Preliminary CVRP Projections: 2021–2023: Update 4

New methodology implemented that is intended to account for impact of the COVID-19 pandemic and other factors. Under review and subject to change.

August 26, 2021

John Anderson

Transparency and Insights



With thanks to Francis Alvarez, Shira Orlowek, Keir Havel, James Tamerius, Meghna Eluganti and others at CSE

Outline

- 1. <u>Rebate Demand Context</u>
- 2. <u>Projected Rebate Demand</u>
 - Method
 - Three-year demand forecast
 - Progress toward state goals
- 3. Additional Program Context



Projected Rebate Demand

Projections Updates Since June 30 Workgroup

Updates

- Forecasts updated to include CVRP data from June and July 2021
- No longer separately adjusting for 400% FPL adjustment (captured in five months of CVRP data)

Impacts

- 24% reduction in overall projected funding demand
 - Largely driven by 39% reduction in projected LMI-IR demand

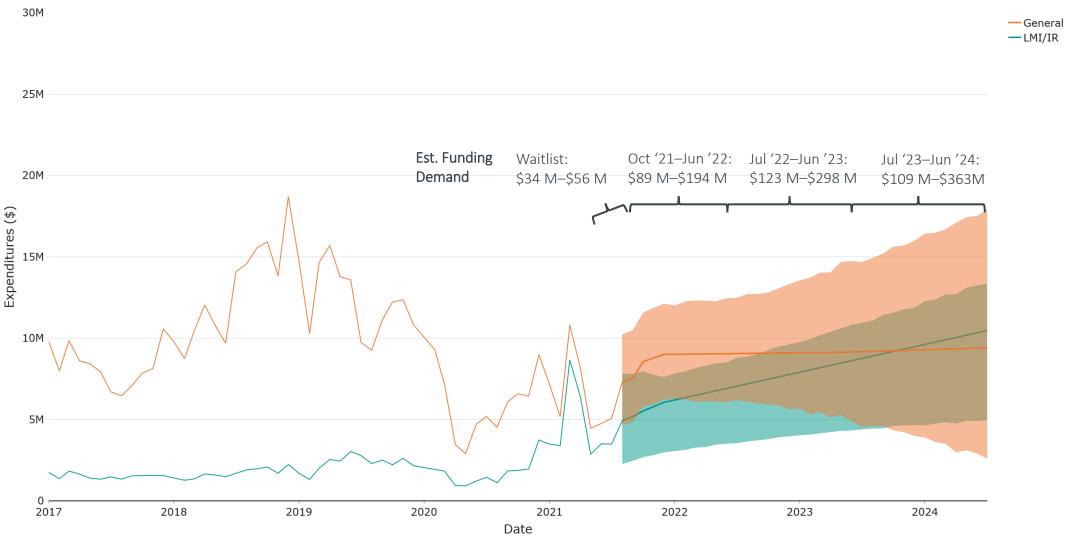


Method, Rebate, and EV Sales Data

- Method Described in Previous Workgroup Presentation:
 - Preliminary 2021–2023 CVRP Projections: Update 3 with Additional Context
- CVRP Rebate Data: March 2010–July 2021
- EV Sales Data: March 2010–January 2021*
- Changes:
 - Removed 400% FPL LMI-IR eligibility threshold adjustment



Funding Demand Over Time



Ribbons indicate min. and max. estimates in three-year demand estimates

Three-year Program Demand Estimates: Totals

Year			Projected Funding Demand (millions)			Projected Rebates (thousands)		
		Min.	Median	Max.	Min.	Median	Max.	
May 10, 2021	Standard and DAC-Fleet Increased	\$202	\$348	\$530	96	165	256	
May 19, 2021 – Jun 2024	Lower-Income Increased Rebates	\$154	\$302	\$381	34	67	84	
Juli 2024	Total Need	\$356	\$650	\$911	130	231	340	
3-Year Average (excluding waitlist)		\$107	\$202	\$285	39	71	106	
3-Year Average (including waitlist in first year)		\$119	\$217	\$304	43	77	113	
Budgeted			\$515		186	183	191	
Difference from proposed budget*		+\$159	-\$135	-\$396	+57	-48	-147	

* Surplus = +, deficit = -

Assumes no changes in federal or state incentive levels.

