” purchases/ leases subset	2020–2022 Interim Dataset	2021 purchases/ leases subset	Total
<b>Vehicle Purchase/ Lease Dates</b>	Sep. 2012 – May 2015	April 2015 – May 2016	May 2016 – May 2017	June 2017 – Nov. 2020	Jan. 2018 – Dec. 2018	Jan. 2019 – Dec. 2019	Jan. 2020 – Nov.* 2020	Dec. 2020 – Sep. 2022	Jan. 2021– Dec. 2021	Sep. 2012 – Sep. 2022
<b>Survey Responses (total n)</b>	19,460**	11,611**	8,957**	32,524**	14,757	8,991	4,331**	13,997**	7,694**	86,549
<b>Program Population (N)***</b>	91,081	45,685	46,839	193,167	78,591 <small>(filtered subset of weighted Edition)</small>	61,277 <small>(filtered subset of weighted Edition)</small>	26,463	79,780	45,261	456,552

\* ~8k 2020 purchases/leases were invited to respond to the successive survey edition and are not represented in these data.

\*\* Subsequently weighted to represent the program population, see “CVRP Consumer Survey: Weighting Detail” slide for further detail.

\*\*\* Small numbers of vehicles are not represented in the time frames due to application lags. Numbers may not be exactly comparable due to evolving weighting practices.

# CVRP Consumer Survey: Weighting Detail

- Each survey edition is individually weighted to represent the program population along the dimensions of vehicle category, vehicle model, buy vs. lease, and county.
  - Weighting for the 2017–20 Edition & 2020–22 Interim Dataset also included year of purchase/lease.
- The 2020 & 2021 purchase/lease subsets were also independently weighted
  - This produced only minor differences compared to the filtered approach used for the 2018 & 2019 subsets.
  - Weighting for the 2021 subset also includes rebate type (Standard Rebate vs. Increased Rebate).
- Summary of weights, 2021 purchases/leases:

Min	Median	Mean	Max
0.29	0.999	1	2.72

# Consumer Survey Dashboard: Demographics

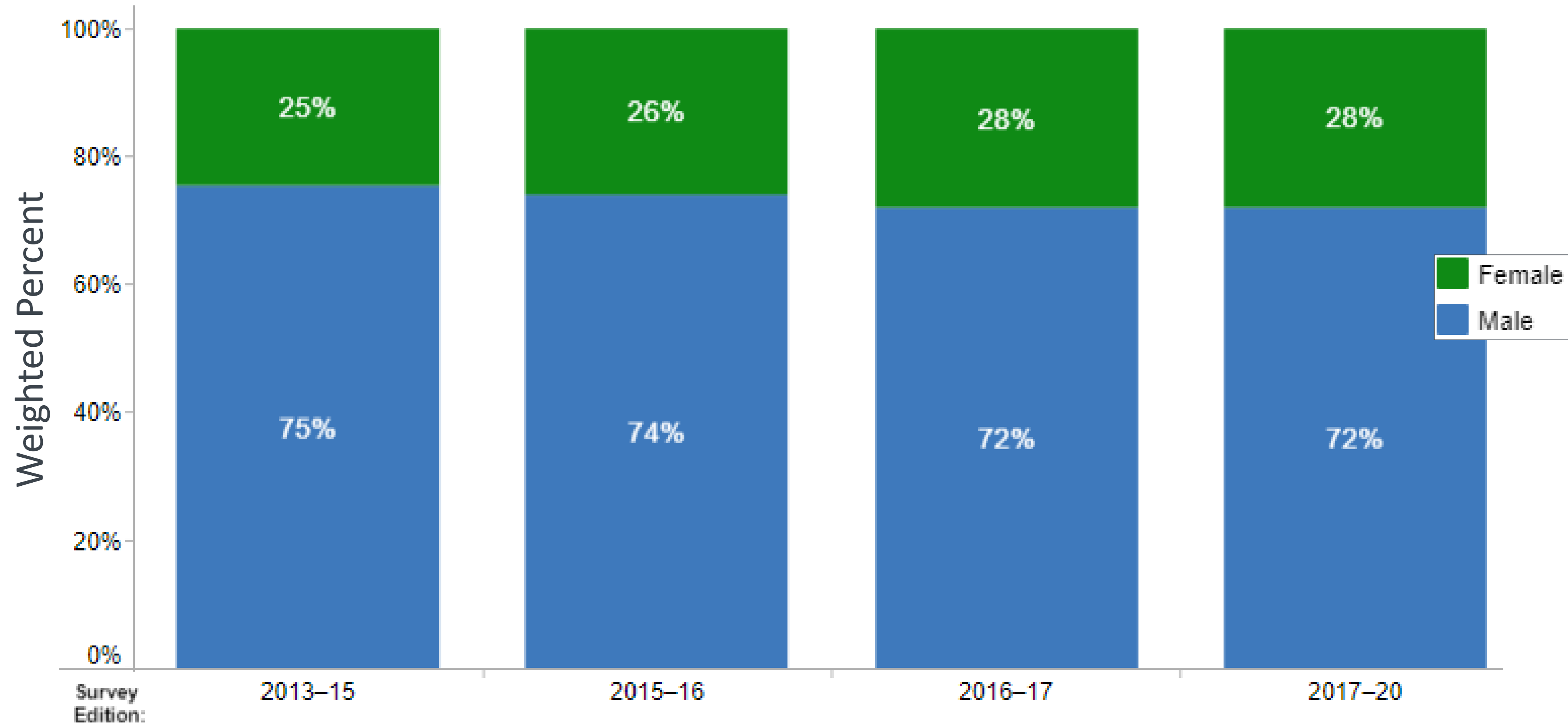
Data from four survey editions (2013–15, '15–16, '16–17 and '17-'20) online...

### Select Demographic\*

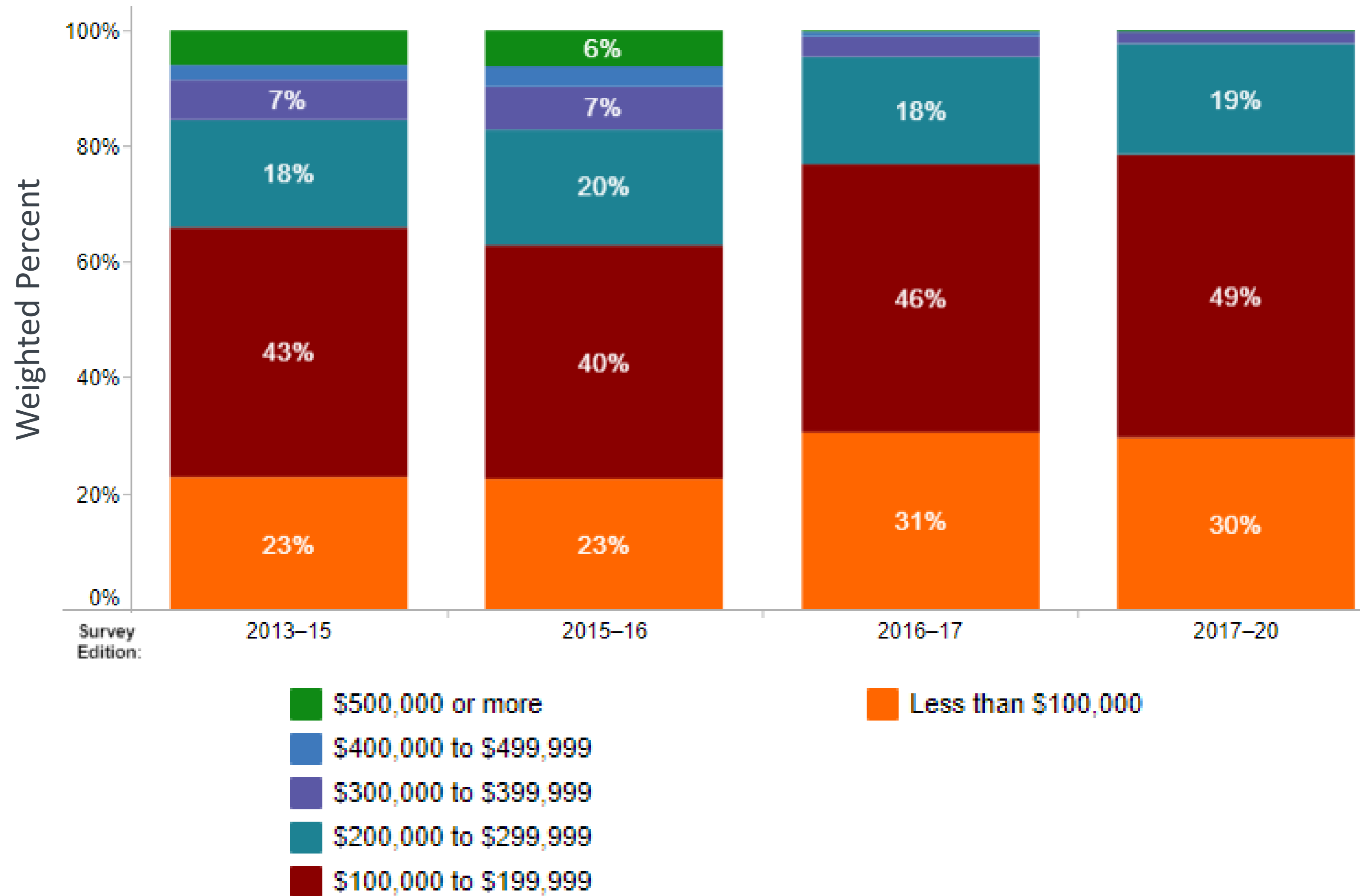
<b>Vehicle Category*</b>	<b>Make</b>	<b>Annual Household Income</b>	
(All) ▼	(All)	Annual Household Income	
		Education	
		Housing Type	
		Housing Ownership	
		Gender	
		Age	
		Household Size	
		Ethnicity	
		Race	
<b>County</b>	<b>Disadva</b>		<b>Weighted Survey Responses:</b>
(All) ▼	(All)	weighted ▼	<b>Annual Household Income</b>
			61,739

### Responses

# Consumer Survey Dashboard Demographics: Sex/Gender



# Consumer Survey Dashboard Demographics: Household Income



6/2023 images excerpted from <https://cleanvehiclerebate.org/en/rebate-survey-dashboard>



# Consumer Characteristics: Select Publications



- ❖ B.D.H. Williams (2023, Apr.), [Assessing progress and equity in the distribution of electric vehicle rebates using appropriate comparisons](#), *Transport Policy*, 137, 141–151. DOI: 10.1016/J.TRANPOL.2023.04.009. [Paper](#). [CVRP posting](#). [CSE posting](#). [Precursor video](#). [Slides](#).
- ❖ B.D.H. Williams and N. Pallonetti (2023, Mar.), [New York State’s Drive Clean Rebate for Electric Vehicles: Measures of Impact](#), *36th International Electric Vehicle Symposium (EVS36)*, EDTA, Sacramento CA, USA. [Paper](#). [Slides](#). [CSE posting](#).
- B.D.H Williams and J.B. Anderson (2022, Sep.), [From Low Initial Interest to Electric Vehicle Adoption: “EV Converts” in New York State’s Rebate Program](#), *Transportation Research Record: Journal of the Transportation Research Board*. Includes open-access data-summary [appendix](#). DOI: 10.1177/03611981221118537
- B.D.H. Williams (2022, Jun.), [Targeting Incentives Cost Effectively: “Rebate Essential” Consumers in the New York State Electric Vehicle Rebate Program](#), Procs. *35th International Electric Vehicle Symposium (EVS35)*, Session A3, AVERE. [Paper](#). [Slides](#).
- ❖ B.D.H. Williams, J.B. Anderson (2022, Jun.), [Lessons Learned About Electric Vehicle Consumers Who Found the U.S. Federal Tax Credit Extremely Important in Enabling Their Purchase](#), Procs. *35th International Electric Vehicle Symposium (EVS35)*, Session H3, AVERE. [Paper](#). [Slides](#).
- ❖ B.D.H. Williams (2021, Oct.), [An Electric-Vehicle Consumer Segmentation Roadmap: Strategically Amplifying Participation in the New York Drive Clean Rebate Program](#), Report 21-30, *Clean Transportation Reports*, NYSERDA.
- B.D.H. Williams and J. B. Anderson (2021, Mar.), [“Strategically Targeting Plug-In Electric Vehicle Rebates and Outreach Using ‘EV Convert’ Characteristics,”](#) *Energies*, vol. 14, no. 7, p. 1899. DOI: 10.3390/en14071899.
- ❖ B.D. Williams, J. Orose, M. Jones, J.B. Anderson (2018, Oct.), [Summary of Disadvantaged Community Responses to the Electric Vehicle Consumer Survey, 2013–2015 Edition](#), Clean Vehicle Rebate Project, San Diego CA. DOI: 10.13140/RG.2.2.36500.58243
- B.D. Williams, J.B. Anderson (2018, Sep.), [Strategically Targeting Plug-in Electric Vehicle Rebates and Outreach Using Characteristics of ‘Rebate-Essential’ Consumers in 2016–2017](#), in: 31st Int. Electr. Veh. Symp. (EVS31), Society of Automotive Engineers of Japan, Inc., Kobe, Japan.
- ❖ C. Johnson, B.D. Williams, C. Hsu, J.B. Anderson, [Summary Documentation of the Electric Vehicle Consumer Survey, 2013–2015 Edition](#), Clean Vehicle Rebate Project, San Diego CA, 2017.

