# Preliminary CVRP Projections: 2021–2023: Update 4

New methodology implemented that is intended to account for impact of the COVID-19 pandemic and other factors. Under review and subject to change.

August 26, 2021

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Transparency and Insights



With thanks to Francis Alvarez, Shira Orlowek, Keir Havel, James Tamerius, Meghna Eluganti and others at CSE

### Outline

- 1. <u>Rebate Demand Context</u>
- 2. <u>Projected Rebate Demand</u>
  - Method
  - Three-year demand forecast
  - Progress toward state goals
- 3. Additional Program Context



# Projected Rebate Demand

### Projections Updates Since June 30 Workgroup

#### Updates

- Forecasts updated to include CVRP data from June and July 2021
- No longer separately adjusting for 400% FPL adjustment (captured in five months of CVRP data)

Impacts

- 24% reduction in overall projected funding demand
  - Largely driven by 39% reduction in projected LMI-IR demand

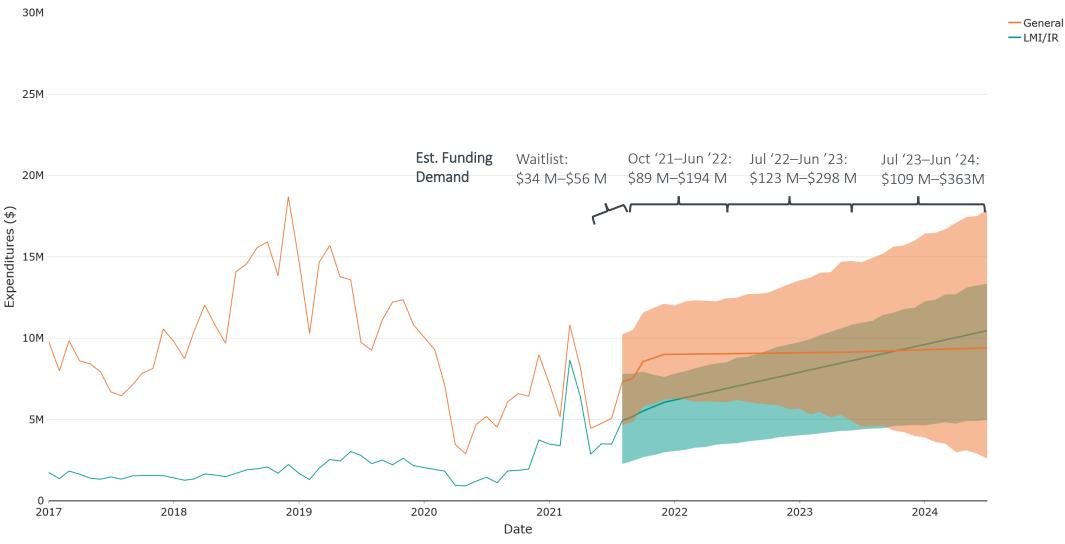


# Method, Rebate, and EV Sales Data

- Method Described in Previous Workgroup Presentation:
  - Preliminary 2021–2023 CVRP Projections: Update 3 with Additional Context
- CVRP Rebate Data: March 2010–July 2021
- EV Sales Data: March 2010–January 2021\*
- Changes:
  - Removed 400% FPL LMI-IR eligibility threshold adjustment



# **Funding Demand Over Time**



Ribbons indicate min. and max. estimates in three-year demand estimates

### Three-year Program Demand Estimates: Totals

Year			Projected Funding Demand (millions)			Projected Rebates (thousands)		
		Min.	Median	Max.	Min.	Median	Max.	
May 10, 2021	Standard and DAC-Fleet Increased	\$202	\$348	\$530	96	165	256	
May 19, 2021 – Jun 2024	Lower-Income Increased Rebates	\$154	\$302	\$381	34	67	84	
Juli 2024	Total Need	\$356	\$650	\$911	130	231	340	
3-Year Average (excluding waitlist)		\$107	\$202	\$285	39	71	106	
3-Year Average (including waitlist in first year)		\$119	\$217	\$304	43	77	113	
Budgeted			\$515		186	183	191	
Difference from proposed budget*		+\$159	-\$135	-\$396	+57	-48	-147	

\* Surplus = +, deficit = -

Assumes no changes in federal or state incentive levels.