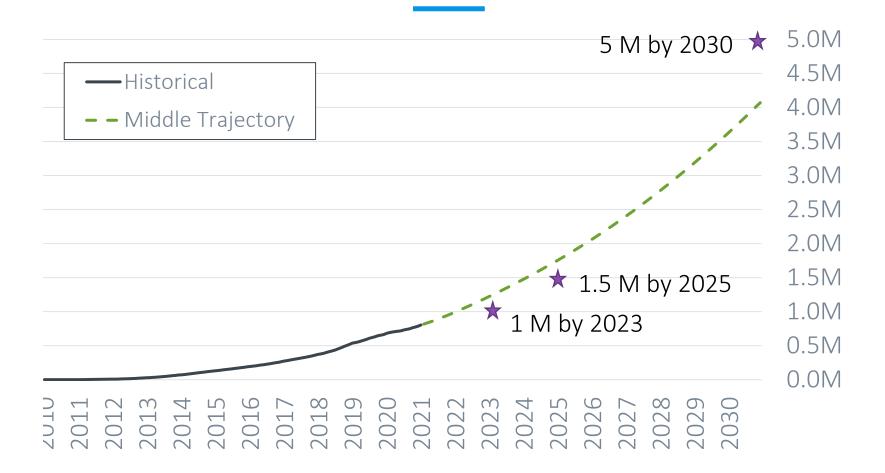


Three-year Program Demand Estimates: Fiscal Years

Year	Rebate Type		Projected Funding Demand (millions)			Projected Rebates (thousands)		
		Min.	Median	Max.	Min.	Median	Max.	
Waitlist:	Standard and DAC-Fleet Increased	\$21	\$27	\$32	10	13	16	
May 19, 2021 –	Lower-Income Increased Rebates	\$13	\$18	\$24	3	4	5	
Sep 30, 2021	Total Need	\$34	\$45	\$56	13	17	21	
	Standard and DAC-Fleet Increased	\$59	\$86	\$117	28	41	57	
Oct 2021 – Jun 2022	Lower-Income Increased Rebates	\$30	\$61	\$78	7	13	17	
	Total Need	\$89	\$147	\$194	35	55	74	
	Standard and DAC-Fleet Increased	\$72	\$117	\$173	34	55	84	
Jul 2022 – Jun 2023	Lower-Income Increased Rebates	\$51	\$101	\$125	11	22	28	
	Total Need	\$123	\$217	\$298	45	77	111	
	Standard and DAC-Fleet Increased	\$50	\$119	\$207	23	56	100	
Jul 2023 – Jun 2024	Lower-Income Increased Rebates	\$60	\$123	\$155	13	27	34	
	Total Need	\$109	\$242	\$363	36	83	134	
3-Year Av	verage (excluding waitlist)	\$107	\$202	\$285	39	71	106	
3-Year Average	e (including waitlist in first year)	\$119	\$217	\$304	43	77	113	

Assumes no changes in federal or state incentive levels.

Progress Toward State Goals



Contains content from IHS Markit © 2020.