# Consumer Characteristics: Select Presentations, Panels & Video



- ❖ B.D.H. Williams (2023, Oct. 25), Panel: “E-Mobility Research and Data Analytics,” National E-Mobility Diversity, Equity, & Inclusion Conference 2023, EV Noire, Washington DC, USA.
- ❖ [NY Drive Clean Rebates: Select Impacts Through 2021](#), EVS36, DOI: 10.13140/RG.2.2.19062.16966. [Paper](#). [CSE posting](#). (2023, Jun. 12)
- [Lessons Learned About Electric Vehicle Consumers Who Rated the U.S. Federal Tax Credit ‘Extremely Important’ in Enabling Their Purchase](#), EVS35, DOI: 10.13140/RG.2.2.32943.61602. [Paper](#). (2022, Jun. 15)
- [Targeting Incentives Cost Effectively: ‘Rebate Essential’ Consumers in the New York State Electric Vehicle Rebate Program](#), EVS35, DOI: 10.13140/RG.2.2.22877.28640. [Paper](#). (2022, Jun. 13)
- ❖ Video: [“HEC 2022 Panel - Electrification and Transportation,”](#) opening presentation minutes 2–10; 40-minute panel total. [Slides](#). (2022, May)
- ❖ CARB Video: [“CVRP 2020 Data Brief: Consumer Characteristics,”](#) time 1:05:43–1:26:09. [Slides](#). DOI: 10.13140/RG.2.2.19493.58089. [Paper](#). (2022, Mar.)
- [Data from Statewide Electric Vehicle Rebate Programs: Vehicles, Consumers, Impacts, and Effectiveness](#) (2021, Jul.)
- [EV Purchase Incentives: Program Design, Outputs, and Outcomes of Four Statewide Programs with a Focus on Massachusetts](#) DOI: 10.13140/RG.2.2.13166.08001. (2020, Dec.)
- [Electric Vehicle Incentives and Policies](#) DOI: 10.13140/RG.2.2.34976.46089. (2019, Nov.)
- [CVRP: Data and Analysis Update](#) DOI: 10.13140/RG.2.2.12750.33609. (2018, Dec.)
- [Electric Vehicle Rebates: Exploring Indicators of Impact in Four States](#) DOI: 10.13140/RG.2.2.21138.94404. (2018, Jun.)
- Yale Webinar: [“Supporting EV Commercialization with Rebates: Statewide Programs, Vehicle & Consumer Data, and Findings,”](#) 58 minutes. [Slides](#). (2017, Apr.)
- ❖ [Electric Vehicle Rebates in Disadvantaged Communities: Evaluating Progress with Appropriate Comparisons](#) (2016, Oct.)
- [Implementation Status Update](#) (2015, Dec.)

# Racial Identification [check all that apply]: 2021

<b>Racial Identity</b> [check all that apply]	<b>CVRP Plug-in EV Rebates</b> All application data <i>n</i> = 39,464	Difference	<b>CVRP Plug-in EV Rebates</b> Weighted subset of Application data* <i>n</i> = 6,869
American Indian or Alaskan Native	1%	← 0.1% →	1%
Black or African American	4%	← -0.4% →	4%
East Asian	18%	← 3% →	15%
Middle Eastern or North African	3%	← 1% →	2%
Native Hawaiian or other Pacific Islander	2%	← -0.1% →	3%
South Asian	7%	← 1% →	5%
Southeast Asian	14%	← -1% →	15%
white or Caucasian	43%	← -5% →	49%
“Other”	12%	← 1% →	11%

Will be used in some slides below and indicated with shading

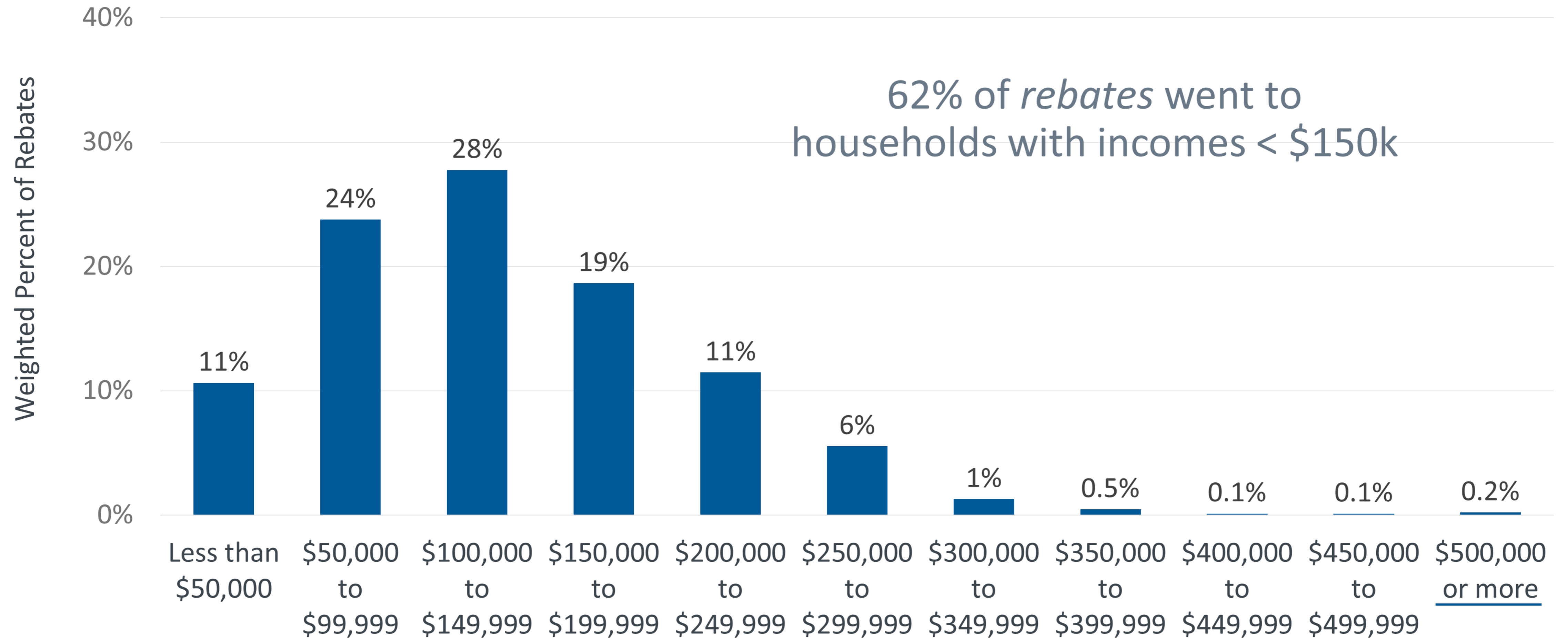
\* CVRP results are created with weighted data from the application using the subset of program participants that responded to the survey. In a separate question, 16% self-identified as Hispanic or Latino (*n* = 42,928). “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.

# Ethnicity-Question Identification: 2021

<b>Ethnicity-Question Identification</b>	<b>CVRP Plug-in EV Rebates</b> All application data  <i>n</i> = 42,928	Difference	<b>CVRP Plug-in EV Rebates</b> Weighted subset of Application data*  <i>n</i> = 7,379
Identifies as Hispanic or Latino(a)	16%	← -0.1% →	16%

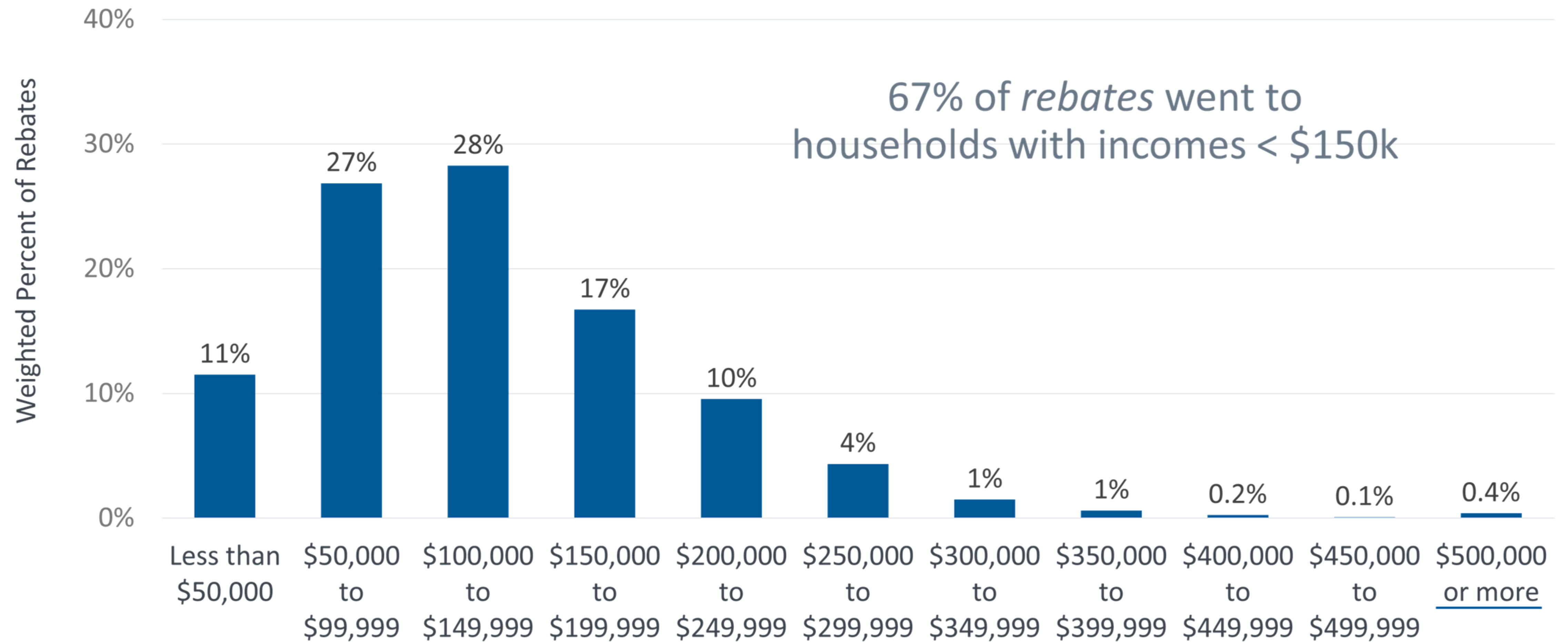
\* Results are created with weighted data from the application using the subset of program participants that responded to the survey. Hispanic/ Latino(a) identification is asked in a different question and may include identification with one or more races. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.

# Distribution of Plug-in EV *Rebates* by Household Income: Calendar Year (CY) 2020 Purchases/Leases



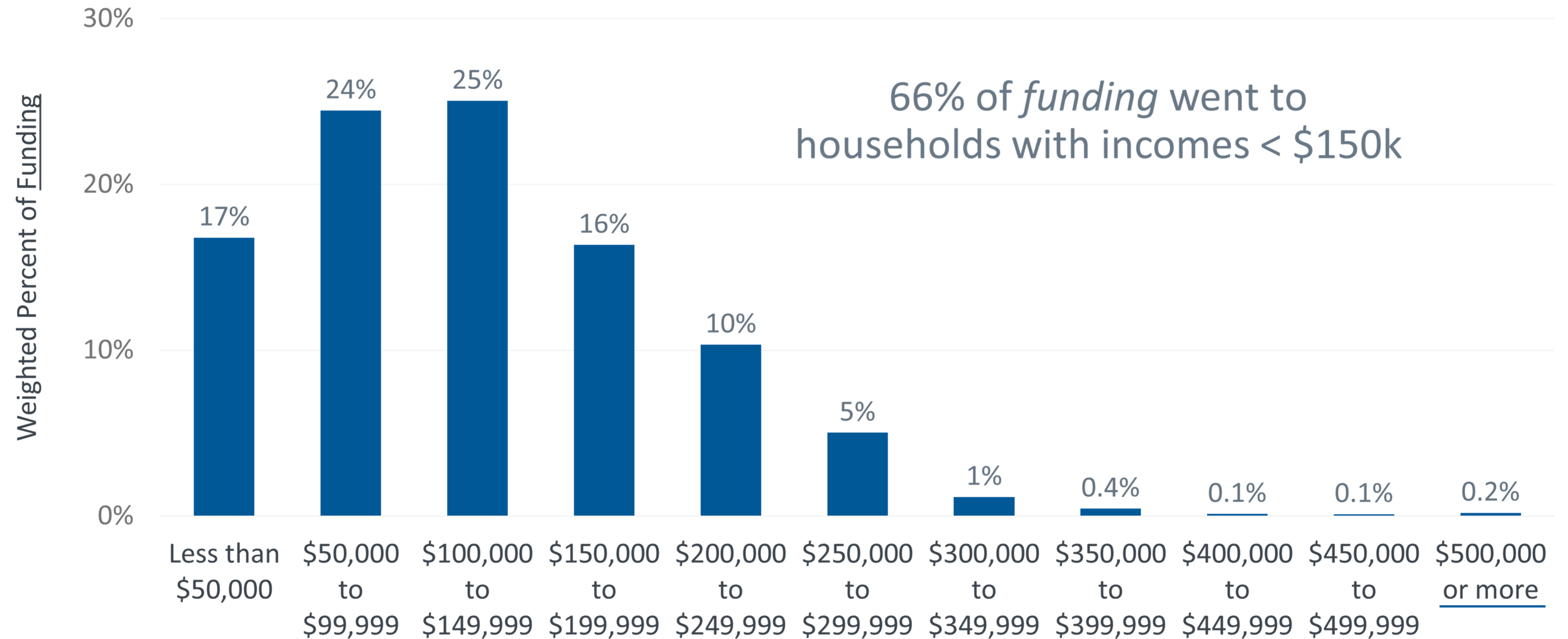
*CVRP Consumer Survey, 2017–2020 Edition.  
Filtered, question-specific n = 3,831.*

# Distribution of Plug-in EV *Rebates* by Household Income: Calendar Year (CY) 2021 Purchases/Leases



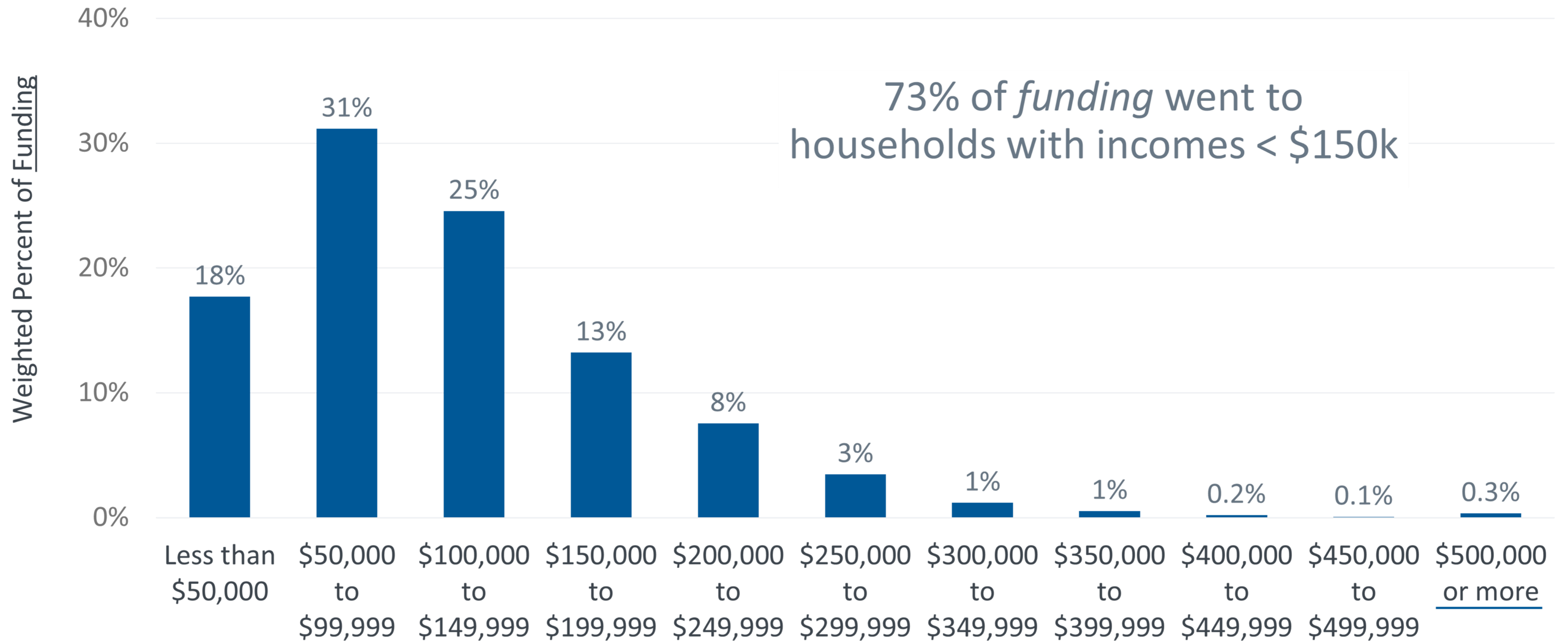
*CVRP Consumer Survey, 2020–2022 Interim Dataset.  
Filtered, question-specific n = 6,874.*