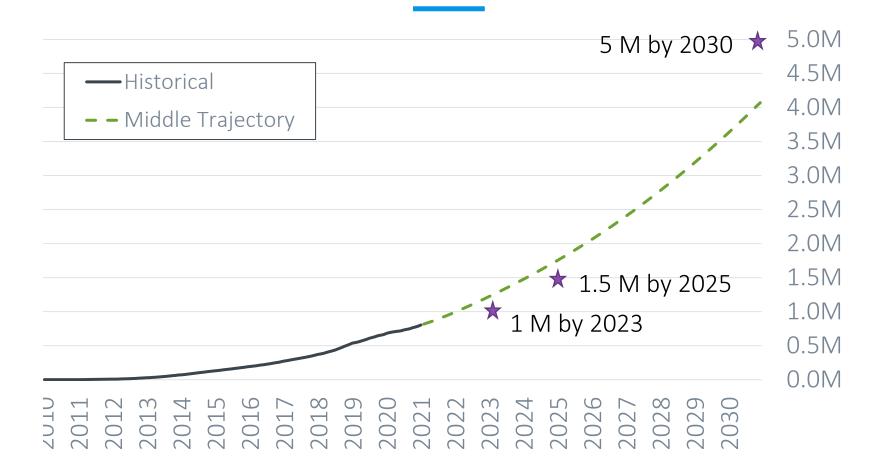


### Three-year Program Demand Estimates: Fiscal Years

Year	Rebate Type		Projected Funding Demand (millions)			Projected Rebates (thousands)		
		Min.	Median	Max.	Min.	Median	Max.	
Waitlist:	Standard and DAC-Fleet Increased	\$21	\$27	\$32	10	13	16	
May 19, 2021 –	Lower-Income Increased Rebates	\$13	\$18	\$24	3	4	5	
Sep 30, 2021	Total Need	\$34	\$45	\$56	13	17	21	
	Standard and DAC-Fleet Increased	\$59	\$86	\$117	28	41	57	
Oct 2021 – Jun 2022	Lower-Income Increased Rebates	\$30	\$61	\$78	7	13	17	
	Total Need	\$89	\$147	\$194	35	55	74	
	Standard and DAC-Fleet Increased	\$72	\$117	\$173	34	55	84	
Jul 2022 – Jun 2023	Lower-Income Increased Rebates	\$51	\$101	\$125	11	22	28	
	Total Need	\$123	\$217	\$298	45	77	111	
	Standard and DAC-Fleet Increased	\$50	\$119	\$207	23	56	100	
Jul 2023 – Jun 2024	Lower-Income Increased Rebates	\$60	\$123	\$155	13	27	34	
	Total Need	\$109	\$242	\$363	36	83	134	
3-Year Av	verage (excluding waitlist)	\$107	\$202	\$285	39	71	106	
3-Year Average	e (including waitlist in first year)	\$119	\$217	\$304	43	77	113	

Assumes no changes in federal or state incentive levels.

### **Progress Toward State Goals**



Contains content from IHS Markit © 2020.