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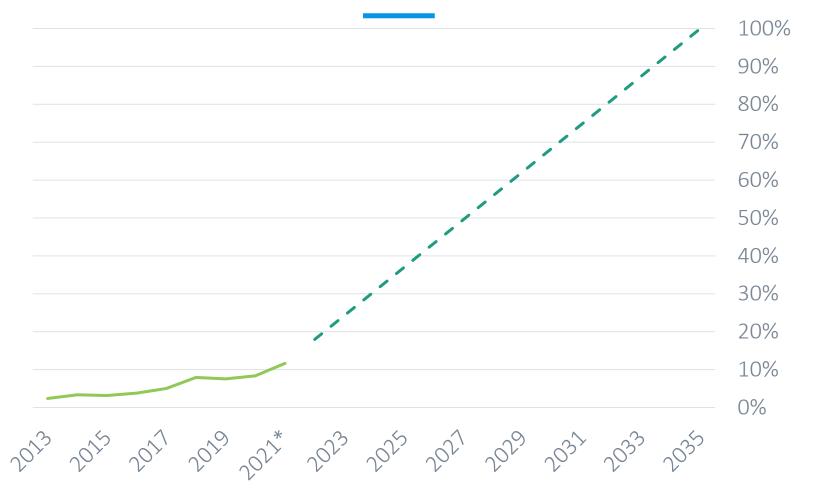
Estimated Funding Needed to Reach 16% Market Share

- Utilizes CSE's Caret-EV Analyzer decision-making platform
- Assumes:
 - 40% CVRP participation
 - a \$7,500 federal tax credit incentive with a \$70k MSRP cap

Projected Accomplishment Date	Summer 2024
Estimated Cost	\$1.1 Billion



Steep Growth Needed to Reach 100% Market Share





Historical market share: <u>Alliance for Automotive Innovation Electric Vehicle Sales Dashboard</u> *2021 partial

Draft Program Change Impacts

Considerations

- Stepdown standard rebate with time- and cumulative-sales-based triggers
- Continuous funding for LMI-IR
- Maintain a version of Standard Rebates through fiscal year 2023–2024
- Avoid funding interruptions



Program Levers

	Details	Rebate Impact	Sales Impact
MSRP Cap Bifurcation and reduction	Split MSRP cap into "cars" and "large vehicles"; lower MSRP cap for cars	Low	Low
Income Cap Reduction	Set separately for single, head-of-household, and joint filers	High	Medium
AER-Minimum Increase	Based on EPA-based all-electric range	Low	Low
LMI-IR Eligibility Threshold	Reduce to 300% FPL	Medium	Low
Reduce Rebate Amounts	\$250 increments, applies to all rebate types	High	Low
Make PHEVs ineligible		Low	Low
Limited-time Offer	Six- or four-month standard rebate periods	High	High
Annual per-OEM cap	20,000 standard rebates per year	Medium	Low



Draft Scenarios

Design Lever	Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5
MSRP Cap Bifurcation and reduction	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k	Feb 2022: Cars = \$40k
Income Cap Reduction (single/head-house/joint)	Feb 2022: \$135k/\$175k/\$200k Feb 2023: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$120k/\$160k/\$185k	Feb 2022: \$135k/\$175k/\$200k Feb 2023: \$120k/\$160k/\$185k
LMI-IR Eligibility Threshold	Feb 2022: Reduce to 300% FPL	N/A	N/A	N/A	N/A
Reduce Rebate Amounts (all rebate types)	Feb 2022: -\$250 Feb 2023: -\$250	N/A	N/A	N/A	Feb 2023: -\$250
Make PHEVs ineligible	Feb 2023	Feb 2023	Feb 2023	Feb 2023	Feb 2023
Limited-time Offer	N/A	N/A	Apr–Sep 2022 & 2023	N/A	N/A
Annual per-OEM cap	N/A	N/A	N/A	Jan 2022: 20,000 standard rebates/yr	N/A

Draft Overall Impact (Middle Scenario)

	Budget Sav. Vs. baseline	Rebate diff.	Sales diff.*	3-year fund. demand	Over/under budget
Baseline	-	-	-	\$650 M	
Scenario 1	-\$263 M	-75,000	-41,000	\$387 M	Under: \$128 M
Scenario 2	-\$123 M	-56,000	-30,000	\$528 M	Over: \$13 M
Scenario 3	-\$169 M	-78,000	-42,000	\$482 M	Under: \$33 M
Scenario 4	-\$157 M	-73,000	-40,000	\$494 M	Under: \$21 M
Scenario 5	-\$147 M	-58,000	-31,000	\$503 M	Under: \$12 M
	* Accuraing E 19/ reports accortialit				

* Assuming 54% rebate essentiality

Caveats:

• Program changes likely overlap to a degree. These estimates do not model that overlap and may therefore over-estimate differences.