# Distribution of Plug-in EV *Funding* by Household Income: Calendar Year (CY) 2020 Purchases/Leases



*CVRP Consumer Survey, 2017–2020 Edition.  
Filtered, question-specific n = 3,831.*

# Distribution of Plug-in EV *Funding* by Household Income: Calendar Year (CY) 2021 Purchases/Leases

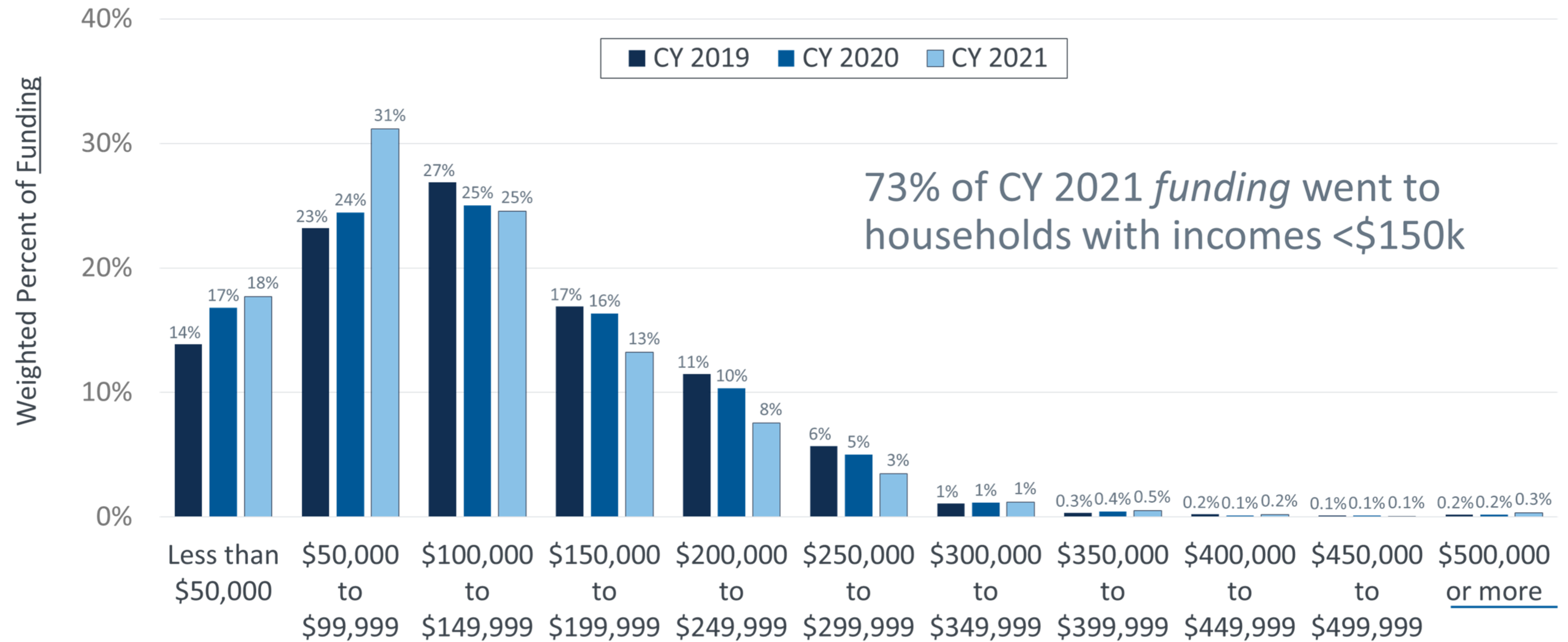


CVRP Consumer Survey, 2020–2022 Interim Dataset.  
Filtered, question-specific n = 6,874.



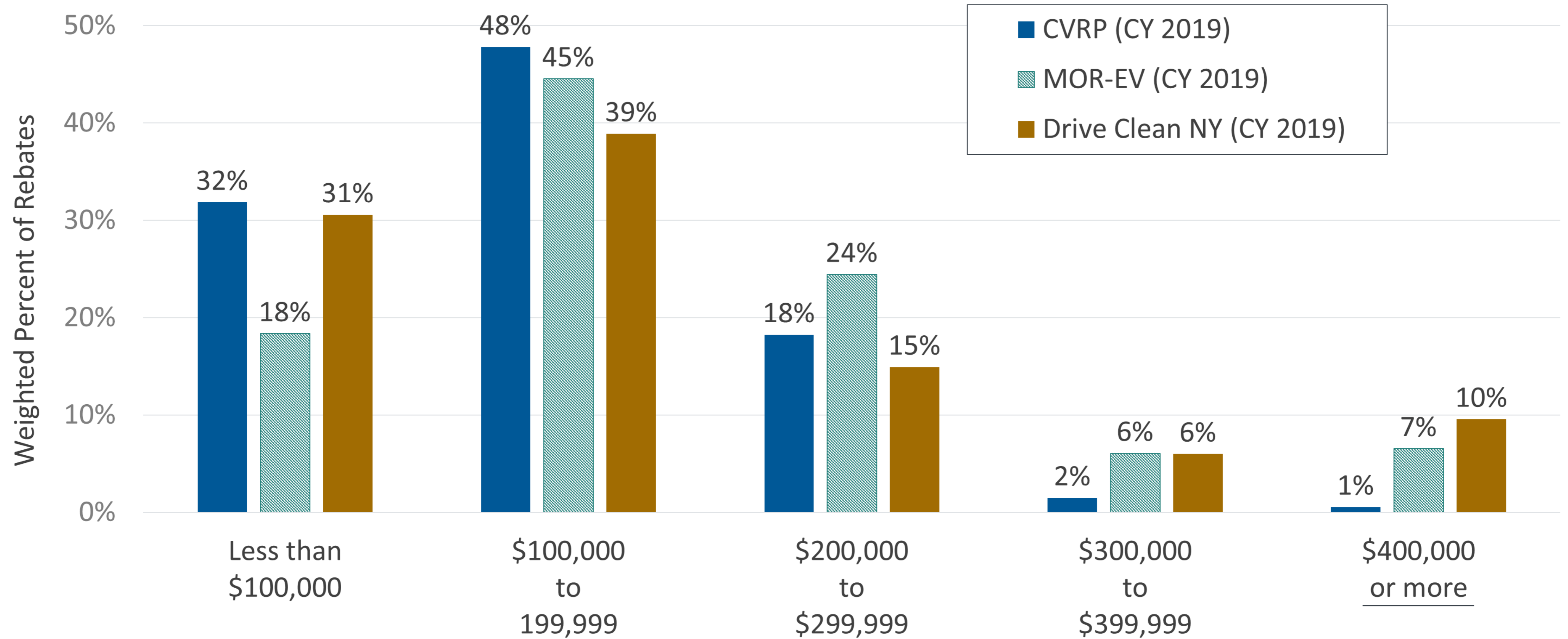
# Funding Continues to Shift Toward Lower-Income Households

CY 2019 thru 2021 Plug-in EV Purchases/Leases



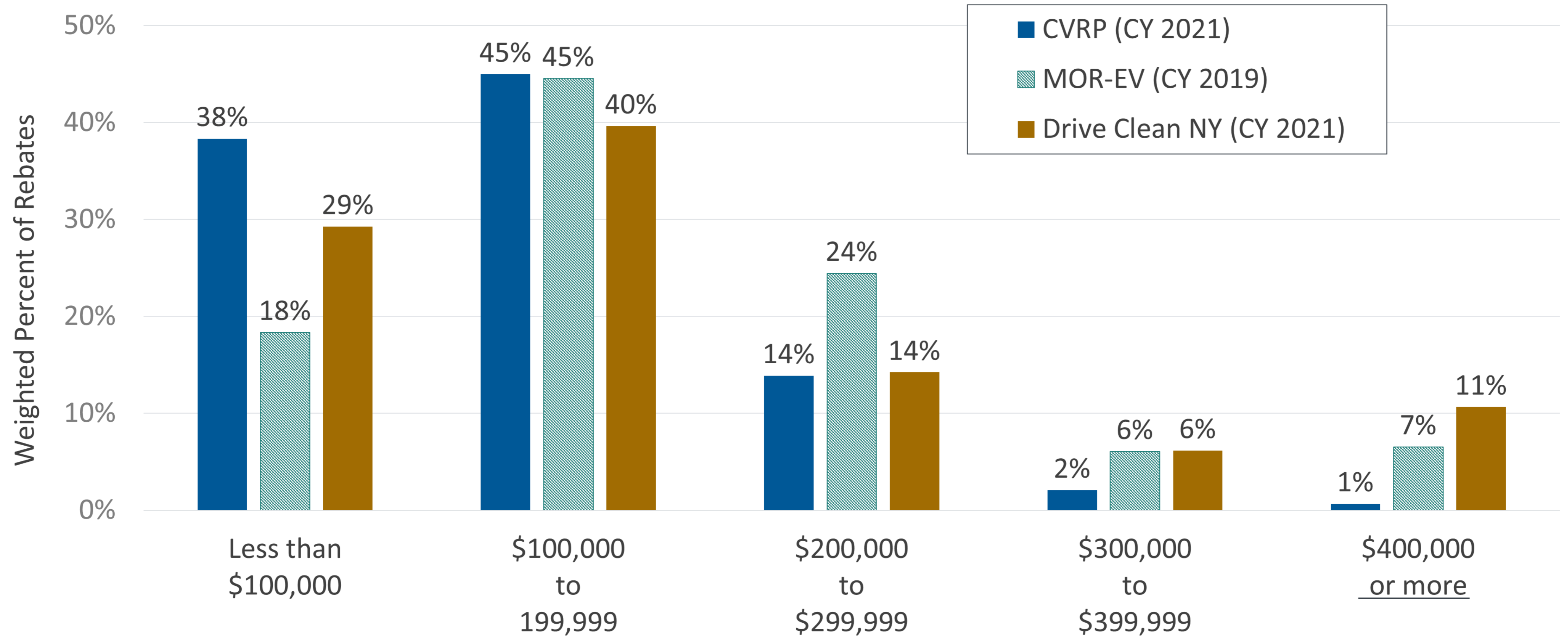
CVRP Consumer Survey, 2017–2020 Edition: 2019 n = 7,992; 2020 n = 3,831. 2020–2022 Interim Dataset: 2021 n = 6,874. n-values are filtered and question-specific.

# Household Income Distribution: CA, MA, and NY Plug-in EV Rebates (pre-COVID)



*CVRP Consumer Survey: 2017–2020 Edition. Filtered, question-specific n = 7,992.  
MOR-EV Consumer Survey: 2014–2020 Edition. Filtered, question-specific n = 508.  
Drive Clean NY Consumer Survey: 2017–2019 Edition. Filtered, question-specific n = 1,817*

# Household Income Distribution: CA, MA, and NY Plug-in EV Rebates (most recent year available)




*CVRP Consumer Survey: 2020–2022 Interim Dataset. Filtered, question-specific n = 6,874.*

*MOR-EV Consumer Survey: 2014–2020 Edition. Filtered, question-specific n = 508.*

*Drive Clean NY Adoption Survey. Filtered, question-specific n = 4,237.*

# Setting an Appropriate Baseline: U.S. Car Buyers Are Different Than the Population

	 <b>U.S. Population</b> 2015–2019 (Census 2019)		<b>U.S. New-Vehicle Buyers</b> MYs 2016–17 (2017 NHTS)
Selected solely white/Caucasian	61%	<<	74%
≥ 50 Years Old	35%	<<	51%
≥ Bachelor’s Degree	24%	<<<<	57%
≥ \$75k HH Income*	42%	<<<	62%
Own Residence*	64%	<<	77%
Selected Male	49%	≈	51%

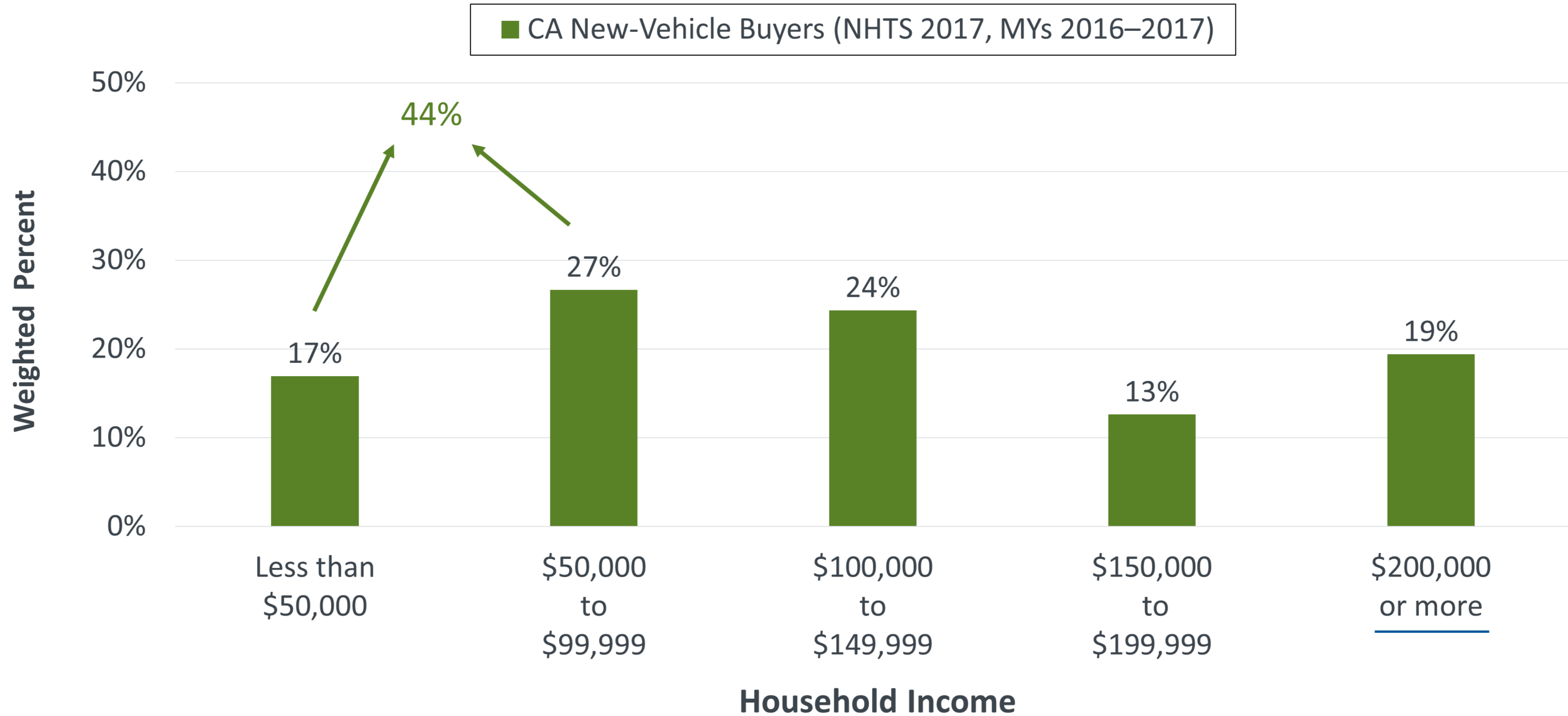
New-car buyers are different on almost every dimension.