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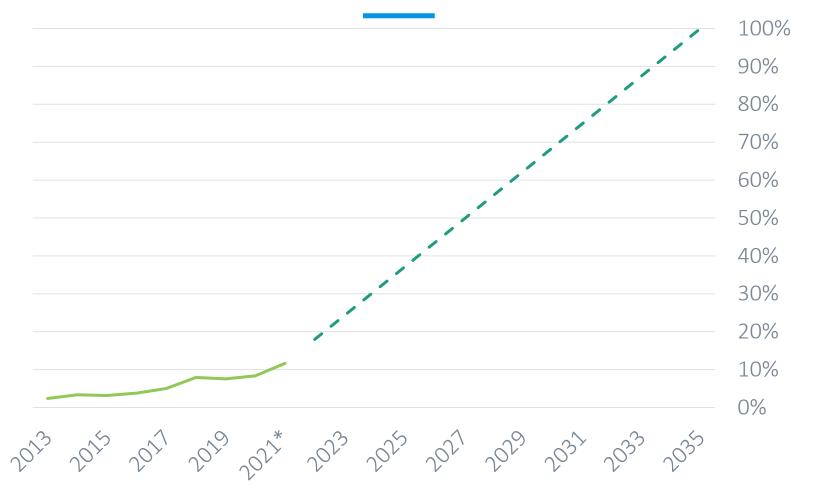
### Estimated Funding Needed to Reach 16% Market Share

- Utilizes CSE's Caret-EV Analyzer decision-making platform
- Assumes:
  - 40% CVRP participation
  - a \$7,500 federal tax credit incentive with a \$70k MSRP cap

Projected Accomplishment Date	Summer 2024
Estimated Cost	\$1.1 Billion



### Steep Growth Needed to Reach 100% Market Share





Historical market share: <u>Alliance for Automotive Innovation Electric Vehicle Sales Dashboard</u> \*2021 partial

# Draft Program Change Impacts

### Considerations

- Stepdown standard rebate with time- and cumulative-sales-based triggers
- Continuous funding for LMI-IR
- Maintain a version of Standard Rebates through fiscal year 2023–2024
- Avoid funding interruptions



# **Program Levers**

	Details	Rebate Impact	Sales Impact
MSRP Cap Bifurcation and reduction	Split MSRP cap into "cars" and "large vehicles"; lower MSRP cap for cars	Low	Low
Income Cap Reduction	Set separately for single, head-of-household, and joint filers	High	Medium
AER-Minimum Increase	Based on EPA-based all-electric range	Low	Low
LMI-IR Eligibility Threshold	Reduce to 300% FPL	Medium	Low
Reduce Rebate Amounts	\$250 increments, applies to all rebate types	High	Low
Make PHEVs ineligible		Low	Low
Limited-time Offer	Six- or four-month standard rebate periods	High	High
Annual per-OEM cap	20,000 standard rebates per year	Medium	Low



# **Draft Scenarios**

Design Lever	Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5
MSRP Cap Bifurcation and reduction	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k
Income Cap Reduction (single/head-house/joint)	Feb 2022: \$135k/\$175k/\$200k Feb 2023: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$135k/\$175k/\$200k Feb 2023: \$120k/\$160k/\$185k
LMI-IR Eligibility Threshold	Feb 2022: Reduce to 300% FPL	N/A	N/A	N/A	N/A
Reduce Rebate Amounts (all rebate types)	Feb 2022: -\$250 Feb 2023: -\$250	N/A	N/A	N/A	Feb 2023: -\$250
Make PHEVs ineligible	Feb 2023	Feb 2023	Feb 2023	Feb 2023	Feb 2023
Limited-time Offer	N/A	N/A	Apr–Sep 2022 & 2023	N/A	N/A
Annual per-OEM cap	N/A	N/A	N/A	Jan 2022: 20,000 standard rebates/yr	N/A

### Draft Overall Impact (Middle Scenario)

	Budget Sav. Vs. baseline	Rebate diff.	Sales diff.*	3-year fund. demand	Over/under budget
Baseline	-	-	-	\$650 M	
Scenario 1	-\$263 M	-75,000	-41,000	\$387 M	Under: \$128 M
Scenario 2	-\$123 M	-56,000	-30,000	\$528 M	Over: \$13 M
Scenario 3	-\$169 M	-78,000	-42,000	\$482 M	Under: \$33 M
Scenario 4	-\$157 M	-73,000	-40,000	\$494 M	Under: \$21 M
Scenario 5	-\$147 M	-58,000	-31,000	\$503 M	Under: \$12 M
	* Accuraing E 19/ reports accortialit				

\* Assuming 54% rebate essentiality

#### Caveats:

• Program changes likely overlap to a degree. These estimates do not model that overlap and may therefore over-estimate differences.