Market Sustainability and Monitoring

Monitoring Ideas

Program

- Rebate essentiality
- Average vehicle purchase price
- Income distribution among participants

Market

- State sales goals
- State market share goals
- Vehicle options: models, vehicle classes, price points
- Used vehicle market
- Market share by price
- Federal Tax Incentive Status



Appendix: Program Change Estimate Details

- Feb 2022:
 - MSRP cap bifurcation and lowering to \$40k for cars
 - Reduce threshold for LMI-IR eligibility to 300% FPL
 - Income cap reduced:
 - Single filers: $\$150k \rightarrow \$135k$
 - Head-of-household filers: $\$204k \rightarrow \$175k$
 - Joint filers: $\$300k \rightarrow \$200k$
 - Reduce rebate \$250 for all categories
- Feb 2023:
 - Income cap reduced
 - Single filers: $\$135k \rightarrow \$120k$
 - Head-of-household filers: $\$175k \rightarrow \$160k$
 - Joint filers: $\$200k \rightarrow \$185k$
 - Reduce rebate \$250 for all categories
 - PHEVs phased out



- Feb 2022
 - MSRP cap bifurcation and lowering to \$40k for cars
 - Income cap adjustment (both reductions)
 - Single filers: $\$150k \rightarrow \$120k$
 - Head-of-household filers: $$204k \rightarrow $160k$
 - Joint filers: $300k \rightarrow 185k$
- Feb 2023
 - PHEV phased out



- Scenario 2 applied
- Standard rebate paused after FY 2020–21 amendment funding fully reserved: Approx. November 2021
- Standard rebate starts with program changes on 1 Apr 2022
 - Runs for six months



- Scenario 2 applied
- Starting 1 Jan 2022 manufacturers capped at 20,000 standard rebates per year



Adjust Model Minimum MSRP Cap

Implementation: February 2022

Details:

- Split MSRP cap into "cars" and "large vehicles"
 - Cars = hatchbacks, sedans, two-seaters, wagons
 - Large vehicles = minivans, pickups, SUVs
- Reduce maximum model-minimum MSRP for cars to \$40,000

Takeaways:

- Excludes: BMW i3 (all variants), Ford Mustang Mach-E, Polestar 2
- Possibly affected future vehicles may increase impact:
 - Genesis GV60, Audi A6 e-tron, BMW i4, BMW X1, Hyundai Ioniq 6
- Model-minimum MSRP approach relatively easy to understand

Estimated	program	impact:	
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	3-year Impact (Middle Scenario)
Budget	-\$6 M
Rebates	-2,000
EV Sales	-1,100

*Assuming 54% rebate essentiality



Reduce Income Cap

Implementation: February 2022

Details:

- Reduce income cap:
 - Single filers: $\$150k \rightarrow \$135k$
 - Head-of-household filers: $\$204k \rightarrow \$175k$
 - Joint filers: $300k \rightarrow 200k$

3-year Impact (Middle Scenario)
-\$96 million
-45,000
-25,000

*Assuming 54% rebate essentiality



Increase Minimum All-electric Range

Implementation: February 2022

Details:

 Increase minimum all-electric range to 35 miles by EPA rating

Takeaways:

- Excludes the Chrysler Pacifica PHEV (32 miles AER)
 - 6%–27% of projected PHEVs, 1%–3% overall projected rebates, 0%–4% projected LMI-IR
- Possibly affected future vehicles may increase impact:
 - Kia Sorrento PHEV, Hyundai Tucson PHEV, Hyundai Santa Fe PHEV (range TBD)