- More frequently:
  - White
  - Older
  - Degree holders
  - Higher income
  - Residence owners
- Some of the difference explained by driving or buying age
- The rest may be due in part to **social inequities**

\* Based upon household level data.

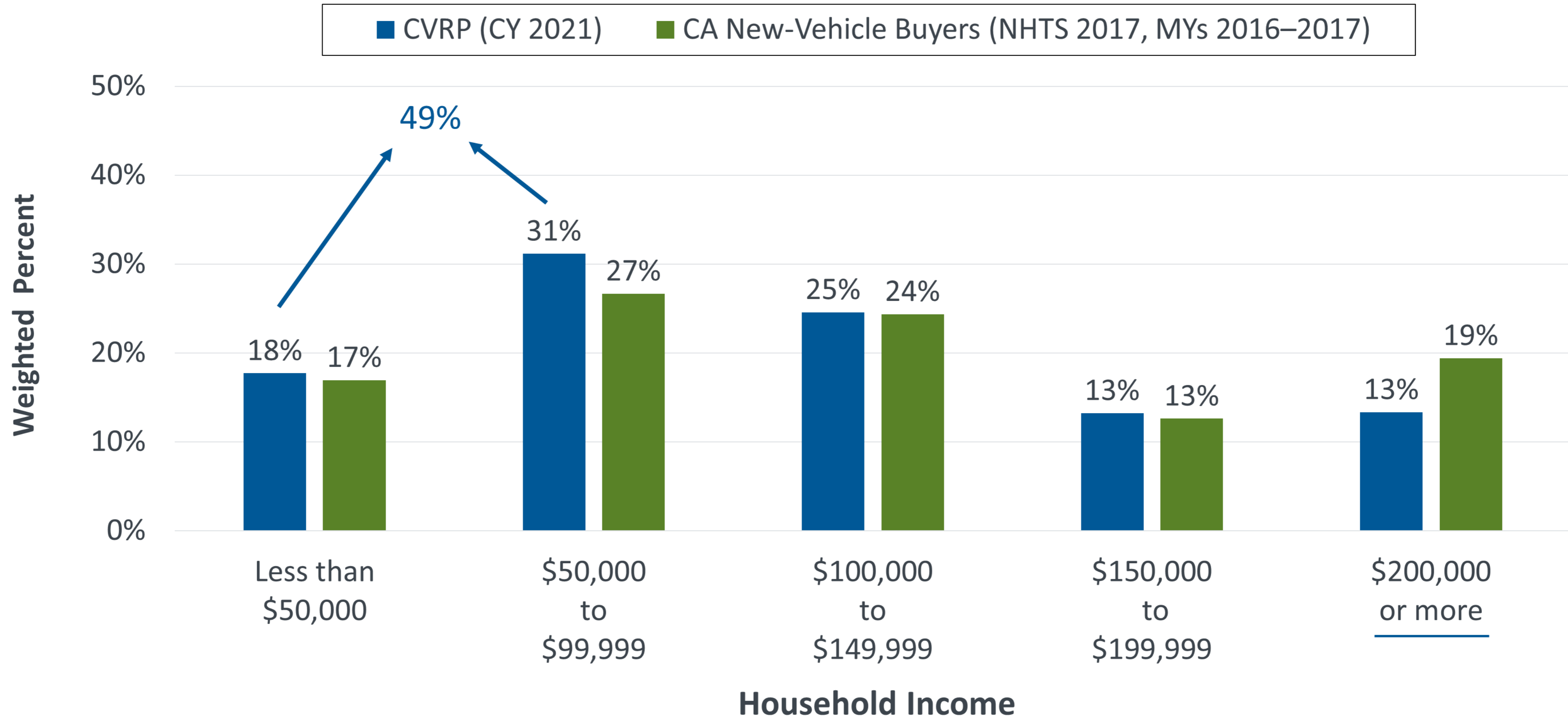
Census 2019: 2015–2019 American Community Survey, PUMS. NHTS 2017 is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.

# Households with income < \$100k are just 44% of new-vehicle buyers



*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

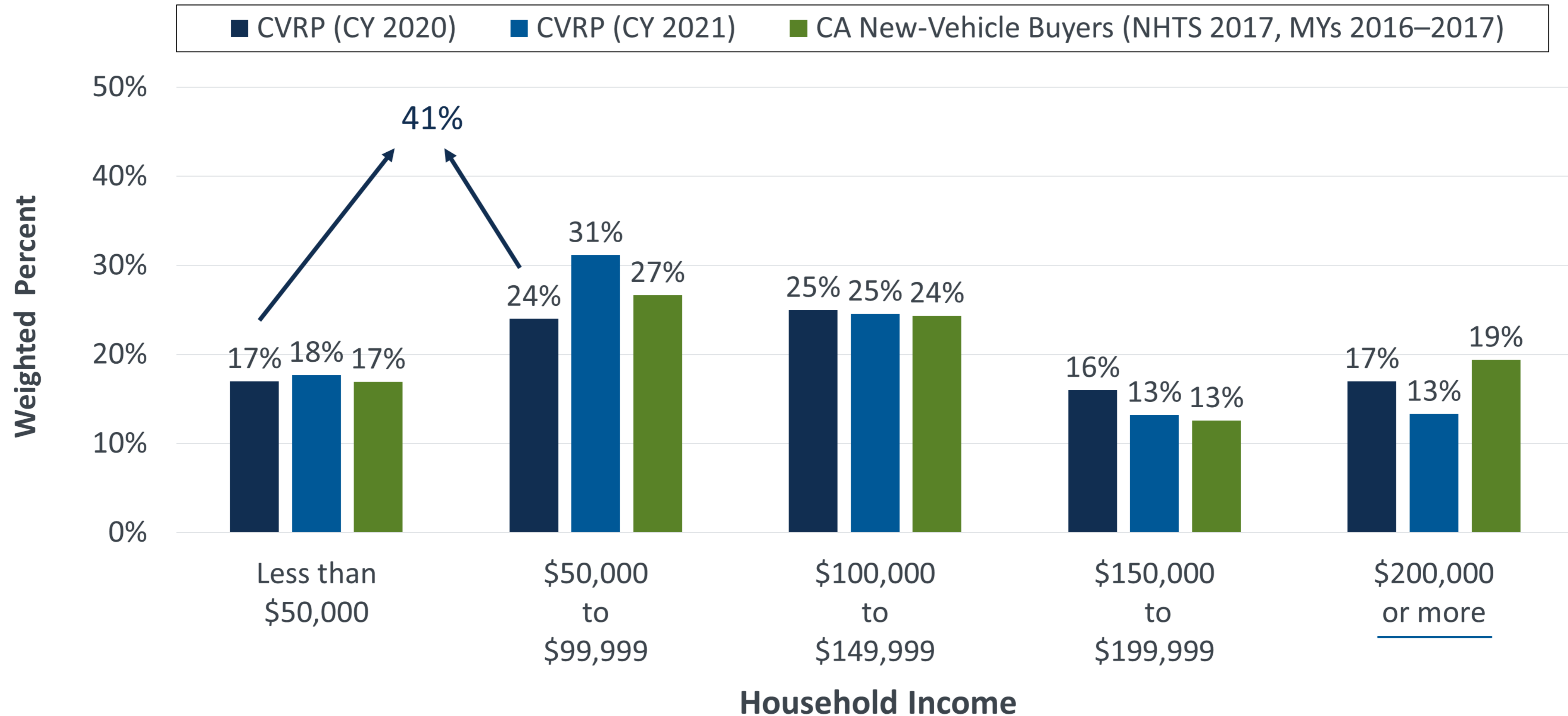
# Households with income < \$100k are just 44% of new-vehicle buyers, but received 49% of funding



*CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,874.*

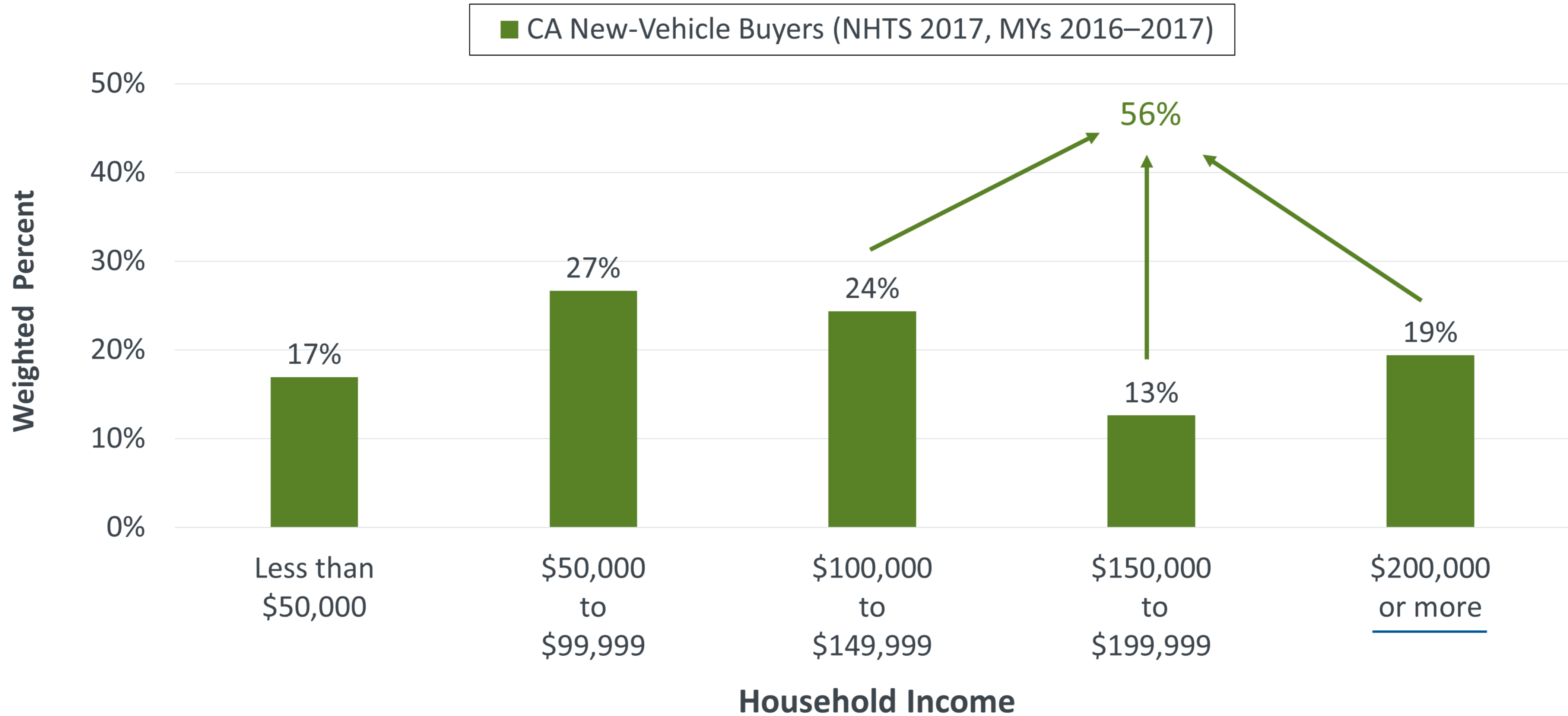
*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

...and that is up from 41% for 2020 purchases/leases



*CVRP Consumer Survey, 2017-2020 Edition, 2020 n = 3,831. 2020-2022 Interim Dataset, 2021 n = 6,874. n-values are filtered and question-specific. NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