# Market Sustainability and Monitoring

### Monitoring Ideas

#### Program

- Rebate essentiality
- Average vehicle purchase price
- Income distribution among participants

#### Market

- State sales goals
- State market share goals
- Vehicle options: models, vehicle classes, price points
- Used vehicle market
- Market share by price
- Federal Tax Incentive Status



### Appendix: Program Change Estimate Details

- Feb 2022:
  - MSRP cap bifurcation and lowering to \$40k for cars
  - Reduce threshold for LMI-IR eligibility to 300% FPL
  - Income cap reduced:
    - Single filers:  $\$150k \rightarrow \$135k$
    - Head-of-household filers:  $\$204k \rightarrow \$175k$
    - Joint filers:  $\$300k \rightarrow \$200k$
  - Reduce rebate \$250 for all categories
- Feb 2023:
  - Income cap reduced
    - Single filers:  $\$135k \rightarrow \$120k$
    - Head-of-household filers:  $\$175k \rightarrow \$160k$
    - Joint filers:  $\$200k \rightarrow \$185k$
  - Reduce rebate \$250 for all categories
  - PHEVs phased out



- Feb 2022
  - MSRP cap bifurcation and lowering to \$40k for cars
  - Income cap adjustment (both reductions)
    - Single filers:  $\$150k \rightarrow \$120k$
    - Head-of-household filers:  $$204k \rightarrow $160k$
    - Joint filers:  $300k \rightarrow 185k$
- Feb 2023
  - PHEV phased out



- Scenario 2 applied
- Standard rebate paused after FY 2020–21 amendment funding fully reserved: Approx. November 2021
- Standard rebate starts with program changes on 1 Apr 2022
  - Runs for six months



- Scenario 2 applied
- Starting 1 Jan 2022 manufacturers capped at 20,000 standard rebates per year



# Adjust Model Minimum MSRP Cap

#### **Implementation:** February 2022

#### Details:

- Split MSRP cap into "cars" and "large vehicles"
  - Cars = hatchbacks, sedans, two-seaters, wagons
  - Large vehicles = minivans, pickups, SUVs
- Reduce maximum model-minimum MSRP for cars to \$40,000

#### Takeaways:

- Excludes: BMW i3 (all variants), Ford Mustang Mach-E, Polestar 2
- Possibly affected future vehicles may increase impact:
  - Genesis GV60, Audi A6 e-tron, BMW i4, BMW X1, Hyundai Ioniq 6
- Model-minimum MSRP approach relatively easy to understand

Estimated	program	impact:	
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	3-year Impact (Middle Scenario)
Budget	-\$6 M
Rebates	-2,000
EV Sales	-1,100

\*Assuming 54% rebate essentiality



## Reduce Income Cap

#### **Implementation:** February 2022

#### Details:

- Reduce income cap:
  - Single filers:  $\$150k \rightarrow \$135k$
  - Head-of-household filers:  $\$204k \rightarrow \$175k$
  - Joint filers:  $300k \rightarrow 200k$

3-year Impact (Middle Scenario)
-\$96 million
-45,000
-25,000

\*Assuming 54% rebate essentiality



# Increase Minimum All-electric Range

#### **Implementation:** February 2022

#### Details:

 Increase minimum all-electric range to 35 miles by EPA rating

#### Takeaways:

- Excludes the Chrysler Pacifica PHEV (32 miles AER)
  - 6%–27% of projected PHEVs, 1%–3% overall projected rebates, 0%–4% projected LMI-IR
- Possibly affected future vehicles may increase impact:
  - Kia Sorrento PHEV, Hyundai Tucson PHEV, Hyundai Santa Fe PHEV (range TBD)