Estimated program impact:			
	3-year Impact (Middle Scenario)		
Budget	-\$1 M		
Rebates	-400		
EV Sales	-200		

*Assuming 54% rebate essentiality



Reduce Threshold for LMI-IR Eligibility

Implementation: February 2022

Details:

- Revert threshold for LMI-IR eligibility to 300% FPL
- -34%-36% LMI-IR, +13%-15% Standard)

Takeaways:

- Alignment with other programs an important consideration
- Change in distribution of income among LMI-IR participants in the last two months:

	Distribution of Rebates Under 400% FPL			
FPL Level	Feb. 2021 – Apr. 2021	May 2021 – July 2021		
0 – 225% FPL	41%	38%		
226-300% FPL	24%	25%		
301-400% FPL	35%	37%		

Estimated program impact:			
	3-year Impact		
Budget	-\$78 M		
Rebates	-11,000		
EV Sales	-7,400		

*Assuming -2.5 price elasticity of demand



Reduce Rebate by \$250

Implementation: February 2022

Details:

• Standard and increased rebates

Takeaways:

• Possible administrative challenge related to more rebates to process with budget savings

Estimated program impact:

	3-year Impact
Budget	-\$56 M
Rebates	3,100
EV Sales	3,100

*Assuming -2.5 price elasticity of demand



Make PHEVs Ineligible

Implementation: February 2023

Details:

- Applies to both standard and increased rebates
- Estimated impact relative to all February 2022 changes

Takeaways:

- Excludes:
 - Honda Clarity PHEV, Ford Escape PHEV, Toyota RAV4 Prime
- Possibly affected future vehicles:
 - Hyundai Santa Fe PHEV (may be excluded by minimum range increase in at 1M sales)
- Based on CVRP Consumer Survey there is the possibility of applicants transitioning to a BEV or FCEV (transitions excluded from modeling)

Estimated program impact:

	3-year Impact
Budget	-\$2 M
Rebates	-700
EV Sales	-400

*Assuming 54% rebate essentiality



Reduce Rebate by \$250

Implementation: February 2023

Details:

- Applies to both standard and increased rebates
- Estimated impact relative to all February 2022 changes

Takeaways:

• Possible administrative challenge related to more rebates to process with budget savings

Estimated program impact:		
	3-year Impact	
Budget	-\$22 M	
Rebates	-1,200	
EV Sales	-1,200	

*Assuming -2.5 price elasticity of demand



Reduce Income Cap

Implementation: February 2023

Details:

- Reduce income cap:
 - Single filers: $$135k \rightarrow $120k$
 - Head-of-household filers: $175k \rightarrow 160k$
 - Joint filers: $200k \rightarrow 185k$
- Impact estimates assume all February 2022 changes applied

Estimated program impact:		
	3-year Impact	
Budget	-\$18 M	
Rebates	-9,500	
EV Sales	-5,100	

*Assuming 54% rebate essentiality



Limited-time Offer for Standard Rebates

Implementation: April 2022

Details:

- Standard rebate program would be paused at the end of November 2022
- Standard rebate would resume for four or six months starting in April 2022
- Estimated impact relative to Scenario 2
- Assumes 54% of forecast rebates during the paused months are deferred to the first month of the limited time offer

Estimated program impact:		
	3-year Impact	
Budget	-\$38 M	
Rebates	-34,000	
EV Sales	-19,000	



Annual Per-OEM Cap

Implementation: January 2022/23

Details:

- Limit standard rebates by manufacturer to 20,000 per year
- After 1.5 million sales: reduce cap to 10,000 per year
- Estimated impact relative to Scenario 2

Estimated program impact:		
	3-year Impact	
Budget	-\$38 M	
Rebates	-19,000	
EV Sales	-11,000	

*Assuming 54% rebate essentiality