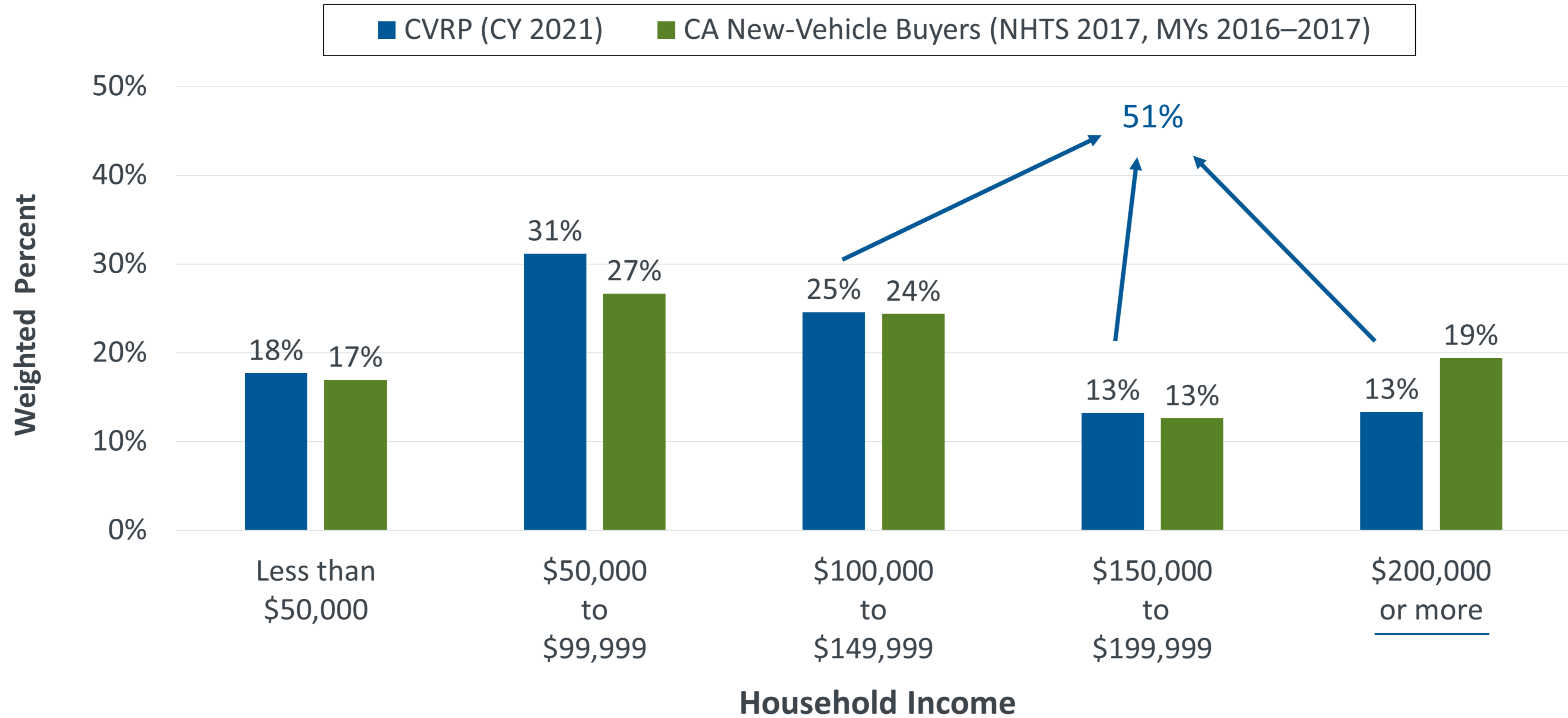
# Households with income > \$100k are the majority: 56% of new-vehicle buyers



*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*



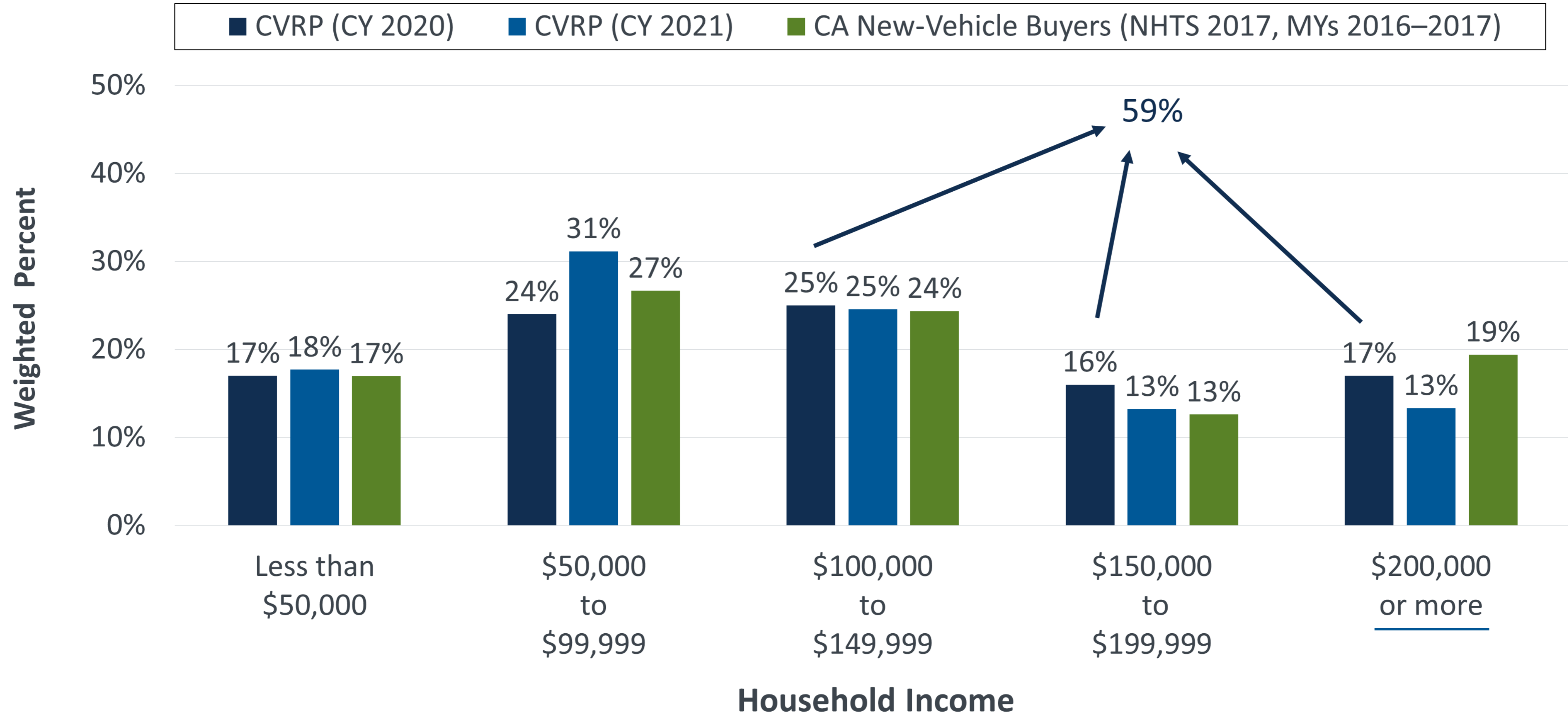
Households with income > \$100k are the majority: **56% of new-vehicle buyers**, but received **51% of funding**



*CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,874.*

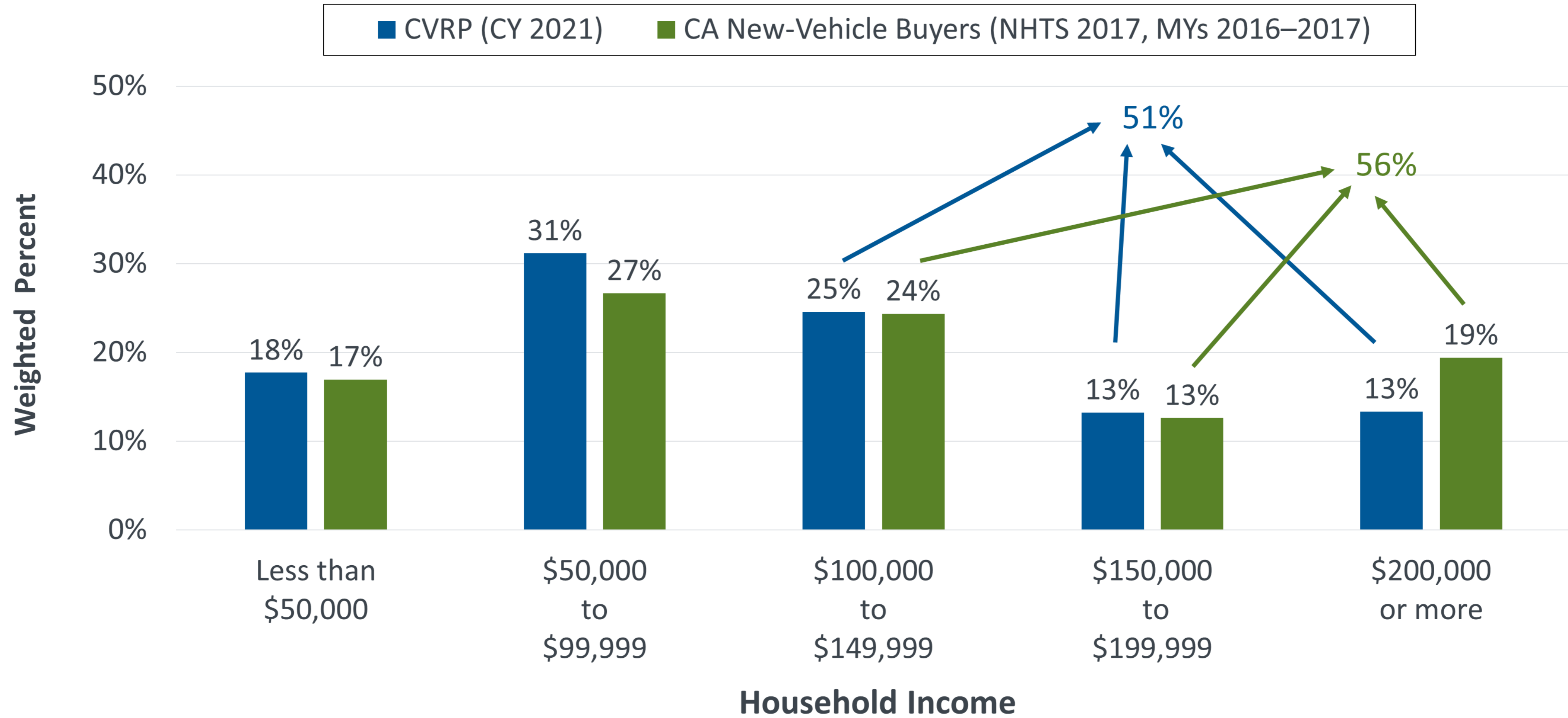
*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

...and that is down from 59% for 2020 purchases/leases



*CVRP Consumer Survey, 2017–2020 Edition, 2020 n = 3,831. 2020–2022 Interim Dataset, 2021 n = 6,874. n-values are filtered and question-specific. NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

# Households with income > \$100k are the majority: 56% of new-vehicle buyers, but received 51% of funding



*CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,874.*

*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

# 2021 Household Income Metric with an Appropriate Program-Evaluation Comparison

	<b>CVRP Plug-in EV Rebate Funding</b>  <b>2021</b> <i>n = 7,694</i> Weighted results	<b>CA New-Vehicle Buyers</b>  <b>MYs 2016–17</b>  (2017 NHTS CA add-on)	<del>CA Population 2017–2021 (Census 2021)</del>
<b>The majority of new-car buyers</b>  ≥ \$100k household income	<b>51%</b>	<b>56% §</b>	<del>42% §</del>

§ Based upon household-level data.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# 2021 Household Income Metric with Comparisons



	<b>CVRP Plug-in EV Rebate Funding</b>  <b>2021</b> <i>n = 7,694</i> Weighted results	<b>CA New-Vehicle Buyers</b>  <b>MYs 2016–17</b>  (2017 NHTS CA add-on)	<b>CA Population</b>  2017–2021  (Census 2021)
<b>The majority of new-car buyers</b>  ≥ \$100k household income	<b>51%</b>	<b>56% §</b>	<b>42% §</b>

§ Based upon household-level data.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

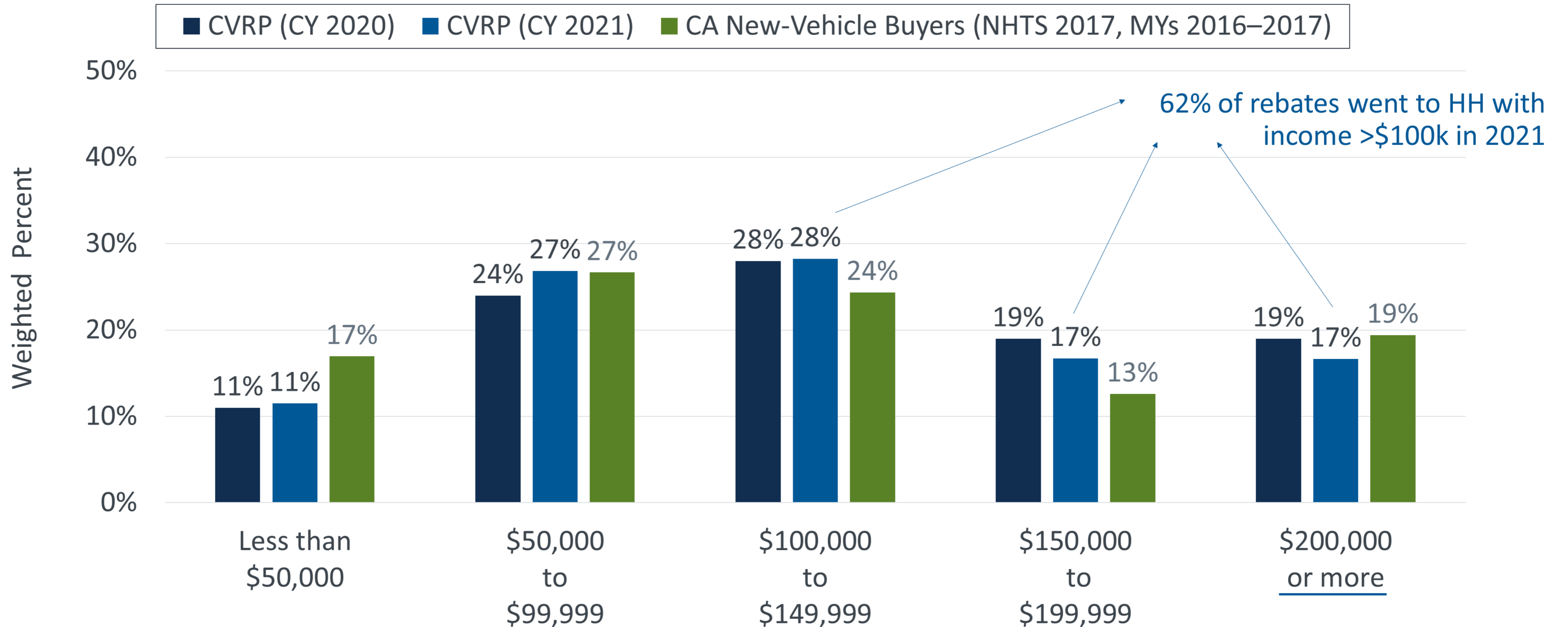
# Decomposing Household Income Differences: 2021

	<b>CVRP Plug-in EV Rebate Funding</b> <b>2021</b> <i>n = 7,694</i> Weighted results	Portion of <b>total difference</b> attributable to EVs	<b>CA New-Vehicle Buyers</b> <b>MYs 2016–17</b> <i>(2017 NHTS CA add-on)</i>	Portion of <b>total difference</b> explained by car buying	CA Population 2017–2021 <i>(Census 2021)</i>
<b>The majority of new-car buyers</b>  ≥ \$100k household income	<b>51%</b>	← -56% →	<b>56% §</b>	← 156% →	<b>42% §</b>

§ Based upon household-level data.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Household Income Distribution: CVRP Plug-in EV Rebates and CA New-Vehicle Buyers



*CVRP Consumer Survey, 2017–2020 Edition, 2020 n = 3,831. 2020–2022 Interim Dataset, 2021 n = 6,874. n-values are filtered and question-specific. NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

# Latest Characteristics with Appropriate Program-Evaluation Comparisons



2021 CVRP Consumer Survey data & weighted application data subset\*

	<b>CVRP Plug-in EV Rebates 2021</b> <i>n</i> = 7,694 Weighted results*	<b>CA New-Vehicle Buyers MYs 2016–17</b> (2017 NHTS CA add-on)	<b>CA Population 2017–2021</b> (Census 2021)
<b>The majority of new-car buyers</b>			
Selected solely white/Caucasian	40%	51%	36%
≥ 40 years old	67%	68%	46%
≥ Bachelor’s degree	72%	58%	26%
≥ \$100k household income	62%	56% §	42% §
Own residence	76%	63% §	55% §
Selected male	66% ¶	50%	50%

\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. § Based upon household-level data. ¶ 100% includes non-binary options.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.