Estimated program impact:			
	3-year Impact (Middle Scenario)		
Budget	-\$1 M		
Rebates	-400		
EV Sales	-200		

\*Assuming 54% rebate essentiality



# Reduce Threshold for LMI-IR Eligibility

#### **Implementation:** February 2022

#### Details:

- Revert threshold for LMI-IR eligibility to 300% FPL
- -34%-36% LMI-IR, +13%-15% Standard)

#### Takeaways:

- Alignment with other programs an important consideration
- Change in distribution of income among LMI-IR participants in the last two months:

	Distribution of Rebates Under 400% FPL			
FPL Level	Feb. 2021 – Apr. 2021	May 2021 – July 2021		
0 – 225% FPL	41%	38%		
226-300% FPL	24%	25%		
301-400% FPL	35%	37%		

Estimated program impact:			
	3-year Impact		
Budget	-\$78 M		
Rebates	-11,000		
EV Sales	-7,400		

\*Assuming -2.5 price elasticity of demand



# Reduce Rebate by \$250

#### **Implementation:** February 2022

#### Details:

• Standard and increased rebates

#### Takeaways:

• Possible administrative challenge related to more rebates to process with budget savings

#### Estimated program impact:

	3-year Impact
Budget	-\$56 M
Rebates	3,100
EV Sales	3,100

#### \*Assuming -2.5 price elasticity of demand



# Make PHEVs Ineligible

#### **Implementation:** February 2023

#### Details:

- Applies to both standard and increased rebates
- Estimated impact relative to all February 2022 changes

#### Takeaways:

- Excludes:
  - Honda Clarity PHEV, Ford Escape PHEV, Toyota RAV4 Prime
- Possibly affected future vehicles:
  - Hyundai Santa Fe PHEV (may be excluded by minimum range increase in at 1M sales)
- Based on CVRP Consumer Survey there is the possibility of applicants transitioning to a BEV or FCEV (transitions excluded from modeling)

### Estimated program impact:

	3-year Impact
Budget	-\$2 M
Rebates	-700
EV Sales	-400

\*Assuming 54% rebate essentiality



# Reduce Rebate by \$250

#### **Implementation:** February 2023

#### Details:

- Applies to both standard and increased rebates
- Estimated impact relative to all February 2022 changes

#### Takeaways:

• Possible administrative challenge related to more rebates to process with budget savings

Estimated program impact:		
	3-year Impact	
Budget	-\$22 M	
Rebates	-1,200	
EV Sales	-1,200	

#### \*Assuming -2.5 price elasticity of demand



## Reduce Income Cap

#### **Implementation:** February 2023

#### Details:

- Reduce income cap:
  - Single filers:  $$135k \rightarrow $120k$
  - Head-of-household filers:  $175k \rightarrow 160k$
  - Joint filers:  $200k \rightarrow 185k$
- Impact estimates assume all February 2022 changes applied

Estimated program impact:		
	3-year Impact	
Budget	-\$18 M	
Rebates	-9,500	
EV Sales	-5,100	

\*Assuming 54% rebate essentiality



# Limited-time Offer for Standard Rebates

#### Implementation: April 2022

#### Details:

- Standard rebate program would be paused at the end of November 2022
- Standard rebate would resume for four or six months starting in April 2022
- Estimated impact relative to Scenario 2
- Assumes 54% of forecast rebates during the paused months are deferred to the first month of the limited time offer

Estimated program impact:		
	3-year Impact	
Budget	-\$38 M	
Rebates	-34,000	
EV Sales	-19,000	



# Annual Per-OEM Cap

#### Implementation: January 2022/23

Details:

- Limit standard rebates by manufacturer to 20,000 per year
- After 1.5 million sales: reduce cap to 10,000 per year
- Estimated impact relative to Scenario 2

Estimated program impact:		
	3-year Impact	
Budget	-\$38 M	
Rebates	-19,000	
EV Sales	-11,000	

\*Assuming 54% rebate essentiality