# Latest Characteristics with Comparisons

2021 CVRP Consumer Survey data & weighted application data subset\*



	<b>CVRP Plug-in EV Rebates 2021</b> <i>n</i> = 7,694 Weighted results*	<b>CA New-Vehicle Buyers MYs 2016–17</b> (2017 NHTS CA add-on)	<b>CA Population 2017–2021</b> (Census 2021)
<b>The majority of new-car buyers</b>			
Selected solely white/Caucasian	40%	51%	36%
≥ 40 years old	67%	68%	46%
≥ Bachelor’s degree	72%	58%	26%
≥ \$100k household income	62%	56% §	42% §
Own residence	76%	63% §	55% §
Selected male	66% ¶	50%	50%

\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. § Based upon household-level data. ¶ 100% includes non-binary options.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Explaining Differences

CVRP Consumer Survey data & weighted application data subset\*

	<b>CVRP Plug-in EV Rebates</b> <b>2021</b> <i>n</i> = 7,694 Weighted results*	Portion of <b>total difference</b> attributable to EVs	<b>CA New-Vehicle Buyers</b> <b>MYs 2016–17</b> (2017 NHTS CA add-on)	Portion of <b>total difference</b> explained by car buying	CA Population 2017–2021 (Census 2021)
<b>The majority of new-car buyers</b>					
Selected solely white/Caucasian	40%	← -275% →	51%	← 375% →	36%
≥ 40 years old	67%	← -5% →	68%	← 105% →	46%
≥ Bachelor’s degree	72%	← 30% →	58%	← 70% →	26%
≥ \$100k household income	62%	← 30% →	56% §	← 70% →	42% §
Own residence	76%	← 62% →	63% §	← 38% →	55% §
Selected male	66% ¶	← 100% →	50%	← 0% →	50%

\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. § Based upon household-level data. ¶ 100% includes non-binary options.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Racial Identification with Comparisons

## 2021

Racial Identity	CVRP Plug-in EV Rebates Application data <i>n</i> = 39,048	Portion of total difference attributable to EVs	CA New-Vehicle Buyers MYs 2016–17  (2017 NHTS CA add-on)	Portion of total difference explained by car buying	CA Population 2017–2021  (Census 2021)
Selected solely white or Caucasian	34%	← 850% →	51%	← -750% →	36%
Selected solely Black or African American	3%	← “100%” →	5%	← “0%” →	5%

*Quotes around results indicate uncertainty in smaller-sample results.*

*In a separate question, 16% self-identified as Hispanic or Latino (*n* = 42,928). “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.*

*Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.*

# Quantifying the Road that Remains: Rebates (2020)

Percentage-Point Differences from the New-Vehicle-Buyer Baseline



The majority of new-car buyers	All CVRP	CA New-Vehicle Buyers
Selected solely white/Caucasian	-1	0
≥ 40 years old	7	0
≥ \$100k HH income	10	0
Own residence	17	0
Selected male	21	0
Total points:	54	0

*Rebate data filtered by purchase/lease date. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. CA New-Vehicle Buyers (2017 NHTS) weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned, using most-recent model years available (2016–17).*

# Quantifying the Road that Remains: Rebates (2021)

## Percentage-Point Differences from the New-Vehicle-Buyer Baseline



	All CVRP
<b>The majority of new-car buyers</b>	
≥ Bachelor's degree	14
≥ \$100k HH income	6
Own residence	13
<b>Total points:</b>	<b>33</b>

CA New-Vehicle Buyers
0
0
0
<b>0</b>

*Rebate data filtered by purchase/lease date. "Prefer not to answer," "I don't know," and similar responses are excluded throughout. CA New-Vehicle Buyers (2017 NHTS) weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned, using most-recent model years available (2016–17).*

# Assessing Progress: Rebates

CVRP Consumer Survey data & weighted application data subset\*

	<b>CVRP Plug-in EV Rebates</b>				<b>CA New-Vehicle Buyers</b>	<b>CA Population</b>
	<b>Purchase/Lease Dates:</b>					
	<b>CY 2018</b> <i>n</i> = 14,757 Weighted results	<b>CY 2019</b> <i>n</i> = 8,991 Weighted results	<b>CY 2020</b> <i>n</i> = 4,331 Weighted results	<b>CY 2021</b> <i>n</i> = 7,694 Weighted results*	<b>MYs 2016–17</b> (2017 NHTS CA add-on)	<b>2017–2021</b> (Census 2021)
<b>The majority of new-car buyers</b>						
Selected solely white/Caucasian	52%	50%	50%	40%	51%	36%
≥ 40 years old	76%	73%	75%	67%	68%	46%
≥ Bachelor’s degree	84% ‡	83% ‡	79% ‡	72%	58%	26%
≥ \$100k household income	73%	68%	66%	62%	56% §	42% §
Own residence	83%	79%	80%	76% †	63% §	55% §
Selected male	73% ¶	71% ¶	71% ¶	66% ¶	50%	50%

\* Shaded CVRP cells are created with data from the application using the subset of program participants that responded to the survey. ‡ Based upon highest household attainment, whereas CY 2021, NHTS & Census characterize individual educational attainment. † A “Neither rent nor own” response option was added, see Appendix for further detail. § Based upon household-level data. ¶ 100% includes non-binary options. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Assessing Progress: Funding

CVRP Consumer Survey data



	<b>CVRP Plug-in EV Rebate Funding</b>			<b>CA New-Vehicle Buyers</b>	CA Population
	Purchase/Lease Dates:				
	<b>CY 2019</b> <i>n</i> = 8,991 Weighted results	<b>CY 2020</b> <i>n</i> = 4,331 Weighted results	<b>CY 2021</b> <i>n</i> = 7,694 Weighted results	<b>MYs 2016–17</b> (2017 NHTS CA add-on)	2017–2021 (Census 2021)
<b>The majority of new-car buyers</b>					
≥ \$100k household income	63%	59%	51%	56% §	42% §

§ Based upon household-level data “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.

Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Characteristics by Vehicle Type: Rebates

2020



	CVRP Plug-in EV Rebates Vehicle Type:		CA New-Vehicle Buyers	CA Population
	CY 2020 BEVs <i>n</i> = 3,464 Weighted results	CY 2020 PHEVs <i>n</i> = 867 Weighted results	MYs 2016–17 (2017 NHTS CA add-on)	2015–2019 (Census 2019)
<b>The majority of new-car buyers</b>				
Selected solely white/Caucasian	50%	49%	51%	37%
≥ 40 years old	74%	76%	68%	45%
≥ Bachelor’s degree in HH	80%	77%	‡	‡
≥ \$100k household income	69%	52% < 56% §	56% §	38% §
Own residence	81%	75%	63% §	54% §
Selected male	72% ¶	66% ¶	50%	50%

‡ Census & NHTS data characterize individual educational attainment, whereas rebate data characterize highest household attainment. § Based upon household-level data.  
 ¶ 100% includes non-binary options. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2019: 2015–2019 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.



# Latest Characteristics by Vehicle Type: Rebates

2021 CVRP Consumer Survey data & weighted application data subset\*

	CVRP Plug-in EV Rebates Vehicle Type:		CA New-Vehicle Buyers	CA Population
	CY 2021 BEVs <i>n</i> = 6,733 Weighted results*	CY 2021 PHEVs <i>n</i> = 961 Weighted results*	MYs 2016–17 (2017 NHTS CA add-on)	2017–2021 (Census 2021)
<b>The majority of new-car buyers</b>				
Selected solely white/Caucasian	39%	47%	51%	36%
≥ 40 years old	67%	74%	68%	46%
≥ Bachelor’s degree	72%	76%	58%	26%
≥ \$100k household income	62%	57%	56% §	42% §
Own residence	76%	77%	63% §	55% §
Selected male	66%¶	67%¶	50%	50%

\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. § Based upon household-level data. ¶ 100% includes non-binary options.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Paths Forward

Strategic EV Market Segments

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# What is the Path Forward?

## Expanding Market Frontiers Through Strategic Segmentation



### **Existing Adopters: Market Acceleration**

Characterize existing, generally enthusiastic and pre-adapted consumers, to target similar consumers who have the highest likelihood of adoption and maximize scale



### ***“Rebate Essential” Consumers: Minimizing Free Ridership***

Characterize adopters most highly influenced by supportive resources to join the EV market, to improve the cost-effectiveness of outreach and program design



### ***“EV Converts”: Moving Mainstream***

Characterize EV consumers with low initial interest in EVs, to look for additional opportunities to expand into the mainstream



### **Priority Populations: Increasing Equity**

1. Characterize adoption by priority populations, to understand & reinforce adoption that is successfully overcoming hurdles
2. Identify and break down barriers, to further diversity and expand access

# Starting Point: CA Plug-in Vehicle Rebates

## Low-Hanging Fruit (Existing Adopters)

CY 2021

n = 7,694

Weighted results\*



### The majority of new-car buyers

Selected solely white/Caucasian	40%
≥ 40 years old	67%
≥ Bachelor's degree	72%
≥ \$100k HH income	62%
Own residence	76%
Selected male	66%‡

CA New-Vehicle Buyers	
MYs 2016–17 (2017 NHTS)	
	51%
	68%
	58%
	56% †
	63% †
	50%





\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. † Based upon household-level data. ‡ 100% includes non-binary options.

Rebate data filtered by purchase/lease date. "Prefer not to answer," "I don't know," and similar responses are excluded throughout. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.

# Paths Forward: CA Plug-in Vehicle Rebates

CVRP Consumer Survey data & weighted application data subset\*



	Low-Hanging Fruit (Existing Adopters) CY 2021 n = 7,694 Weighted results* 	“Rebate Essentials” CY 2021 n = 2,734 Weighted results 	“EV Converts” CY 2021 n = 1,636 Weighted results 	CA New- Vehicle Buyers MYs 2016–17 (2017 NHTS)	Increased Rebate Recipients Low-/Moderate-Income CY 2021, n = 1,922 Weighted results* 
<b>The majority of new-car buyers</b>					
Selected solely white/Caucasian	40%	TBD	TBD	51%	28%
≥ 40 years old	67%	TBD	TBD	68%	61%
≥ Bachelor’s degree	72%	72%	67%	58%	59%
≥ \$100k HH income	62%	53%	57%	56% †	16%
Own residence	76%	72%	73%	63% †	61%
Selected male	66%‡	TBD	TBD	50%	64%‡

\* Shaded CVRP cells are created with weighted data from the application using the subset of program participants that responded to the survey. † Based upon household-level data. ‡ 100% includes non-binary options.

Rebate data filtered by purchase/lease date. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.

# Quantifying the Path Forward (CY 2021):

## Percentage-Point Differences from the New-Vehicle-Buyer Baseline



	All CVRP	Rebate Essentials	EV Converts	CA New-Vehicle Buyers	Increased Rebate Recipients
<b>The majority of new-car buyers</b>					
≥ Bachelor's degree	14	14	9	0	1
≥ \$100k HH income	6	-3	1	0	-40
Own residence	13	9	10	0	-2
Total points:	<b>33</b>	<b>20</b>	<b>20</b>	<b>0</b>	<b>-41</b>
Percent of journey from segment to segment:		39%	0%	61%	124%
Percent of journey from start:		39%	39%	100%	224%

Rebate data filtered by purchase/lease date. "Prefer not to answer," "I don't know," and similar responses are excluded throughout. CA New-Vehicle Buyers (2017 NHTS) weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned, using most-recent model years available (2016–17).

# Quantifying the Path Forward (CY 2020):

## Percentage-Point Differences from the New-Vehicle-Buyer Baseline



<b>The majority of new-car buyers</b>	<b>All CVRP</b>	<b>Rebate Essentials</b>	<b>EV Converts</b>	<b>CA New-Vehicle Buyers</b>	<b>Increased Rebate Recipients</b>
Selected solely white/Caucasian	-1	-9	-15	0	-17
≥ 40 years old	7	3	1	0	-1
≥ \$100k HH income	10	1	2	0	-47
Own residence	17	13	11	0	-3
Selected male	21	21	20	0	16
<b>Total points:</b>	<b>54</b>	<b>29</b>	<b>19</b>	<b>0</b>	<b>-52</b>
Percent of journey from segment to segment:		46%	19%	35%	96%
Percent of journey from start:		46%	65%	100%	196%

*Rebate data filtered by purchase/lease date. "Prefer not to answer," "I don't know," and similar responses are excluded throughout. CA New-Vehicle Buyers (2017 NHTS) weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned, using most-recent model years available (2016–17).*

# Summary & Select Findings

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# Summary & Select Findings: 2021 Consumer Characteristics

## Context:

- Program design shapes impacts
- 2021 included some COVID recovery and CVRP's longest funding disruption

## Rebated Consumer Characteristics vs. CA New-Vehicle Buyers:

- Different picture than painted by population stats
  - Depending on the characteristic, all of the difference between rebate recipients and the population can be explained by new-vehicle buying (e.g., 70% of the income difference is not particular to EVs)
- Metric of ***race/ethnicity more diverse***
- Metric of ***age comparable***
- ***Income:***
  - metric ***trending toward*** new-vehicle buyers (within 6 percentage points, PHEV participants even closer)
  - ***Lower income consumers receiving more than proportionate share of funding, higher income consumers receiving less:***
    - 73% of funding went to households < \$150k, who are 68% of new-vehicle buyers
    - Households with income > \$100k are the market majority: 56% of new-vehicle buyers, but received 51% of funding
- ***Home ownership*** and ***male gender*** are ***much more frequent***, but have progressed toward mainstream
- Metrics can help ***quantify “length of road ahead”***

## Paths Forward:

- ***Strategic consumer segments*** present possible steppingstones on a path toward the mainstream and beyond to increased access (see related work)

# Appendix: Additional Details & Resources

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# Program Design Shapes Outcomes

  = in effect during 2020



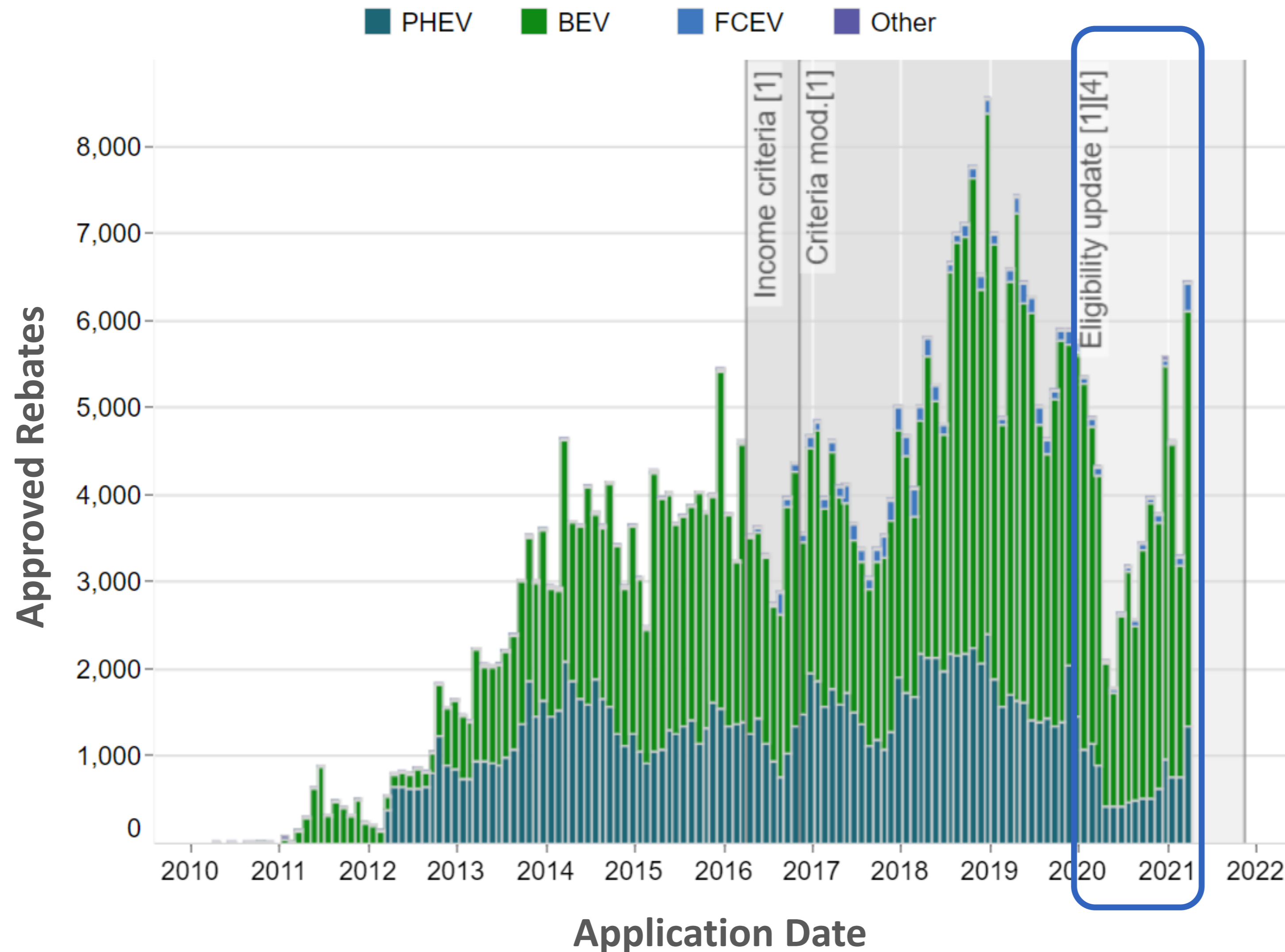
<p><b>as of Mar. 2010</b></p> <ul style="list-style-type: none"> <li>• Incentive stacking permitted</li> <li>• 36-month ownership requirement</li> <li>• Rebates per year limit = 20</li> </ul>	<p><b>as of Dec. 2013</b></p> <ul style="list-style-type: none"> <li>• Rebates per year limit = 2</li> </ul> <p><b>as of May 2014</b></p> <ul style="list-style-type: none"> <li>• 18-month application window</li> </ul>	<p><b>as of Dec. 2014 / Jan. 2015</b></p> <ul style="list-style-type: none"> <li>• 30-month ownership requirement (retroactive)</li> <li>• Total rebate limit = 2</li> </ul>	<p><b>as of Mar. 2016</b></p> <ul style="list-style-type: none"> <li>• \$250k–\$500k income cap (PEVs)</li> <li>• +\$1,500 for income-qualified households (<math>\leq 300\%</math> FPL), excluding ZEMs</li> </ul>	<p><b>as of Nov. 2016</b></p> <ul style="list-style-type: none"> <li>• \$150k–\$300k income cap (PEVs)</li> <li>• +\$2,000 for income-qualified households (<math>\leq 300\%</math> FPL), excl. ZEMs</li> <li>• <math>\geq 20</math> UDDS electric miles</li> </ul>
<p><b>as of Jan. 2018</b></p> <ul style="list-style-type: none"> <li>• \$150k–\$300k income cap on stacking HOV decal             <ul style="list-style-type: none"> <li>• (only binding on FCEVs)</li> </ul> </li> <li>• Rebate Now San Diego County preapproval pilot with point-of-sale option</li> </ul>	<p><b>as of Jan. 2019</b></p> <ul style="list-style-type: none"> <li>• Stacking with CVAP grant not permitted (retroactive)</li> </ul>	<p><b>as of Dec. 2019</b></p> <ul style="list-style-type: none"> <li>• Base MSRP <math>\leq</math> \$60k (PEVs)</li> <li>• <math>\geq 35</math> UDDS electric miles</li> <li>• +\$2,500<sup>†</sup> for income-qualified households (<math>\leq 300\%</math> FPL), excl. ZEMs</li> <li>• Total rebates limit = 1<sup>§</sup></li> <li>• 3-month application window<sup>‡</sup></li> </ul>	<p><b>as of Apr. 2020</b></p> <ul style="list-style-type: none"> <li>• Stacking with CVAP grant permitted</li> </ul> <p><b>as of Jan. 2021</b></p> <ul style="list-style-type: none"> <li>• +\$2,500 for income-qualified households (<math>\leq 400\%</math> FPL), excl. ZEMs</li> </ul>	<p><b>as of Apr. 2021</b></p> <ul style="list-style-type: none"> <li>• <math>\geq 30</math> U.S. EPA electric miles (45 UDDS)</li> <li>• Rebate Now preapproval option limited to income-qualified households, expanded to include SJ Valley</li> </ul>

PEVs = plug-in EVs. FPL = Federal Poverty Level. ZEMs = zero-emission motorcycles. UDDS = Urban Dynamometer Driving Schedule. HOV = high-occupancy-vehicle. FCEVs = fuel-cell EVs. CVAP = Clean Vehicle Assistance Program. MSRP = manufacturer suggested retail price.

<sup>†</sup> Change due to \$500 decrease in standard rebate amounts. <sup>‡</sup> COVID exemptions on application window effectively delayed implementation until 4/15/2021.

<sup>§</sup> A second rebate can be approved for a FCEV if the first rebate was for a PEV.

# 2020 Applications Saw Dramatic Decline But Significant Recovery



With COVID exemptions, rebate applications for calendar year 2020 purchases/leases for individuals spanned 1/1/2020 – 4/15/2021.

12% applied in 2021.

# Consumer Survey Design Changes: Home Ownership

Source	<b>CVRP 2017–2020 Consumer Survey</b>	<b>CVRP 2020–2021 Interim Dataset</b>
Question Language	Do you own or rent your residence?	Do you own or rent your residence?
Response Options	<ul style="list-style-type: none"><li>• Own</li><li>• Rent</li><li>• Prefer not to answer</li></ul>	<ul style="list-style-type: none"><li>• Own</li><li>• Rent</li><li>• Neither rent nor own</li><li>• Prefer not to answer</li></ul>


# Question Language: Race

Source	CVRP 2017–2020 Consumer Survey	CVRP 2021 Application Data	NHTS 2017	Census 2021
<b>Question Language</b>	How do you prefer to describe your racial/ethnic identity? [check all that apply]	How do you prefer to describe your racial identity? [check all that apply]	Which of the following describes your race? Please <u>SELECT ALL</u> that apply.	What is Person 1's race? Mark one or more boxes AND print origins.
<b>Response Options</b>	<ul style="list-style-type: none"> <li>• Black or African American</li> <li>• East Asian</li> <li>• Latino(a) or Hispanic</li> <li>• Middle Eastern</li> <li>• Native American or Alaska Native</li> <li>• Native Hawaiian or other Pacific Islander</li> <li>• South Asian</li> <li>• White or Caucasian</li> <li>• Other, please specify:</li> <li>• Prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• American Indian or Alaska Native</li> <li>• Black or African American</li> <li>• East Asian</li> <li>• Middle Eastern or North African</li> <li>• Native Hawaiian or other Pacific Islander</li> <li>• South Asian</li> <li>• Southeast Asian</li> <li>• White or Caucasian</li> <li>• Other</li> <li>• Prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• White</li> <li>• Black or African American</li> <li>• Asian</li> <li>• American Indian or Alaska native</li> <li>• Native Hawaiian or other Pacific islander</li> <li>• Some other race</li> <li>• I don't know</li> <li>• I prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• White</li> <li>• Black or African Am.</li> <li>• American Indian or Alaska Native</li> <li>• Chinese</li> <li>• Filipino</li> <li>• Asian Indian</li> <li>• Vietnamese</li> <li>• Korean</li> <li>• Japanese</li> <li>• Other Asian</li> <li>• Native Hawaiian</li> <li>• Samoan</li> <li>• Chamorro</li> <li>• Other Pacific Islander</li> <li>• Some other race</li> </ul>

# Question Language: Ethnicity

Source	CVRP 2017–2020 Consumer Survey	CVRP 2021 Application Data	NHTS 2017	Census 2021
Question Language	How do you prefer to describe your racial/ethnic identity? [check all that apply]	Are you Hispanic or Latino?	Are you of Hispanic or Latino origin?	Is Person 1 of Hispanic, Latino, or Spanish origin?
Response Options	<ul style="list-style-type: none"> <li>• Black or African American</li> <li>• East Asian</li> <li>• Latino(a) or Hispanic</li> <li>• Middle Eastern</li> <li>• Native American or Alaska Native</li> <li>• Native Hawaiian or other Pacific Islander</li> <li>• South Asian</li> <li>• White or Caucasian</li> <li>• Other, please specify:</li> <li>• Prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• Yes</li> <li>• No</li> <li>• Prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• Yes, Hispanic or Latino</li> <li>• No, Not Hispanic or Latino</li> <li>• I don't know</li> <li>• I prefer not to answer</li> </ul>	<ul style="list-style-type: none"> <li>• No, not of Hispanic, Latino, or Spanish origin</li> <li>• Yes, Mexican, Mexican Am., Chicano</li> <li>• Yes, Puerto Rican</li> <li>• Yes, Cuban</li> <li>• Yes, another Hispanic, Latino, or Spanish origin</li> </ul>

# Setting an Appropriate Baseline: U.S. Car Buyers Are Different Than the Population

	 <b>U.S. Population</b> 2017–2021 (Census 2021)		<b>U.S. New-Vehicle Buyers</b> MYs 2016–17 (2017 NHTS)
Selected solely white/Caucasian	59%	<<	74%
≥ 50 Years Old	35%	<<	51%
≥ Bachelor’s Degree	25%	<<<<	57%
≥ \$75k HH Income*	46%	<<	62%
Own Residence*	64%	<<	77%
Selected Male	49%	≈	51%

New-car buyers are different on almost every dimension.

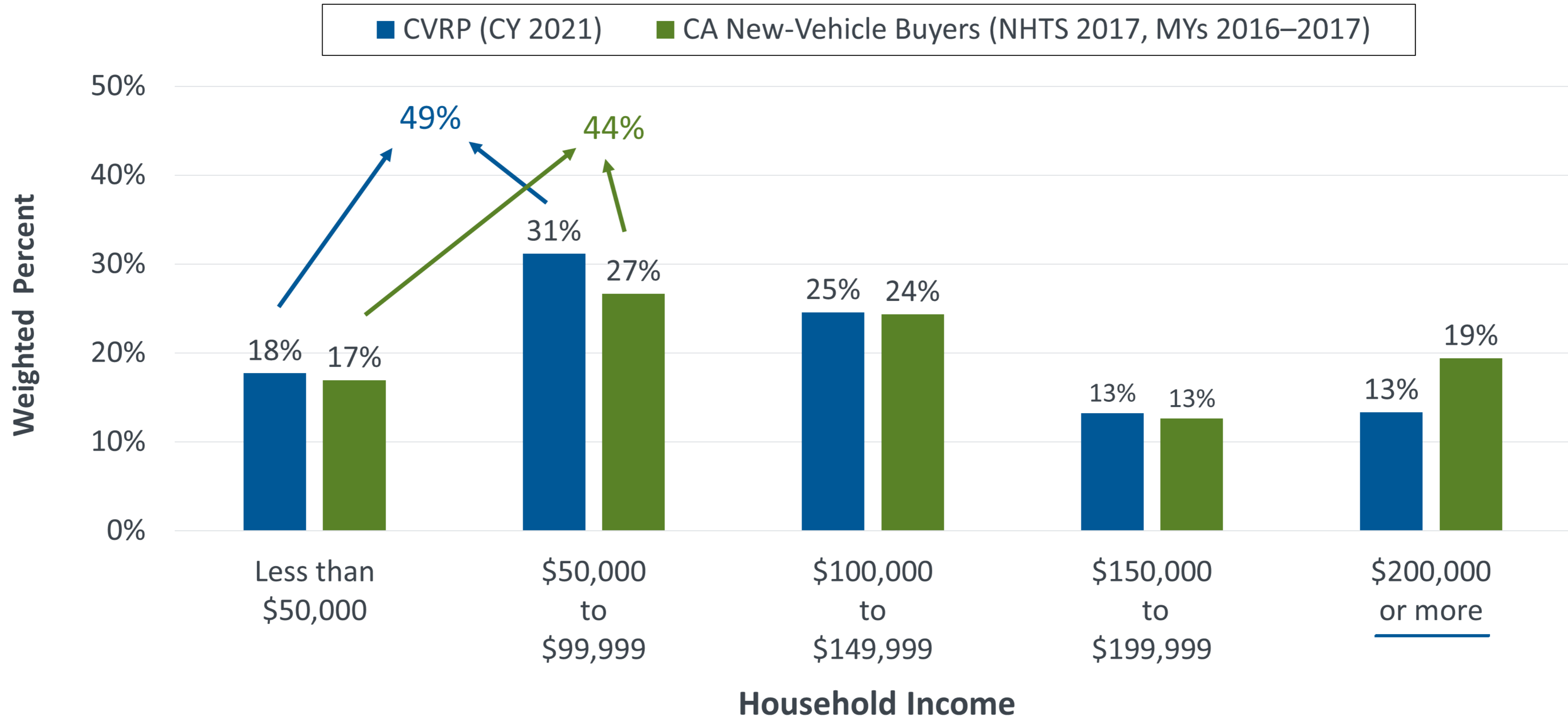
- More frequently:
  - White
  - Older
  - Degree holders
  - Higher income
  - Residence owners
- Some of the difference explained by driving or buying age
- The rest may be due in part to **social inequities**

\* Based upon household level data.

Census 2021: 2017–2021 American Community Survey, PUMS. NHTS 2017 is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.



# Households with income < \$100k are just 44% of new-vehicle buyers, but received 49% of funding



*CVRP Consumer Survey, 2020–2022 Interim Dataset. Filtered, question-specific n = 6,874.*

*NHTS 2017 (CA add-on) is weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.*

# Latest Characteristics with **Appropriate Comparisons** *(not population statistics)*



	<b>CVRP Plug-in EV Rebates</b> <b>2020</b> n = 4,331 Weighted results	<b>CA New-Vehicle Buyers</b> <b>MYs 2016–17</b> (2017 NHTS CA add-on)	<b>CA Population</b> <b>2015–2019</b> (Census 2019)
<b>The majority of new-car buyers</b>			
Selected solely white/Caucasian	50%	51%	37%
≥ 40 years old	75%	68%	45%
≥ Bachelor’s degree in HH	79%	‡	‡
≥ \$100k household income	66%	56% §	38% §
Own residence	80%	63% §	54% §
Selected male	71% ¶	50%	50%

‡ Census & NHTS data characterize individual educational attainment, whereas rebate data characterize highest household attainment. § Based upon household-level data. ¶ 100% includes non-binary options. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2019: 2015–2019 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Latest Characteristics with Comparisons

## CVRP Application data



	<b>CVRP Plug-in EV Rebates</b> <b>2021</b> <i>N = 45,288</i>	<b>CA New-Vehicle Buyers</b> <b>MYs 2016–17</b>  (2017 NHTS CA add-on)	<b>CA Population</b> <b>2017–2021</b>  (Census 2021)
<b>The majority of new-car buyers</b>			
Selected solely white/Caucasian	34%	51%	36%
≥ 40 years old	53%	68%	46%
≥ Bachelor’s degree	n.a.	58%	26%
≥ \$100k household income	n.a.	56% §	42% §
Own residence	n.a.	63% §	55% §
Selected male	64% ¶	50%	50%

§ Based upon household-level data. ¶ 100% includes non-binary options. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout.  
 Census 2021: 2017–2021 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Explaining Differences with Appropriate Comparisons *(not population statistics)*



CY 2019 UPDATE

	<b>CVRP</b> Plug-in EVs <b>CY 2019</b> n = 8,991 Weighted results	Portion of <b>total</b> difference attributable to EVs	<b>CA New-Vehicle</b> <b>Buyers</b> <b>MYs 2016–17</b> (2017 NHTS CA add-on)	Portion of <b>total</b> difference explained by car buying	CA Population 2015–2019 (Census 2019)
<b>The majority of new-car buyers</b>					
Selected solely white/Caucasian	50%	← -8% →	51%	← 108% →	37%
≥ 40 years old	73%	← 18% →	68%	← 82% →	45%
≥ Bachelor’s degree in HH	83%	n.a.	‡	n.a.	‡
≥ \$100k Household Income	68%	← 40% →	56% §	← 60% →	38% §
Own Residence	79%	← 64% →	63% §	← 36% →	54% §
Selected Male	71% ¶	← 100% →	50%	← 0% →	50%

‡ Census & NHTS data characterize individual educational attainment, whereas rebate data characterize highest household attainment. § Based upon household-level data.

¶ Starting in June 2017, 100% includes non-binary options.

“Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. Census 2019: 2015–2019 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Explaining Differences with **Appropriate Comparisons** *(not population statistics)*








	<b>CVRP Plug-in EV Rebates 2020</b> n = 4,331 Weighted results	Portion of <b>total difference</b> attributable to EVs	<b>CA New-Vehicle Buyers MYs 2016–17</b> (2017 NHTS CA add-on)	Portion of <b>total difference</b> explained by car buying	CA Population 2015–2019 (Census 2019)
<b>The majority of new-car buyers</b>					
Selected solely white/Caucasian	50%	← -8% →	51%	← 108% →	37%
≥ 40 years old	75%	← 23% →	68%	← 77% →	45%
≥ Bachelor’s degree in HH	79%	n.a.	‡	n.a.	‡
≥ \$100k household income	66%	← 36% →	56% §	← 64% →	38% §
Own residence	80%	← 65% →	63% §	← 35% →	54% §
Selected male	71% ¶	← 100% →	50%	← 0% →	50%

‡ Census & NHTS data characterize individual educational attainment, whereas rebate data characterize highest household attainment. § Based upon household-level data.

¶ 100% includes non-binary options. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. CY 2020 weights specific to 2020 purchases/leases. Census 2019: 2015–2019 American Community Survey, PUMS. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified by within-100-mile match between odometer and miles driven while owned.

# Paths Forward: CA Plug-in Vehicle Rebates

	Low-Hanging Fruit (Existing Adopters) CY 2020 n = 4,331 Weighted results 	“Rebate Essentials” CY 2020 n = 1,669 Weighted results 	“EV Converts” CY 2020 n = 834 Weighted results 	CA New- Vehicle Buyers MYs 2016–17 (2017 NHTS) 	Increased Rebate Recipients Low-/Moderate-Income CY 2020, n = 507 Weighted results 
<b>The majority of new-car buyers</b>					
Selected solely white/Caucasian	50%	42%	36%	51%	34%
≥ 40 years old	75%	71%	67%	68%	67%
≥ Bachelor’s degree in HH	79%	79%	75%	*	63%
≥ \$100k HH income	66%	57%	58%	56% <sup>†</sup>	9%
Own residence	80%	76%	74%	63% <sup>†</sup>	60%
Selected male	71% <sup>‡</sup>	71% <sup>‡</sup>	70% <sup>‡</sup>	50%	66% <sup>‡</sup>

\* NHTS data characterize individual educational attainment, whereas other data characterize highest household attainment. † Based upon household-level data. ‡ 100% includes non-binary options. Rebate data filtered by purchase/lease date. “Prefer not to answer,” “I don’t know,” and similar responses are excluded throughout. NHTS weighted to represent population, not new-vehicle subset. New-vehicle buyers identified based on within-100-mile match between odometer and miles driven while owned.

# Summary & Select Findings: 2020 Consumer Characteristics



## Program Design:

- Shapes impacts

## Rebated Consumer Characteristics vs. CA New-Vehicle Buyers:

- Different picture than painted by population stats
  - Depending on the characteristic, up to 100% of the difference between rebate recipients and the population can be explained by new-vehicle buying (e.g., 64% of the income difference is not about EVs)
- Metric of ***race/ethnicity comparable***
- Metric of ***age somewhat higher***, stopped progressing (still within 7 percentage points)
- ***Income:***
  - metric ***trending toward*** new-vehicle buyers (rebates within 10 percentage points, funding even closer)
    - percent of ***PHEV participants ≥\$100k lower*** than new-car buyers
  - 66% of funding went to households <\$150k, who are 68% of new-vehicle buyers
- ***Home ownership*** and ***male gender much more frequent*** (less so for PHEVs)
- Metrics can help ***quantify “length of road ahead”***

## Paths Forward:

- ***Strategic consumer segments*** present possible steppingstones on a path toward the mainstream and beyond to increased access (see related work)

# EV Rebate Program Impacts: Select Publications



(Reverse Chronological, as of 10/2023. [Additional related items.](#))

- B.D.H. Williams and N. Pallonetti (2023, Mar.), [New York State’s Drive Clean Rebate for Electric Vehicles: Measures of Impact](#), *36th International Electric Vehicle Symposium (EVS36)*, EDTA, Sacramento CA, USA. [Paper](#). [Slides](#). [CSE posting](#).
- B.D.H. Williams and N. Pallonetti (2023, Mar.), [Rebate Influence on Electric Vehicle Adoption in California](#), *36th International Electric Vehicle Symposium (EVS36)*, EDTA, Sacramento CA, USA. [Paper](#). [CSE posting](#). [Precursor slides](#). Conference [slides with updates](#).
- N. Pallonetti and B.D.H. Williams (2023, Mar.), [Vehicle Replacement: Findings from California’s Clean Vehicle Rebate Project](#), *36th International Electric Vehicle Symposium (EVS36)*, EDTA, Sacramento CA, USA. [Paper](#). [CSE posting](#). [Precursor slides](#).
- B.D.H. Williams (2023, Apr.), [Assessing progress and equity in the distribution of electric vehicle rebates using appropriate comparisons](#), *Transport Policy*, 137, 141–151. DOI: 10.1016/J.TRANPOL.2023.04.009. [Paper](#). [CVRP posting](#). [CSE posting](#). [Precursor video](#). [Slides](#).
- N. Pallonetti and B.D.H. Williams (2023, Feb.), [CVRP Greenhouse Gas Emission Reductions and Cost-Effectiveness: 2020 Purchases/Leases](#), Clean Vehicle Rebate Project. DOI: 10.13140/RG.2.2.21731.12324. [Paper](#). [CVRP posting](#).
- B.D.H. Williams and J.B. Anderson (2022, Sep.), [From Low Initial Interest to Electric Vehicle Adoption: “EV Converts” in New York State’s Rebate Program](#), *Transportation Research Record: Journal of the Transport. Research Board*, 2677, 866–882. DOI: 10.1177/03611981221118537. Data-summary [appendix](#).
- B.D.H. Williams (2022, Jun.), [Targeting Incentives Cost Effectively: “Rebate Essential” Consumers in the New York State Electric Vehicle Rebate Program](#), *35th International Electric Vehicle Symposium (EVS35)*, AVERE, Oslo, Norway. [Paper](#). [Slides](#).
- B.D.H. Williams, J.B. Anderson (2022, Jun.), [Lessons Learned About Electric Vehicle Consumers Who Found the U.S. Federal Tax Credit Extremely Important in Enabling Their Purchase](#), *35th International Electric Vehicle Symposium (EVS35)*, Oslo, Norway. [Paper](#). [Slides](#).
- B.D.H. Williams (2021, Oct.), [An Electric-Vehicle Consumer Segmentation Roadmap: Strategically Amplifying Participation in the New York Drive Clean Rebate Program](#), Report 21-30, *Clean Transportation Reports*, NYSERDA.
- B.D. Williams, J. Orose, M. Jones, J.B. Anderson (2018, Oct.), [Summary of Disadvantaged Community Responses to the Electric Vehicle Consumer Survey, 2013–2015 Edition](#), Clean Vehicle Rebate Project Report, San Diego CA. DOI: 10.13140/RG.2.2.36500.58243.
- C. Johnson, B.D. Williams, J.B. Anderson, N. Appenzeller (2017, Jun.), [Evaluating the Connecticut Dealer Incentive for Electric Vehicle Sales](#), Center for Sustainable Energy (CSE). DOI: 10.13140/RG.2.2.24448.00004. [CSE posting](#).
- C. Johnson, B.D. Williams (2017, Jan.), [Characterizing Plug-In Hybrid Electric Vehicle Consumers Most Influenced by California’s Electric Vehicle Rebate](#), *Transportation Research Record: Journal of the Transport. Research Board*, 2628, 23–31.



# EV Rebate Program Impacts: Select Presentations & Videos



(Reverse Chronological, as of 10/2023. [Additional related items.](#))

- [CVRP 2021 Data Compilation: Incentive Influence and MSRP Considerations](#), (2023, Oct.).
- [NY Drive Clean Rebates: Select Impacts Through 2021](#), (2023, Jun. 12). [Paper](#). [CSE posting](#).
- [Lessons Learned About Electric Vehicle Consumers Who Rated the U.S. Federal Tax Credit ‘Extremely Important,’](#) (2022, Jun. 15). [Paper](#).
- [Targeting Incentives Cost Effectively: ‘Rebate Essential’ Consumers in the New York State Electric Vehicle Rebate Program](#), (2022, Jun. 13). [Paper](#).
- Conference video: [“HEC 2022 Panel - Electrification and Transportation,”](#) opening pres. minutes 2–10; 40-min. panel total, (2022, May). [Slides](#).
- [CVRP 2020 Data Brief: Vehicle Replacement](#), (2022, Jun.).
- CARB Video: [“CVRP 2020 Data Brief: Consumer Characteristics,”](#) time 1:05:43–1:26:09, (2022, Mar.). [Slides](#). [Related journal article](#).
- CARB Video: [“Cost-Effectiveness of Greenhouse Gas Emission Reductions Associated with California’s Clean Vehicle Rebate Project in 2019 \(and 2020\),”](#) time 2:01-2:31, (2022, Feb.). [Slides](#).
- [Data from Statewide Electric Vehicle Rebate Programs: Vehicles, Consumers, Impacts, and Effectiveness](#), (2021, Jul.).
- [EV Purchase Incentives: Program Design, Outputs, and Outcomes of Four Statewide Programs with a Focus on Massachusetts](#), (2020, Dec.).
- [What Vehicles Are Electric Vehicles Replacing and Why?](#), (2019, Nov.).
- [Electric Vehicle Incentives and Policies](#), (2019, Nov.).
- [Targeting EV Consumer Segments & Incentivizing Dealers](#), (2017, Jun.).
- Yale Webinar: [“Supporting EV Commercialization with Rebates: Statewide Programs, Vehicle & Consumer Data, and Findings,”](#) 58 minutes, (2017, Apr.). [Slides](#).
- [Electric Vehicle Rebates in Disadvantaged Communities: Evaluating Progress with Appropriate Comparisons](#), (2016, Oct.)
- [Characterizing California Electric Vehicle Consumer Segments](#), (2016).

# Recommended citation

B.D.H. Williams and N. Pallonetti (2023, Dec.), Presentation: “CVRP 2021 Data Brief: Consumer Characteristics,” prepared by the Center for Sustainable Energy for the Clean Vehicle Rebate Project, California Air Resources Board, Sacramento USA.

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 [CleanVehicleRebate.org](https://CleanVehicleRebate.org)

